

# BOARD OF COMMISSIONERS BOARD PACKET

**February 28, 2018** 



#### **BOARD OF COMMISSIONERS**

Janis Flauding, Chair Minh-Anh Hodge, Vice Chair Dr. Arthur C. Banks Stanley Rumbaugh Derek Young

# **REGULAR MEETING Board of Commissioners**

# WEDNESDAY, February 28, 2018

The Board of Commissioners of the Housing Authority of the City of Tacoma will hold its Regular Meeting on Wednesday, February 28, 2018, at 4:45 pm.

The meeting will take place at:

E.B. Wilson 1202 South M. Street Tacoma, WA 98405

The site is accessible to people with disabilities. Persons who require special accommodations should contact Sha Peterson (253) 207-4450, before 4:00 pm the day before the scheduled meeting.

I, Sha Peterson, certify that on or before February 28, 2018, I faxed / EMAILED, PUBLIC MEETING NOTICE before:

City of Tacoma 747 Market Street fax: 253-591-5123

Tacoma, WA 98402 email: CityClerk@cityoftacoma.com

Northwest Justice Project 715 Tacoma Avenue South fax: 253-272-8226

Tacoma, WA 98402

KCPQ-TV/Channel 13 1813 Westlake Avenue North email: tips@q13fox.com

Seattle, WA 98109

KSTW-TV/Channel 11 1000 Dexter Avenue N #205 fax: 206-861-8865

Seattle, WA 98109

Tacoma News Tribune 1950 South State fax: 253-597-8274

Tacoma, WA 98405

The Tacoma Weekly PO Box 7185 fax: 253-759-5780

Tacoma, WA 98406

and other individuals and organizations with residents reporting applications on file.

Sha Peterson

**Executive Assistant** 

# **AGENDA**

# REGULAR BOARD OF COMMISSIONERS MEETING February 28, 2018, 4:45 PM

E.B Wilson, 1202 South M. Street, Tacoma, WA 98405

- 1. CALL TO ORDER
- 2. ROLL CALL
- 3. APPROVAL OF MINUTES
  - 3.1 Minutes of January 24, 2018—Regular Meeting
- 4. GUEST COMMENTS
- 5. COMMITTEE REPORTS
- 6. COMMENTS FROM THE EXECUTIVE DIRECTOR
- 7. ADMINISTRATION REPORTS
  - 7.1 Finance
  - 7.2 Administration
  - 7.3 Client Services
  - 7.4 Property Management
  - 7.5 Real Estate Development
- 8. OLD BUSINESS
- 9. **NEW BUSINESS**

9.1	2018-02-28 (1)	2018 Moving to Work (MTW) Plan Amendment
9.2	2018-02-28 (2)	Updating THA's Administrative Plan: HOP Changes
9.3	2018-02-28 (3)	Brawner & Company Financial Advisor Services
9.4	2018-02-28 (4)	Amendment to Foster Pepper Legal Service Contract
9.5	2018-02-28 (5)	Establish Registered Agents for THA and All Tax Credit Entities
9.6	2018-02-28 (6)	ESHAP Legacy Policy

- 10. COMMENTS FROM THE COMMISSIONERS
- 11. EXECUTIVE SESSION
- 12. ADJOURNMENT



# **MINUTES**



# BOARD OF COMMISSIONERS MEETING MINUTES REGULAR SESSION WEDNESDAY, January 24, 2018

The Commissioners of the Housing Authority of the City of Tacoma met in Regular Session at 3201 Fawcett Street, Tacoma, WA 98418 at 4:45 PM on Wednesday, January 24, 2018.

# 1. CALL TO ORDER

Chair Flauding called the meeting of the Board of Commissioners of the Housing Authority of the City of Tacoma (THA) to order at 4:51 PM.

# 2. ROLL CALL

Upon roll call, those present and absent were as follows:

PRESENT	ABSENT
Commissioners	
Chair Janis Flauding	
Vice Chair Minh-Anh Hodge	
Commissioner Arthur Banks	
Commissioner Stanley Rumbaugh	
(arrived late at 5:05 pm)	
Commissioner Derek Young	
Staff	
Michael Mirra, Executive Director	
Sha Peterson, Executive Assistant	
April Black, Deputy Executive Director	
	Ken Shalik, Finance Director
Toby Kaheiki, Human Resources Director	
Frankie Johnson, Property Management	
Director	
Kathy McCormick, Real Estate	
Development Director	
Greg Claycamp, Client Services Director	
Sandy Burgess, Interim Director for AD	
& Asset Management	

Chair Flauding declared there was a quorum present @ 4:52 pm and proceeded.

### 3. APPROVAL OF MINUTES OF THE PREVIOUS MEETING

Chair Flauding asked for any corrections to or discussion of the minutes for the Regular Session of the Board of Commissioners on Wednesday, December 13, 2017. Commissioner Banks moved to adopt the minutes, Commissioner Young seconded.

Upon roll call, the vote was as follows:

AYES: 4 NAYS: None Abstain: None

Absent: 1 (Commissioner Rumbaugh was not yet in attendance)

Motion approved.

### 4. GUEST COMMENTS

# Steve Wells, Wright Street Tenant

Mr. Wells is the treasurer of the Resident Council, which he reported has experienced some turmoil. They are trying to resolve it in-house, but asked the Board for assistance in encouraging tenants to step up and apply as resident council members.

#### 5. COMMITTEE REPORTS

**Real Estate Development Committee—Commissioner Rumbaugh**Nothing to report.

Finance Committee—Vice Chair Hodge and Commissioner Young Nothing to report.

#### Education Committee—Vice Chair Hodge

Vice Chair Hodge met with Project Manager Amy Van today regarding the McCarver project, which is going through a redesign. There were 40 vouchers offered and only 5 live outside of Tacoma. According to ED Mirra, April and her team are scheduled to meet with Tacoma School District's Deputy Superintendent Josh Garcia.

Citizen Oversight Committee—Commissioner Banks
Nothing to report.

## 6. COMMENTS FROM THE EXECUTIVE DIRECTOR

Executive Director (ED) Michael Mirra directed the Board to his report. He handed the Board three documents that, he said, may be useful to the Commissiones in their community conversations. One document is a summary of THA's real estate development since 2002, when the Salishan redevelopment project began. Another of the

document shows how the property taxes paid by the home owners of New Salishan are repaying the investment from the City and the State that helped to finance the redevelopment. The final document is THA's updated annual depiction of Tacoma's need for affordable housing. It shows the mismatch in Tacoma between wages and rents.

## 7. ADMINISTRATIVE REPORTS

#### **Finance**

Finance Department (FD) Director Ken Shalik was not in attendance, but ED Mirra conveyed his view that THA remains in good financial shape.

Commissioner Banks moved to ratify the payment of cash disbursements totaling \$4,766,789 for the month of December 2017. Commissioner Young seconded.

Upon roll call, the vote was as follows:

AYES: 4 NAYS: None Abstain: None

Absent: 1 (Commissioner Rumbaugh was not yet in attendance)

# **Motion Approved.**

# **Policy, Innovation and Evaluation**

Policy, Innovation and Evaluation (PIE) Director April Black directed the Board to her report.

PIE will be asking for a Board study session regarding the Housing Opportunity Program (HOP) evaluation. The Board packet includes a full HOP evaluation and a summary. According to ED Mirra, staff are meeting with community groups and are scheduled to hold public meetings. Director Black hopes to have good participation and invited the Board to the public meetings, both of which are scheduled for February 5. ED Mirra and staff will make a presentation on HOP and the utilization issue during Tacoma City Council's study session on February 13, and at the Greater Tacoma Convention forum on February 14. On January 25, he and staff will make a presentation to the Tacoma Affordable Housing Consortium.

Chair Flauding asked for an estimate of how many families would be requesting extensions due to financial hardship and what this could potentially do to staff caseloads. According to Director Black, although THA expected a lot, there are only a few currently. THA is working with other organizations to help with caseloads.

#### Administration

Administration (AD) Interim Director Sandy Burgess directed the Board to her report. THA is making progresss with buying out BFIM, the tax credior investor at Salishan. Conversion of Salishan's existing tax credit portfolio from Public Housing to Section 8 housing under the Rental Assistance Demonstration project (RAD) will occur next. AD is also examining THA's ability to tap its available "Faircloth" public housing dollars in order to create more public housing units. THA would them immediately convert these new public housing units to Section 8 under the RAD program. Doing this may be a lengthy and uncertain process.

Staff anticipate bringing a revised Procurement Policy to the Board in February. This will be a significant rewrite of the policy to account for changes in state law and regulations.

AD hired a business process manager who will be starting soon. This position will be a significant benefit to THA.

AD added staffing and consultants to its IT team to get the OpenDoor conversion done. They borrowed staff from other THA departments to help. AD formed a Subject Matter Expert (SME) panel with representatives from the other departments. This panel will meet weekly to discuss communications and the work necessary for to finish OpenDoor. Staff have been active helping finance create reports to close out year end. Commissioner Rumbaugh inquired about problems with OpenDoor and other platforms. According to Interim Director Burgess, the bigggest challenge is integration between OpenDoor and Intacct, the accounting software. Commissioner Rumbaugh asked if necessary reports were being provided to Housing and Urban Development (HUD). Yes, according to Interim Director Burgess; they are also looking at ways to pull reports directly from OpenDoor rather than Intacct.

#### **Client Services**

Client Services (CS) Director Greg Claycamp directed the Board to his report. Rental Assistance is struggling with OpenDoor issues, but will begin offering Housing Opportunity Program (HOP) vouchers beginning February. This will help adjust THA's Moving to Work (MTW) utilization. The final figure for the year will be around 97% with an acknowlegement that THA may have to settle for 95%. Commissioner Rumbaugh inquired about the decrease in Child Welfare Housing Opportunity Program (CHOP) utilization. According to Director Claycamp, utilization depends on referrals from outside sources like the Department of Social and Health Services (DSHS). Commissioner Rumbaugh asked if the program coordinates with the juvenile court. According to ED Mirra, the program relies instead on DSHS referrals. Discussion ensured on why DSHS would leave such 30% of such vouchers unused and that THA should inquire with DSHS to fix the problem..

The Family Self Sufficiency (FSS) program increased the number of households by 60. Community Services is pleased with the increase, and is now in a position to apply to HUD for increased funding for additional case workers; however, HUD is not prioritizing such requests.

# **Property Management**

Property Management (PM) Director Frankie Johnson directed the Board to her report. At the December Board meeting, she discussed launching a pilot project to turn units faster and how she felt it would help. This pilot project will be led by the Facilities Manager Justin Gonzales and will consist of 5 members with a focus on decreasing vendor reliance. It will also help decrease Per Unit Per Year (PUPY) cost.

Another pilot project that will launch is the Leasing Team, which is also a 3-month pilot. It is intended to collect data and review best practices to consistently lease units in 1-3 days after the maintenance work is done. This pilot team will be led by Property Manager Barb Pearsall and will consist of two family specialists. The goal of this team is to fully vet, qualify, and consistently lease to applicants in 1-3 days.

The third project is the Resident Lifecycle. This is a step-by-step walk through from lease to vacate. It will be training the entire PM team in partnership with every department at THA. This project will help THA gain consistency on how issues are addressed and establish a protocol for responses.

There are two open positions in PM—porfolio manager and facilities manager. Barb Pearsall and Justin Gonzales transitioned into these interim positions for the last 10 months, but it is time to finalize both positions. Commissioner Rumbaugh likes the plan and looks forwar to seeing results.

# **Real Estate Development**

Real Estate Development (RED) Director Kathy McCormick directed the Board to her report. RED was successful in closing New Look financing for its fix-up. The contractor is already on site erecting scaffolding. The RED team will be meeting with residents and commercial tenants on Monday to walk through the schedule. Center for Strong Families will be located in the building and will expand into the space that Youth for Christ had used. The space will also include an ATM and Kiosk service. Work should be done in about 9 months.

RED submitted an application to get 9% tax credit for new construction THA is planning at 1800 block of South G Street. This project's financing is complicated by the state legislature's delay in passing a 2017 capital budget.

Staff are working hard in closing out RAD. They hope to finish it within 60 days.

ED Mirra reported on the efforts to seek additional capital funding for the Arlington Drive Campus from the supplemental capital budget the state legislature may consider. RED staff are working with BDS to reach out and talk with youth that are homeless or currently homeless about the design of the campus; the feedback has been pretty heartwarming and rewarding.

RED is in conversation with the Korean Women's Assocation about it buying part of Hillsdale Heights for senior housing. KWA is willing to do participate in the

intergenerational housing campus THA is hoping to create. Chair Flauding is excited about the prospect of finally having something on the property.

### **Human Resources**

Human Resources (HR) Director Toby Kaheiki directed the Board to his report. HR was successful with the procurement of a new medical insurance coverage for staff. This took a large and complicated collaborative efforts by many people.

Commissioner Rumbaugh asked if THA has a policy regarding the use of sick time. According to Director Kaheiki, THA does have a policy on using sick leave but it will need to be adjusted due to Initiative 1433. The initiative requires employers to provide paid sick leave to most employees beginning January 1, 2018. THA will need to provide paid sick leave to agency temps and interns, which has not been part of its policy before.

#### 8. OLD BUSINESS

None.

# 9. NEW BUSINESS

# 9.1 RESOLUTION 2018-01-24 (1) (RAD A&E Work Addendum #9, Casey + DeChant Architects)

A RESOLUTION of the Board of Commissioners of the Housing Authority of the City of Tacoma

WHEREAS, On June 24, 2015, THA's Board of Commissioners approved Resolution 2015-6-24 (1) authorizing THA's Executive Director to award a contract for the Architectural and Engineering Services for the RAD Conversion Project to Casey + DeChant Architects in an amount not-to-exceed of \$500,000; and

WHEREAS, On January 27, 2016, THA's Board of Commissioners approved Resolution 2016-01-27 (1) in the amount of \$531,000 for additional A&E work scope for the project; and

**WHEREAS,** On July 26, 2017, THA's Board of Commissioners approved Resolution 2017-7-26 (1) in the amount of \$240,500 for additional A&E work scope for the project; and

WHEREAS, THA has estimated an additional \$98,500.00 in A&E services will be needed for the RAD Conversion project; now therefore, be it

Resolved by the Board of Commissioners of the Housing Authority of the City of Tacoma, Washington as follows:

Authorize THA's Executive Director to increase the contract amount with Casey + DeChant Architects by \$98,500.00 for a total not-to-exceed of \$1,418,283.00.

Commissioner Rumbaugh motioned to approve the resolution. Commissioner Banks seconded the motion.

AYES: 5
NAYS: None
Abstain: None
Absent: None

Motion Approved: January 24, 2018

Janis Flauding, Chair

# 9. COMMENTS FROM COMMISSIONERS

Vice Chair Hodge thanked ED Mirra for his participation as a panelist during the Tacoma School District's Senior Leadership conversation. There were 110 administrators and selected group of community leaders who discussed homelessness and how the different agencies can work together.

Commissioner Rumbaugh thanked Director McCormick and her team for an outstanding job with property bonds.

Commissioner Banks also thanked Director McCormick and her staff for their assistance in keeping an iconic barber shop in Hilltop. The shop has been in Hilltop since 1951 and the grandchildren were ready to close it after the passing of previous owners Terry and Sam. Tacoma Ministry purchased the shop and will remain in Hilltop.

Chair Flauding thanked THA staff for their everyday hard work in providing affordable housing.

## 10. EXECUTIVE SESSION

None.

## 11. ADJOURNMENT

There being no further business to conduct the meeting ended at 5:55 PM.

#### APPROVED AS CORRECT

Adopted: February 28, 2018

Janis Flauding, Chair



# **Real Estate Development Committee**

Commissioner Stanley Rumbaugh

# **Finance Committee**

Commissioner Minh-Anh Hodge Commissioner Derek Young

# **Citizen Oversight Committee**

Chair Arthur C. Banks

# **Education Committee**

Commissioner Minh-Anh Hodge



# COMMENTS FROM THE EXECUTIVE DIRECTOR



**To:** THA Board of Commissioners **From:** Michael Mirra, Executive Director

Date: February 22, 2018

**Re:** Executive Director's Monthly Report

This is my monthly report for February 2018. It supplements the departments' reports.

### This is my monthly report for reordary 2016. It supplements the departments repo

#### 1. MORE FEDERAL BUDGET NEWS

President Trump and Congress have taken some important steps toward a 2019 budget. In Congress's case, it also took some meaningful action toward a real budget for 2018. I attach some material from the Center for Budget and Policy Priorities that provides more detail. Here is a summary.

President Trump has published his proposed federal budget for 2019. Among other features, his budget would cut HUD's appropriation by about 14%. The attached material shows the details of this proposal and what it would mean for THA and the programs we administer. One notable feature of his proposal would eliminate the Public Housing Capital Fund. This is the money to pay for major repairs to the nation's public housing portfolio. That portfolio is already suffering many billions of dollars in unaddressed repairs. Although Congress is not likely to agree to eliminate this fund, the Trump proposal does reveal public housing's continuing decline in the regard it receives from the national government. This fully justifies the decision of the THA Board to refinance our portfolio under RAD and to change from public housing financing to Section 8 financing. Even so, the President's proposed cuts to the Section 8 program would seriously harm THA and its work.

People who advise us on such matters predict that Congress will not likely accept the President's proposal. His proposals for the 2018 budget, which contained similar cuts, did not seem to influence Congress too much to date, although I note that Congress still has not passed a real budget even for 2018.

Congress did make progress toward a real budget for not only 2018 but also 2019. It did not manage to avoid a second governmental shutdown when its fourth Continuing Resolution expired at midnight on February 8<sup>th</sup>. That time, however, the shutdown lasted only a few hours. In the early morning of February 9<sup>th</sup>, Congress passed its fifth Continuing Resolution for the year to keep the government funded. This one expires at midnight on March 23<sup>rd</sup>. The prospect by then for a real budget seems better because of Congress's second action at the same time. It raised the expenditure caps for the next two years. This suspends for that time the mandatory cuts that otherwise would have resulted from the Budget Control Act of 2011. That Act requires, unless Congress can agree otherwise, across-the-board cuts in both military and domestic spending beginning in 2013. This is called "sequestration". These mandatory cuts last until 2022.

Congress has agreed to suspend these "sequestration" cuts every year since 2013. It did so

RE: Executive Director's Monthly Board Report

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again this month. It agreed to a two-year increase of \$160 billion in military spending and \$128 billion in domestic spending.

Note that this agreement to increase the expenditure caps is not a budget. And when Congress gets around to passing a budget, it does not have to spend any or all of these increases. Our advisors tell us, however, that Congress will likely spend all of the increases.

Even if Congress spends all these increases, it still must decide how to distribute them throughout the federal budget. We can hope that the HUD budget will receive a share for both 2018 and 2019. This would help THA. The THA Board adopted a 2018 budget that presumed on flat funding. If we get an increase, even though it is not likely to be a lot, we would count it as a victory.

#### 2. THE STATE OF THA'S COMMUNITY STANDING and PARTNERSHPS

As the Board knows well, THA cannot be effective in its work without strong community support and partnerships. We recently had two indications that THA's community standing and its partnerships are in good shape.

The **first** indication was evident in the present state legislative session. In January, the legislature passed a capital budget appropriation of \$ 3 million for THA's Arlington Drive Youth Campus. This was the largest award in its category. The legislature is presently deliberating on a supplemental capital budget. The Senate version of that supplemental budget would give THA an additional \$750,000 for Arlington. The House version would give THA an additional \$1.29 million. This is possible only because of strong support from our local legislators of both parties and the strong support of legislative leaders and members from other districts. This support is a very good sign of their confidence in THA's work. It also shows the reach of THA's Education Project. Legislators who may not know too much about our housing work come to know it because of their deep interest in education and their regard for our innovative education initiatives.

The **second** indication of THA's community standing showed in the widespread support we received for the hard choices the Board must make about our HUD utilization rate and the HOP program. Those choices are the subject of two resolutions this month.

To help the Board with its deliberation about those choices, staff consulted widely. Attached to each resolution is a report on whom we consulted, and what we learned. We consulted with the following:

- people who presently receive our rental assistance
- people on our waiting list for assistance
- participating landlords
- other housing organizations
- social service providers
- philanthropic organizations

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RE: Executive Director's Monthly Board Report

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- advocates
- Northwest Justice Project
- elected officials

We consulted by convening public meetings, attending the meetings of other organizations, and meeting with individuals one by one. The Greater Tacoma Community Foundation convened an impressive meeting of about 40 community leaders, including the Mayor of Tacoma, the Pierce County Executive, senior leadership from foundations, social service organizations and businesses, the chancellor of the University of Washington Tacoma, the dean of its Urban Studies Department, and important civic leaders. We also consulted with individual city councilmembers, state legislators and all five of our Congressional offices. This week we presented to the entire Tacoma City Council in its Study Session.

All this consultation revealed that the Board will have strong support for the likely hard choices it must make. This support will help THA explain and, if necessary, defend these choices. This support also shows in the letters we received. They are attached to the community consultation report. After stating support for the policy choices that staff will recommend to the Board, the letters express a confidence in THA and the Board that we heard throughout the consultation. *E.g.*:

"The City of Tacoma has full confidence in THA's work and in its judgment as it faces the difficult choices in this hard rental market. THA has the City's full support."

[Letter from the Mayor, City of Tacoma]

"It is clear THA enjoys widespread community support. It has a track record of innovative approaches to disrupting poverty and must maintain funding for these approaches. It is lean and effective in its use of limited resources and there is pretty clearly nowhere else to cut. We have confidence in its expertise and values, and desire that THA always serve the client demographic that aligns with your mission."

[Letter from Executive Director, Sound Outreach]

"In stating our preferences [among the choices facing THA] we also wish to express our confidence in THA and its Board of Commissioners. We are confident that you know this community well. We appreciate your focus on the needs of not only the people you serve but the needs of the much greater number you are not able to serve. Consortium members see those people every day in our own work. We are also confident in the competence and efficiency of your administration. But most importantly, we are confident in THA's commitment to its social justice mission."

[Letter from Chair, Tacoma-Pierce County Affordable Housing Consortium]

I recount this community support and the legislature's appropriation for Arlington Drive to make a more general observation. They show that THA's

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community standing and partnerships are in good shape. This does not happen on its own. It results from the standing in the community of THA's Commissioners and years of good work by THA staff. I know we do that work for the benefit it provides. As this community support shows, that work also pays off in moments of stress and at times when we need help like those we face with our rental market and with the financing of the Arlington Drive Youth Campus. Very nice work!



820 First Street NE, Suite 510 Washington, DC 20002

Tel: 202-408-1080 Fax: 202-408-1056

center@cbpp.org www.cbpp.org

February 14, 2018

# Trump Budget Deeply Cuts Health, Housing, Other Assistance for Low- and Moderate-Income Families

By Sharon Parrott, Aviva Aron-Dine, Dorothy Rosenbaum, Douglas Rice, Ife Floyd, and Kathleen Romig

Less than two months after signing massive tax cuts that largely benefit those at the top of the economic ladder, President Trump has put forward a 2019 budget that cuts basic assistance that millions of families struggling to get by need to help pay the rent, put food on the table, and get health care. The cuts would affect a broad range of low- and moderate-income people, including parents, children, seniors, and people with disabilities. Taken together, the cuts are far deeper than any ever enacted and would deepen poverty and hardship and swell the ranks of the uninsured.

The budget also scales back efforts to promote opportunity and upward mobility, such as by cutting both job training and programs that make college more affordable. These cuts fly in the face of the Administration's rhetoric about expanding opportunity for those facing difficulties in today's economy and helping more people work.

This paper examines the budget's cuts in health care, food assistance through the Supplemental Nutrition Assistance Program (SNAP, formerly known as food stamps), housing and home energy assistance, income assistance for people with disabilities, funding to states for other supports for low-income families, grants and loans to make college more affordable, and non-defense discretionary programs as a whole.

# Health Care Cuts Would Leave Millions More Uninsured

Through 2017, the President pressed Congress to enact legislation repealing the Affordable Care Act (ACA) and deeply cutting Medicaid. Meanwhile, the Administration has used its administrative authority to implement — and to encourage states to implement — policies that make it harder for many eligible people to get and retain health coverage.

The budget doubles down in both areas. It cuts Medicaid and subsidies for private coverage in the marketplace by \$763 billion over the next decade, with cuts reaching \$172 billion annually by 2028.

Most significantly, it embraces the ACA repeal bill sponsored by Senators Bill Cassidy, Lindsey Graham, Dean Heller, and Ron Johnson (the "Cassidy-Graham" proposal), then cuts funding for health coverage programs well below the already shrunken levels in that bill. <sup>1</sup>

The Trump proposal eliminates the ACA's expansion of Medicaid to low-income adults and its subsidies that help low- and moderate-income people obtain marketplace coverage, replacing this funding with a block grant whose funding would fall further and further behind current-law funding each year. The proposal also imposes a per capita cap on federal Medicaid funding for seniors, people with disabilities, and families with children. Such a cap means that the federal government will only pay a certain amount for care per person, regardless of the actual cost of care. And, the proposal sets the per capita cap at a level that is below expected health care costs, with the shortfall growing each year. Finally, the Trump budget would weaken consumer protections for people with private coverage, such as by allowing states to eliminate key protections for people with pre-existing conditions.

The budget also includes other policies designed to make it harder for low- and moderate-income people to obtain Medicaid coverage and marketplace subsidies. For example, it allows states to consider assets such as bank accounts in determining Medicaid eligibility for children, parents, pregnant women, and other adults. The vast majority of low- and moderate-income families have minimal assets, but proving that their assets fall below a specified level can be complicated and time-consuming for both families and states. That's why, even before the ACA, many states dropped Medicaid asset tests; the tests were costly to implement, and few people were found to have assets over the limit.<sup>2</sup> By eliminating asset tests, the ACA made it simpler for people to access coverage and aligned eligibility rules for Medicaid and the Children's Health Insurance Program with those for the ACA's premium tax credits, which has made it easier for people to move between these programs as their incomes fluctuate.

Taken together, the budget's "repeal and replace" proposals and additional Medicaid cuts would cause millions of people to lose coverage and make coverage less adequate or less affordable for millions more.

#### Cuts in Nutrition Assistance Would Make It Harder for Families to Afford Food

The 2019 Trump budget cuts SNAP by more than \$213 billion over the next ten years — or by nearly 30 percent. It imposes large benefit cuts on most households even though current benefits average just \$1.40 per person per meal, and radically restructures how benefits are delivered. It also includes other benefit and eligibility cuts that would cause at least 4 million people to lose SNAP benefits altogether. The cuts would affect every category of SNAP participant, including the unemployed, the elderly, individuals with disabilities, and low-income working families with children.

<sup>&</sup>lt;sup>1</sup> For a detailed discussion of the Cassidy-Graham legislation, see Jacob Leibenluft, Aviva Aron-Dine, and Edwin Park, "Revised Version of Cassidy-Graham Proposal Is More of the Same," Center on Budget and Policy Priorities, September 25, 2017, <a href="https://www.cbpp.org/research/health/revised-version-of-cassidy-graham-proposal-is-more-of-the-same">https://www.cbpp.org/research/health/revised-version-of-cassidy-graham-proposal-is-more-of-the-same</a>.

<sup>&</sup>lt;sup>2</sup> Vernon Smith, "Eliminating the Medicaid Asset Test For Families: A Review of State Experiences," Kaiser Family Foundation, April 2001, <a href="https://kaiserfamilyfoundation.files.wordpress.com/2001/04/2239-eliminating-the-medicaid-asset-test.pdf">https://kaiserfamilyfoundation.files.wordpress.com/2001/04/2239-eliminating-the-medicaid-asset-test.pdf</a>.

### The budget:

• Shifts more than \$260 billion in food purchasing from individual households to the government. Under the proposal, the Agriculture Department (USDA) would hold back an estimated \$24 to \$29 billion per year in SNAP benefits (about 40 percent of the benefits issued to households) and use about half of these funds to give the households a box of non-perishable foods such as shelf-stable milk, ready-to-eat cereals, pasta, peanut butter, beans, and canned foods. This box of food would be in lieu of food that households would otherwise purchase with SNAP benefits at the grocery store. The other half of the held-back funds would be cut; households wouldn't receive these benefits in any form. (The Administration claims that the government can purchase, box, and distribute these food commodities at a substantially reduced cost.)

These changes would affect an estimated 34 million people in 16 million households in 2019, or almost 90 percent of SNAP participants. The new structure would impose new costs on states, which would be expected to implement the change without adequate financial support. And it would likely force households to incur greater transportation costs (and time) to get food for their families because they may have to pick up the commodities at centralized locations while still traveling to grocery stories for the remainder of their food purchases.

• Cuts SNAP benefits for a broad swath of SNAP households. The budget also includes roughly another \$85 billion in SNAP cuts over ten years. This includes requiring states to terminate food assistance to unemployed adults who aren't raising children after only three months, even if they live in areas with high unemployment. States would only be able to waive this requirement in areas with unemployment above 10 percent, an extremely high bar that will miss many locations where few jobs are available to lower-skilled workers. (Current law allows states to seek waivers from the three-month limit for areas where jobs are scarce.) The budget also extends this three-month time limit to adults ages 50 to 62, who aren't currently subject to it due to the unique labor-market challenges that many older workers face, including a higher incidence of poor health and outdated skills.

The budget also cuts SNAP benefits for many working families by eliminating a state option that allows benefits to phase down more smoothly as earnings increase, thereby avoiding a benefit cliff. And on top of that, the budget contains further SNAP cuts that would reduce benefits to 2 million more individuals, largely low-income seniors and people with disabilities, and households with more than six members.

# Cuts in Housing and Energy Assistance Would Make It Harder for Families to Pay Rent

As discussed below, the President's budget includes substantial cuts in non-defense programs — programs outside defense that are funded each year through the annual appropriations process. Among these are substantial cuts in low-income housing programs that would affect a broad swath of low-income households, including several million working families with children, seniors, and people with disabilities. The 2019 Trump budget proposes the largest retrenchment of federal housing aid since the U.S. Housing Act was enacted in 1937.

In 2019 the budget cuts Department of Housing and Urban Development (HUD) programs by \$6.8 billion (or 14.2 percent) below the 2017 level, not counting losses due to inflation. (The figures

here include adjustments in the Administration's budget "addendum," which requests modest additional funding in several program areas.) The cuts likely would grow after 2019, as explained below, because the budget proposes far deeper cuts in non-defense discretionary programs after that year.

A large share of the HUD cuts comes from the Section 8 rental assistance and public housing programs, which assist 4.4 million low-income households. More specifically, the budget:

- Cancels Housing Choice Vouchers which help low-income households afford private, modest apartments for about 200,000 low-income households. These cuts would hit extremely low-income seniors, people with disabilities, and working families with children hard, undercut community efforts to reduce homelessness, and weaken housing stability, which is critical to children's development and school attendance.
- Raises rents on low-income families with HUD rental assistance. Nearly all households receiving rental assistance that are headed by a person who is not 62 or older or disabled would have to spend 35 percent of their income on rent, up from 30 percent under current law. Working families would bear the bulk of such rent increases and be especially hard hit, because they also could no longer subtract child care expenses from their incomes in determining their rent payments (i.e., rents would be raised from 30 percent of income after deductions for costs like child care to 35 percent of gross income). The budget also raises the minimum monthly rent to \$150, which means rents would triple or more for the poorest families; this change would largely hit households that live below half of the poverty line, and it would likely result in more evictions and homelessness.

The budget documents indicate that the Administration plans to propose legislation that will both make these rent policy changes and allow local housing agencies and private owners of HUD-assisted housing to terminate housing assistance to working-age tenants without disabilities who don't work at least 32 hours per week or participate in certain education or training programs, whether jobs, training, or dependent care are available or not.

- Cuts funding for public housing repairs by \$3.0 billion or 47 percent, compared to 2017, virtually assuring a loss of affordable housing stock in communities facing massive shortages of such housing. Public housing already faces more than \$26 billion in repair needs; but rather than proposing a realistic strategy for preserving this critical source of affordable housing, the Administration simply assumes states and localities will fill the gap.
- Eliminates the Low Income Home Energy Assistance Program (LIHEAP). A program in the Department of Health and Human Services, LIHEAP helps low-income households pay for heat and other utilities.

These cuts, together with the Trump budget's proposed elimination of several flexible grant programs that support the development of affordable housing, would cause many households to lose access to affordable housing and raise rent and utility costs for families that still have it. The net result would be more homelessness and housing instability.

# **Cuts in Disability Benefits Would Increase Hardship**

The 2019 Trump budget reduces disability programs by \$72 billion, including reductions to Social Security Disability Insurance (SSDI) as well as Supplemental Security Income (SSI), which provides aid to low-income individuals with disabilities (as well as low-income seniors).

The budget cuts tens of billions of dollars in SSDI benefits, which are funded out of workers' payroll taxes and which protect workers and their families if a disability cuts their careers short. One budget proposal cuts in half the retroactive benefits that disabled workers may receive. These are benefits provided to new SSDI recipients to reflect the loss of earnings when they became disabled, even if they delayed applying for benefits because they were hoping to get better and go back to work.

For example, consider a worker whose career is cut short by a car crash, but who hopes she can overcome her injuries and return to work. Under current law, she can receive up to 12 months of retroactive benefits — a critical lifeline that can prevent bankruptcy or homelessness. The Trump proposal would cut that payment in half. A beneficiary who would have qualified for 12 months of retroactive benefits would lose an average of about \$7,000 in earned Social Security benefits. Moreover, shortening the period of retroactive benefits can encourage people to apply earlier for SSDI instead of first testing whether they can return to work, since such a test could cost them thousands of dollars in benefits their families may need if they aren't successful in going back to work.

The budget's largest SSDI savings stem from a proposal to test new approaches to increase labor force participation of people with disabilities. The likelihood that such tests would result in large savings from increased employment is very low, given evidence from past efforts in this area and the extremely poor health status of most SSDI beneficiaries.

The budget also cuts SSI, which goes primarily to low-income people with severe disabilities; for example, 1.2 million children receive SSI for conditions such as Down syndrome, cerebral palsy, autism, intellectual disability, and blindness. The budget cuts nearly \$7 billion over ten years from benefits for children and parents if another family member also receives SSI — hurting, for example, a family with children who share a genetic disorder. Some 70 percent of poor families that care for more than one child with disabilities already struggle to afford basic needs like food, rent, and heat.<sup>3</sup> Under the guise of "simplification," the budget also cuts more than half a billion dollars over the next decade from SSI recipients who live with others outside their immediate family to make ends meet.

#### Cuts to TANF and Social Services Block Grant Would Hurt Families and States

The 2019 Trump budget cuts the Temporary Assistance for Needy Families (TANF) block grant and eliminates altogether the related TANF Contingency Fund — a cut of \$21 billion in funding over the next decade. TANF provides funds to states for short-term income assistance, work

http://www.academia.edu/7436571/Material hardship among families raising multiple children with disabilities.

<sup>&</sup>lt;sup>3</sup> Subharati Gosh and Susan Lurie, "Material Hardships and Income Poverty in U.S. Families Raising Multiple Children with Disabilities," Brandeis University, June 2014,

programs, and other crucial supports for poor families with children. Such cuts conflict sharply with the budget's rhetoric on promoting work opportunities for poor families.

The budget also eliminates the Social Services Block Grant (SSBG), which provides \$1.7 billion in flexible funding to states each year for services such as child care, day programs for seniors and people with disabilities, services for homeless individuals and families, and others. Taken together, these two proposals cut flexible human services funding by \$37.8 billion over the coming decade.

In addition, the budget includes a proposal to require states to focus a larger share of their TANF funding on work programs, education and training, and child care. While focusing a larger share of TANF on certain core activities is a good idea, this proposal is problematic because it fails to recognize that providing income assistance to very poor families is also a core component of TANF. Many children live in deep poverty because TANF programs provide income assistance to so few poor families that need help to make ends meet. Moreover, the budget's cuts in TANF and SSBG would undermine the goal of directing more resources to core activities within TANF.<sup>4</sup>

# **Cuts in Grants and Loans Would Make College More Expensive**

The 2019 Trump budget eliminates the Supplemental Educational Opportunity Grant (SEOG), which supplements Pell Grants for some of the neediest students. The justification is that SEOG funds are not optimally distributed across schools. But rather than change the funding allocation, the Administration wants to eliminate a program that makes college more affordable for 1.5 million of the neediest students — with no replacement.

The budget also deeply cuts the work-study program (even after considering the Administration's budget addendum that calls for increased funding in 2019 in some specific areas). It justifies the cut by saying that the Administration wants to change the type of work opportunities available to students, but slashing funding would leave fewer students with job opportunities to help pay for college.

Finally, the budget includes a series of changes in the student loan program that would raise students' borrowing costs. Some of the reforms have merit, such as consolidating loan repayment options. But these changes overall would make college less, not more, affordable. The budget cuts student loans by *more than \$200 billion* over the next decade and fails to invest these funds into expanding college affordability meaningfully. Indeed, the budget *freezes* Pell Grants, which means their value would erode with inflation and they would do less each year to help low- and moderate-income students afford college.

# **Cuts in Non-Defense Programs Would Affect Wide Range of Services**

Non-defense discretionary (annually appropriated) programs include a broad set of public services, including those that help low- and moderate-income households, such as housing and energy assistance, and those that promote opportunity, such as college aid and job training.

<sup>&</sup>lt;sup>4</sup> The budget includes a very modest funding increase for child care — just \$300 million per year — to account for its elimination of SSBG and its policy and funding changes in TANF. Currently, just 1 in 6 children eligible for child care assistance receives any help.

Last week, Congress passed and the President signed into law a budget agreement that raised funding for both defense and non-defense appropriated programs, but the 2019 Trump budget violates the spirit of this bipartisan deal by dropping most of its added funding in 2019 for non-defense discretionary (NDD) programs, while maintaining its defense increases.

Even with the additional funding in its addendum, the budget sets overall NDD funding for 2019 some \$57 billion below the level in the bipartisan agreement. That deep cut produces the large cuts discussed above in areas such as housing assistance and college aid.

And in years *after* 2019, the budget calls for cuts of unprecedented depth in NDD programs even though this part of the budget contains most of the federal investments that can help boost long-term economic growth. In 2020, NDD funding would fall \$141 billion below the 2019 level agreed to in the budget deal. By 2028, NDD funding would fall *42 percent below* the 2017 level, after adjusting for inflation. This would almost certainly necessitate cuts in job training and deeper cuts in college aid, K-12 education, and other areas designed to promote upward mobility.

## Conclusion

President Trump's new budget would severely damage an array of investments that help many of the very people he has said would be his priority — people who have been left behind by today's economy or live in distressed urban or rural communities. Coming on the heels of a costly tax cut that's heavily tilted to the nation's wealthiest households and corporations, the budget highlights the vast gulf between President Trump's promises and his actual policies.



# ADMINISTRATION REPORTS



# **FINANCE**



# Motion

Adopt a consent motion ratifying the payment of cash disbursements totaling \$5,157,111 for the month of January, 2018.

Approved:	February 28, 2018		
		Janis Flauding, Chair	

# TACOMA HOUSING AUTHORITY Cash Disbursements for the month of January 2018

Check Numbers							
		From	То	Amount		Totals	
A/P Checking Account							
Accounts Payable Checks	Check #'s	91,176 -	91,328				
Business Support Center				419,746			
Moving To Work Support Center				59,677	_	lua avana Cummant	
Moving To Work Buildings (used by Supp	oort Center)			92,201	F	rogram Support	
Tax Credit Program Support Center	,			14,857			
Section 8 Programs				457,482	Sec	ction 8 Operations	
Hillside Terrace 1800 Court G				158			
Hillsdale Heights				200			
James Center				32,349			
KeyBank Building				3,206			
MLK New Look				4,560			
Outrigger				58,554		Properties	
Prairie Oaks Operations				8,458			
Salishan 7				44,785			
Bay Terrace - CFP-RAD HAP				3,001			
USDA-Dept of Natural Resources-Urban	Forestry Dlan Crant			10,000			
Hillside Terrace 1800 Court G Developme							
	- III			11,284			
Highland Crest Apts				3,497			
James Center				186			
New Look/Alberta J Canada-Developmen	<u>nt</u>			11,434			
Salishan Common Areas				650		Development	
Salishan Area 4 - Arlington				27,911		Bevelopment	
Salishan Developer Fee				2,091			
Program Income				1,000			
Bus Development Activity				5,244			
MTW Development Activity				235			
Community Services MTW Fund				14,726			
Education Private Grants (Gates, etc.)				22,900	Co	mmunity Service	
HUD-ROSS Svc Coord				40		•	
AMP 6 - Scattered Sites				57,680			
AMP 7 - HT 1 - Subsidy				19,501			
AMP 8 - HT 2 - Subsidy				16,756			
AMP 9 - HT 1500 - Subsidy				4,656			
AMP 10 - SAL 1 - Subsidy				11,390			
						Public Housing	
AMP 11 - SAL 2 - Subsidy				13,014			
AMP 12 - SAL 3 - Subsidy				11,298			
AMP 13 - SAL 4 - Subsidy				11,882			
AMP 14 - SAL 5 - Subsidy				13,248			
AMP 15 - SAL 6 - Subsidy				13,671			
AMP 16 - Bay Terrace - Subsidy				9,169			
THA SUBTOTAL				1,492,694			
Hillside Terrace 1 through 1500				7,338			
Bay Terrace 1 & Community Facility				2,677			
Bay Terrace 2				50	Ta	x Credit Projects -	
Renew Tacoma Housing				7,624		Reimbursable	
Salishan I - through Salishan 6				108,474			
TAX CREDIT SUBTOTAL (Operations &	Development - billab	le)		126,163		1,618,8	
` '	·	,		,	-	,	
Section 8 Checking Account (HAP Paymer	-	100.0:-	100.00:				
SRO/HCV/VASH/FUP/NED	Check #'s	482,247 -	482,284	28,548			
	ACH			2,886,026	\$	2,914,	
Payroll & Payroll Fees - ADP					\$	623,	
Other Wire Transfers					•	,	
- Caronina Transfero							
					\$		
TAL DISBURSEMENTS					\$	5,157,1	
I AL DIODONOLINEITIO					Ψ	J, 137,	



Date: February 28, 2018

**To:** THA Board of Commissioners

From: Ken Shalik

Director of Finance

**Re:** Finance Department Board Report

#### 1. FINANCIAL STATEMENT COMMENTS

I present the January, 2018 disbursement report for your approval.

The Finance Department is submitting the final financial statement for the year ending December 31, 2017.

There were some anomalies for 2017, but overall the agency finished the year in good financial shape, and within budget. We also ended the year with Housing and Urban Development (HUD) holding close to \$1 million in Housing Assistance Program (HAP) funds for the year 2017. After our year end Moving to Work (MTW) reconciliation, we drew those funds down in January, 2018.

For the year ending December 31, line 68 shows a Year to Date (YTD) operating deficit of \$1,042,413. Including the sales proceeds from the AMP 6 Single Family homes (\$2.9 million), and funds from reserves to cover the \$3 million Tacoma Housing Authority (THA) used for the purchase of Highland Crest, the overall YTD surplus is \$1,446,385 (line 72).

A couple of general things to point out regards certain areas that are affected by the Property Management area. New Look Apartments is included in our 2017 income and expenses, as it exited the Tax Credit portfolio the end of 2016, and is part of THA's portfolio in 2017 awaiting resyndication. It was not in our 2017 budget, as we had anticipated that we would be able to resyndicate early in 2017. The actual closing occurred in January, 2018. We also purchased James Center North and Highland Crest the latter part of 2017. The income and expenses for those two properties are also included in the financials, but are not part of the 2017 budget.

The following reflects the highlights of where there were major differences in Actuals compared to budget in 2017.

• Line 1 & 2 – Tenant Revenue – This increased amount is due to New Look being part of THA's portfolio in 2017, as well as Highland Crest, and not included in the budget.

- Line 5 Public Housing Operating Subsidy The subsidy pro-ration for 2017 ended up at 93.1% of calculations, while we budgeted at 86%.
- Line 7 HUD Grant- Capital Funds THA still had funds for 2015 and 2016 which had not been drawn down above the budgeted amount. Both of these grants have been fully drawn and are now closed.
- Line 12 Other Revenue-Developer Fee Income The only developer fee received in 2017 was for the Rental Assistance Demonstration (RAD) redevelopment. The developer fee distribution for Bay Terrace 2 and the New Look resyndication now scheduled to be received in 2018.
- Lines 15 34 Administrative Expenses There are variances both ways in this category, yet we end up with a variance of approximately 7.68% under budget. Line 26- Leased equipment is over budget due to changeover in equipment during IT conversion. Line 2-Legal is over budget due to a variety of issues, to include Bay Terrace RAD conversion, legal fees for property purchases, and legal costs for the changes to our procurement policy. Line 31 Administrative Services is significantly under budget. The majority relates to contract services for the Policy, Innovation and Evaluation (PIE) department. Most of them have not been executed. Other tasks have been accomplished within departmental personnel.
- Lines 36 40 Tenant Services Relocation was primarily for both AMP 6 Home sales, which came in under budget. Tenant service-other, came under budget due to the timing of expenditures. What was not expended will carry over to 2018.
- Lines 41 45 Project Utilities This category is higher than budgeted due mainly to costs associated with New Look, which were not included in the budget. As Highland Crest and James Center North were purchased later on in the year, these also contributed to the overage.
- Lines 46- 47 Maintenance Salaries and Benefits This is another category where year to date expenditures are greater than budgeted due to properties above not included in the budget.
- Line 55 Collection Loss This category is lower than budget due to the fact that with IT conversion we were more focused on other areas, including the development of the write off process in the system.
- Line 61 Section 8 HAP We came close to budget on Housing Assistance Program (HAP) payments. Our utilization was lower than anticipated, yet HAP's continued to increase as expected.
- Lines 70-71 Capitalized Line items There is much fluctuation between what was budgeted and what will be accomplished in 2017. All changes have been passed through the board. The big changes were not moving forward on Bay Terrace- Phase 3. We also did not renovate Key Bank at the anticipated level. The 902 building's elevator repair was not anticipated in the 2017 budget. We purchased the Highland Crest Apartments using \$3.1 million of agency fund. Lastly, sale of our Single Family Homes (AMP 6) has been tracking as scheduled.

### 2. INVESTMENTS

Surplus funds are invested in Heritage checking and the Washington State Investment Pool. Rates with Heritage Bank currently remain at .33%. The Washington State Local Government Investment Pool currently provides a return rate of .87%.

#### 3. AUDIT

There is no update at this time.

# 4. BUDGETS

There is no update at this time.

## 5. YEAR END UPDATE

The finance department is in the midst of closing out the financial information for 2018. We are proceeding well, albeit a few more challenges than normal with the transition of the IT platform being April, 2017. Tax Credit financials were due on January 31. We were able to only provide preliminary ones because we were still processing transactions afterward, but were able to provide final ones in February. The THA financials are due to Housing and Urban Development (HUD) on February 28, but we have a 15-day grace period until March 15 before the submission is deemed late. We anticipate needing the full grace period this year to get the financials submitted

# TACOMA HOUSING AUTHORITY AGENCY WIDE

	December-17				Thru 12/31/2017			
	CURRENT MTH ACTUAL	YEAR TO DATE ACTUAL	BUDGETED YTD	VARIANCE	PROJECTED ACTUAL	BUDGETED	VARIANCE	
OPERATING RECEIPTS								
Tenant Revenue - Dwelling rent	341,066	2,331,154	1,762,080	32.30%	2,331,154	1,762,080	32.30%	
Tenant Revenue - Other	25,854	90,809	66,110	37.36%	90,809	66,110	37.369	
HUD grant - Section 8 HAP reimbursemer	3,861,160	37,199,935	38,179,246	-2.57%	37,199,935	38,179,246	-2.57 <sup>9</sup>	
HUD grant - Section 8 Admin fee earned	285,333	3,439,356	3,274,894	5.02%	3,439,356	3,274,894	5.029	
HUD grant - Public Housing subsidy	114,338	1,354,462	1,112,250	21.78%	1,354,462	1,112,250	21.78°	
HUD grant - Community Services	248,000	279,270	276,720	0.92%	279,270	276,720	0.92	
HUD grant - Capital Fund Operating Reve	69,122	935,623	547,836	70.79%	935,623	547,836	70.79	
Management Fee Income	354,645	3,155,977	2,994,914	5.38%	3,155,977	2,994,914	5.38	
Other Government grants	13,802	147,755	225,496	-34.48%	147,755	225,496	-34.48	
Investment income	8,802	70,214	34,780	101.88%	70,214	34,780	101.88°	
Fraud Recovery Income - Sec 8	1,056	13,724	20,000	-31.38%	13,724	20,000	-31.38°	
Other Revenue- Developer Fee Income	0	1,000,000	2,205,900	-54.67%	1,000,000	2,205,900	-54.67°	
Other Revenue	66,370	1,058,116	1,107,000	-4.42%	1,058,116	1,107,000	-4.42°	
TOTAL OPERATING RECEIPTS	5,389,548	51,076,395	51,807,226	-1.41%	51,076,395	51,807,226	-1.419	
Administrative Expenses	•							
Administrative Salaries	748,963	5,902,104	6,180,557	-4.51%	5,902,104	6,180,557	-4.519	
Administrative Personnel - Benefits	240,012	2,265,635	2,615,324	-13.37%	2,265,635	2,615,324	-13.37 <sup>0</sup>	
Audit Fees	698	72,944	78,243	-6.77%	72,944	78,243	-6.77°	
Management Fees	201,404	2,247,962	2,285,016	-1.62%	2,247,962	2,285,016	-1.62	
Rent	0		0	0.00%	0	0	0.00	
Advertising	96	20,583	16,100	27.84%	20,583	16,100	27.84	
Information Technology Expenses	19,184	327,940	389,921	-15.90%	327,940	389,921	-15.90°	
Office Supplies	7,582	84,100	77,100	9.08%	84,100	77,100	9.08	
Publications & Memberships	150	42,529	56,820	-25.15%	42,529	56,820	-25.15	
Telephone	4,918	77,577	92,110	-15.78%	77,577	92,110	-15.78	
Postage	1,934	33,415	45,060	-25.84%	33,415	45,060	-25.84	
Leased Equipment & Repairs	11,765	149,821	96,900	54.61%	149,821	96,900	54.61	
Office Equipment Expensed	2,552	71,742	64,000	12.10%	71,742	64,000	12.10	
Legal	35,307	260,387	153,400	69.74%	260,387	153,400	69.74	
Local Mileage	403	8,361	15,400	-45.71%	8,361	15,400	-45.71°	
Staff Training/Out of Town travel	7,039	180,526	285,914	-36.86%	180,526	285,914	-36.86	
Administrative Contracts	50,013	230,771	585,423	-60.58%	230,771	585,423	-60.58	
Other administrative expenses	7,564	150,840	101,100	49.20%	150,840	101,100	49.20	
Due diligence - Perspective Development	31,802	244,415	210,000	16.39%	244,415	210,000	16.39	
Contingency	0		52,500	-100.00%	0	52,500	-100.00°	
Total Administrative Expenses	1,371,387	12,371,651	13,400,888	-7.68%	12,371,651	13,400,888	-7.68%	

				December-17		Th	ru 12/31/2017	
		CURRENT MTH ACTUAL	YEAR TO DATE ACTUAL	BUDGETED	VARIANCE	PROJECTED ACTUAL	BUDGETED	VARIANCE
T	enant Service							
	Tenant Service - Salaries	105,496	818,011	930,135	-12.05%	818,011	930,135	-12.05%
_	Tenant Service Personnel - Benefits	36,699	368,554	388,955	-5.25%	368,554	388,955	-5.25%
	Tenant Relocation Costs	10,247	34,191	95,500	-64.20%	34,191	95,500	-64.20%
	Tenant Service - Other	27,697	266,238	526,782	-49.46%	266,238	526,782	-49.46%
_	Total Tenant Services	180,139	1,486,994	1,941,372	-23.41%	1,486,994	1,941,372	-23.41%
	Project Utilities							
	Water	16,262	72,388	62,950	14.99%	72,388	62,950	14.99%
_	Electricity	16,803	79,001	57,700	36.92%	79,001	57,700	36.92%
_	Gas	736	4,026	4,850	-17.00%	4,026	4,850	-17.00%
	Sewer	33,751	183,202	117,000	56.58%	183,202	117,000	56.58%
	Total Project Utilities	67,552	338,617	242,500	39.64%	338,617	242,500	39.64%
O	Ordinary Maintenance & Operations							
	Maintenance Salaries	32,107	177,478	163,531	8.53%	177,478	163,531	8.53%
	Maintenance Personnel - Benefits	13,592	52,625	46,948	12.09%	52,625	46,948	12.09%
	Maintenance Materials	10,163	119,253	57,750	106.50%	119,253	57,750	106.50%
_(	Contract Maintenance	55,444	400,049	303,525	31.80%	400,049	303,525	31.80%
<u> </u>	Total Routine Maintenance	111,306	749,405	571,754	31.07%	749,405	571,754	31.07%
	General Expenses							
	Protective Services	2,229	33,105	12,500	164.84%	33,105	12,500	164.84%
<u> </u>	Insurance	(1,903)	204,048	173,553	17.57%	204,048	173,553	17.57%
(	Other General Expense	59,809	1,365,335	1,295,794	5.37%	1,365,335	1,295,794	5.37%
	Payment in Lieu of Taxes	1,199	14,385	12,939	11.17%	14,385	12,939	11.179
(	Collection Loss	11,574	11,750	44,522	-73.61%	11,750	44,522	-73.61%
<u> </u>	Interest Expense	125,597	212,129	91,671	131.40%	212,129	91,671	131.40%
Ľ	Total General Expenses	198,505	1,840,752	1,630,979	12.86%	1,840,752	1,630,979	12.86%
T	OTAL OPERATING EXPENSES	\$ 1,928,889	\$ 16,787,419	\$ 17,787,493		\$ 16,787,419	\$ 17,787,493	
	Nonroutine Expenditures							
	Ext. Maint/Fac Imp/Gain/Loss Prop Sale	9,818	150,738	40,000	276.84%	150,738	40,000	276.849
	Casualty Losses	(8,874)		5,000	-48.38%	2,581	5,000	-48.38%
	Sec 8 HAP Payments	3,277,414	35,108,550	35,547,405	-1.23%	35,108,550	35,547,405	-1.23%
Ŀ	Total Nonroutine Expenditures	3,278,358	35,261,869	35,592,405	-0.93%	35,261,869	35,592,405	-0.93%
T	OTAL EXPENDITURES	5,207,247	52,049,287	53,379,898	-2.49%	52,049,287	53,379,898	-2.49%
0	PERATING SURPLUS/(DEFICIT)	<u>182,301</u>	(972,892)	(1,572,672)	<u>-38.14%</u>	(972,892)	(1,572,672)	<u>-38.14%</u>
L	Debt Service Principal Payments	(60,386)	(69,521)	(67,581)	2.87%	(69,521)	(67,581)	2.87%
	urplus/Deficit Before Reserve ppropriations	121,915	(1,042,413)	(1,640,253)	-36.45%	(1,042,413)	(1,640,253)	
R	eserve Appropriations - Operations			0	0.00%	0	0	0.00%
	urplus/Deficit Before Captial Expenditures	121,915	(1,042,413)	(1,640,253)	2 2 3 7 3	(1,042,413)	(1,640,253)	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
_	anitalized Itama/Dayalanmant Praiseta				-36.84%			26.040
	apitalized Items/Development Projects evenue - Capital Grants	(3,693,588) 515,527	(4,710,928) 2,963,263	(7,458,370) 4,832,649	-36.84% -38.68%	(4,710,928) 2,963,263	(7,458,370) 4,832,649	-36.84% -38.68%
	eserve Appropriations - Capital	3,491,771	4,236,463	5,420,971	-21.85%	4,236,463	5,420,971	-21.85%

TACOMA HOUSING AUTHOR	YTI
CASH POSITION - December, 2	017

Account Name	Current Balance	e Interest
HERITAGE	BANK	
Accounts Payable	1,933,7	17 0.33%
Section 8 Checking	2,809,3	27 0.33%
THA Affordable Housing Proceeds-Salishan	3,431,3	81 0.33%
Scattered Sites Proceeds	3,464,8	92 0.33%
FSS Escrows	142,8	97 0.33%
Note Fund Account	1	0.33%
Credit Card Receipts	3,6	43 0.33%
THA Investment Pool	3	0.33%
THA LIPH Security Deposits	6	0.33%
THA Travel Advance Account	2,0	0.33%
THDG - Tacoma Housing Development Group	731,1	93 0.33%
Salishan 7	1,434,1	92 0.33%
Salishan 7 Security Deposit	27,5	10 0.33%
Salishan 7 Replacement Reserve	236,2	34 0.33%
Salishan 7 Operating Reserve	200,5	99 0.33%
Outrigger Operations	105,8	20 0.33%
Outrigger Security Deposit	26,1	62 0.33%
Outrigger Replacement Reserve	73,0	52 0.33%
Highland Crest Operations	182,3	69 0.33%
Highland Crest Security Deposit	41,6	50 0.33%
Prairie Oaks Operations	92,0	41 0.33%
Prairie Oaks Security Deposit	3,5	52 0.33%
Prairie Oaks Replacement Reserve	14,9	96 0.33%
Payroll Account	8,7	67 0.33%
WASHINGTON	N STATE	
Investment Pool	\$	99 0.87%
1. TOTAL THA CASH BALANCE	\$ 14,967,1	29
Less:		
2. Total MTW Cash Balance	\$ -	
Less Minimum Operating Reserves		
2.01 Public Housing AMP Reserves (4 months Operating Exp.)	65,0	00
2.02 S8 Admin Reserves (3 months Operating Exp.)	726,0	00
2.10 Total Minimum Operating Reserves	\$ 791,0	00
3. MTW Cash Available (Lines 2-2.10)	\$	-
3. MTW Cash Held By HUD		
3.11 Undisbursed HAP Reserves Held by HUD	\$ 1,011,0	00
3.20 Total MTW Cash Held By HUD	\$ 1,011,0	00

TACOMA HOUS	ING AUTHORIT	<u> </u>			
CASH POSITION	- December, 2017	•			
4. Non MTW Cash Restrictions					
Other Restrictions:					
4.01 Mod Rehab Operating Reserves	100,966				
4.02 VASH, FUP & NED HAP Reserves	137,628				
4.03 FSS Escrows	146,088				
4.04 Security Deposit Accounts	168,896				
4.05 Gates Foundation	110,572				
4.06 Highland Crest Replacement Reserves	200,000				
4.07 Outrigger Reserves	73,052				
4.08 Prairie Oaks Replacement Reserves	54,996				
4.09 Salishan 7 Reserves	776,833				
4.10 THDG	731,193				
4.11 Area 2B Sales Proceeds (Afford Hsg)	3,431,381				
4.12 Scattered Sites Proceeds (Afford Hsg)	3,464,892				
4.20 Total - Other Restrictions	-, <del>,</del>	\$	9,396,497		
5. Agency Liabilities:			,,		
5.13 Agency Contracted or Budgeted Commitments <sup>1</sup>		\$	1,963,263		
5.12 Development Draw Receipts for Pending Vendor Payr	nents	\$	-	<u> </u>	
				<u> </u>	
5.14 Development Advances/Due Diligence Commitments		\$	-		
5.20 Total Agency Liabilities		\$	1,963,263		
6. Total Non MTW Cash Restrictions (Lines 4.20+5.20)		\$	11,359,760		
7. THA UNENCUMBERED (Non-MTW) CASH (Lines 1-2-6)		\$	3,607,369		
8. 2017 Board Reserve Commitments					
8.01 Renovation/Remodel of Salishan FIC Building		\$	660 100	Linde	er Contract
8.02 Renovation of Salishan Maintenance Shop		Ψ	•		er Contract
8.03 Software Conversion			,		Expended
8.04 Education Projects - McCarver & Others			310,000		•
8.05 Childrens Savings Cohort payments			270,000		
8.06 Development Projects (Hilltop)			2,500,000		
0.00 Development Fojects (Fintep)			2,000,000	1 atai	
8.10 Total Reserve Commitments (Lines 8.01 through	8.04)	\$	4,185,600		
9. Agency Contracted or Budgeted Commitments remaini			Expended		Balance Remaining
9.01 Salishan/Maintenance Shop remodel	\$ 1,473,301	\$	104,315	\$	1,368,986
9.02 902 Elevator Modernization	\$ 467,377	\$	223,100	\$	244,277
9.03 James Center North Capital	\$ 350,000		•	\$	350,000
<sup>1</sup> Total Contracted or Budgeted Commitments outstanding	<u> </u>			\$	1,963,263
Agency Advances for Current Development Projects					
		\$	_		
		\$	_		
		V			



# **ADMINISTRATION**

**DATE:** February 28, 2018

**TO:** THA Board of Commissioners

**FROM:** Sandy Burgess, Director of Administrative Services

**RE:** Administrative Services Department Monthly Board Report

#### 1. ASSET MANAGEMENT

#### 1.1 Oversight of Recent Acquisitions

Tacoma Housing Authority (THA) uses third party property management for five properties, with an additional property currently being considered for acquisition. The existing third party managed properties are Highland Crest, Outrigger, Prairie Oaks, Alberta J Canada building (formerly New Look) and James Center North. Asset Management oversees these third party property managers, and Real Estate Development (RED) maintains a role during a transitional period after the acquisition. The additional property, Allenmore Townhomes, will also be managed by a third party if THA determines to complete this acquisition.

Upcoming Board reports will include metrics for these properties, including occupancy, cash flow, and other reporting. We are also finishing up planned repairs at Outrigger which include sewer line replacement, balcony and stair repair of dry rot, and bringing one of the units back on line. In addition, we are planning for roof repairs at Highland Crest in order to preserve the roofs for an additional 3-5 years.

Three of these properties, Highland Crest, Outrigger and Allenmore Townhomes have half of the units set aside for low income households. These properties are also establishing a relationship with THA's College Housing Assistance Program (CHAP) wherein participants in CHAP are offered vacancies first before the units are advertised on the market. This practice began at the start of 2018, and this month, we anticipate housing a CHAP participant for the first time in one of these properties.

#### 1.2 RAD Conversion

We anticipate extensive work on the Rental Assistance Demonstration (RAD) conversion of the Hope IV properties during most of 2018. This will involve converting all of the public housing units remaining in Salishans 1-6 and Hillside Terrace I & BII. The conversion will not include any rehabilitation of the properties at this point, but THA must demonstrate to Housing and Urban Development (HUD) that we have a plan to meet the physical needs of the properties over the next 20 years. This will involve creating plans for exiting investors from these properties over the next four years, as well as performing financial analysis and investor assessment for the resyndication of these properties over the next 4-6 years.

Resyndication and bringing in new investors and equity will allow us to meet the capital needs of the properties for the long term. The conversion will also involve extensive negotiation with existing lenders and remaining investors to approve the financing plans and subordinate to the RAD Use Agreement.

As part of converting all of THA's Public Housing to RAD, or disposing of it through the Section 32 Homeownership Program underway, staff have researched taking our Faircloth units "off the shelf" and placing them in affordable housing properties, and then converting them to RAD. Preliminary results of this research indicate we can do this, but must first go through a mixed-finance application process with HUD to take the units off the shelf. And then we must apply to and get approval from HUD for RAD conversion. There is not currently any approval authority remaining under the current cap on RAD units nationally. Staff will watch for any increase in the cap over the next year. If there is an increase in the cap, we anticipate these two HUD application and approval processes would require at least a year to complete.

To assist with the RAD conversion, we will contract with Brawner and Company, as well as Foster Pepper; there are resolutions at this Board meeting requested to authorize these scopes of work and associated fees.

### 1.3 Staffing

Human Resources has posted an Asset Manager position to help the agency with this work and we anticipate interviews during the month of March with hiring in April.

#### 2. BUSINESS PROCESS IMPROVMENT

#### 2.1 Staffing

John Pettit has been hired as THA's Business Process Improvement Manager and began work January 29, 2018. John comes to THA with experience in strategic planning and leadership development, as well as Lean/Six Sigma Certification. He is busy inventorying THA's existing business processes, interviewing staff, and developing a plan to document and improve processes across the agency.

#### 3. RISK MANAGEMENT

#### 3.1 Emergency Preparedness Plan

THA's Risk Manager has worked across several departments in the agency, as well as with outside emergency management agencies to create a robust Emergency Preparedness Plan that is being rolled out for THA. The roll out will include both staff and tenant training in evacuation, earthquake response, violence prevention and response, lock downs, etc. Risk Management is also building networks with other emergency management efforts across the City and County, expanding THA's access to assistance in the event of disasters and other emergencies.

#### 4. OPENDOOR

#### 4.1 Staffing

Human Resources has posted a Salesforce Process Analyst position to complement the existing IT staff and work across the agency. The person filling this position will identify and analyze ongoing and emerging functional needs staff have for OpenDoor. This includes documenting requirements for reporting, streamlining processes that are completed in the system, making staff's work more efficient, and providing ongoing staff training in using the system.



# **CLIENT SERVICES**



**DATE:** February 28, 2018

**TO:** THA Board of Commissioners

FROM: Greg Claycamp

Director of Client Services

**RE:** Client Services Department Monthly Board Report

#### 1. STRATEGIC OBJECTIVE: HOUSING AND SUPPORTIVE SERVICES

Tacoma Housing Authority (THA) will provide high quality housing, rental assistance and supportive services. Its supportive services will help people succeed as tenants, parents, students, wage earners and builders of assets who can live without assistance. It will focus this assistance to meet the greatest need.

#### 2. DIRECTOR'S COMMENT

Preparation to offer Housing Opportunity Program (HOP) vouchers to applicants on THA's consolidated waitlist continues, but is proceeding more slowly than anticipated. Policy, Administration and Client Services are working to finalize changes to THA's Admissions and Continued Occupancy Policy (ACOP) and other administrative procedures to support consolidation.

Operationally, a number of steps remain. These include:

- Executive approval of a waitlist applicant notice letter
- Technical merging of multiple lists establishing one list in OpenDoor
- Testing and verification of the new list

After these remaining steps are completed, the first batch of 200 applicants from the consolidated waitlist will be chosen.

We will update the Board on current status when it meets on February 28.

# **3. COMMUNITY SERVICES:** Caroline Cabellon, Community Services Program Manager

## 3.1 NUMBER OF PEOPLE AND HOUSEHOLDS SERVED

## Program Entries, Exits, and Unduplicated Number of Households Served

January 2018	Program/ Caseload Entries this Month	Program/ Caseload Exits this Month	Unduplicated Number Served (Month)	Unduplicated Number Served (YTD)
Case Staffing (Eviction Prevention Services)	3	2	3/	3
Family Self Sufficiency (FSS)	0	1	203	203
General Services	20	10	69	69
Hardship	0	0	0	0
Housing Opportunity Program (HOP) Case Management	11	4	15	15
Children's Savings Account (CSA) K-5th Grade	2	0	65	65
Children's Savings Account (CSA) 6th - 12th Grade	1	0	52	52
Elementary School Housing Assistance Program (ESHAP)	0	0	36	36
Senior & Disabled	2	22	34	34
DEPARTMENT TOTAL	39	39	477	477

#### 3.2 PROGRAM UPDATES

## 3.2.1 Staffing Update

Program Supervisor of the Property Management Collaboration Team Stacey Johnson has resigned. Stacey accepted a position at the Administrative Offices of the Courts in Olympia as the Guardianship and Elder Services Manager.

We thank Stacey for her service to THA, for her strong resident advocacy and empowerment skills, community partnership building, and the exceptional leadership she brought to THA for the two and a half years she served with us.

## 3.2.2 Programming Updates

THA is teaming up with Associated Ministries' Volunteer Income Tax Assistance (VITA) program again this winter to bring free tax assistance to East Tacoma residents at the Family Investment Center. Additionally, through our partnership with Sound Outreach, VITA services are being provided to residents at our site-based properties, as well as to our Elementary School Housing Assistance Program (ESHAP) and voucher recipients at 902 S. L Street.

In partnership with the Broadway Arts Center, THA is providing the opportunity for our residents and voucher recipients to receive access to free, local live theatre and films. In total, 52 households with 188 individual members have opted to be on our regular theatre ticket call list. We are thrilled to be able to offer this service! Below is an email from a resident of Fawcett Avenue, expressing her appreciation for the opportunity:

"Hello,

I want to thank you for providing this service to clients. Robert Louis and Stacey, offered me tickets recently and they were a blessing. I was able to share the opportunity of seeing children's professional theater and film with youngsters who would most likely, never have been able to experience such an event, due to economic and social restrictions. Should there be any more performances in the future I would love to participate.

Thank you for taking on such a challenging an important activity for so many.

With gratitude to all involved, Judith A. Rowland"

## 3.2.3 OpenDoor Updates

Program Supervisor of the Rental Assistance Collaboration Team Kendra Peischel, is now Community Services' Subject Matter Expert (SME) on OpenDoor. Kendra, in collaboration with IT and SalesForce contractor, Protivity, has been working extensively on Community Services' reporting, database functionality, and data accuracy needs. We hope to have an updated Board report template next month that is supplied entirely by OpenDoor reports.

# 4. **RENTAL ASSISTANCE AND LEASING:** Julie LaRocque, Associate Director of Client Services

Moving to Work (MTW) baseline voucher utilization is reported at 94.5% for the month of January, 2018.

Below is a breakdown of the utilization of THA's special programs and project based vouchers:

Program Name	Units Allocated	Units Leased	Shoppers	Percentage Leased
VASH (Veterans	177	153	18	86%
Administration Supportive				
Housing)				
NED (Non Elderly	100	93	8	93%
Disabled) Vouchers				
FUP (Family Unification	50	46	2	92%
Program)				
CHOP (Child Welfare	20	15	5	75%
Housing Opportunity				
Program)				
McCarver Program	50	36	7	72%
CHAP (College Housing	150	26	47	17%*
Assistance Program)				
TOTAL	547	369	87	67%

\* The CHAP program is currently over issuing vouchers in an attempt to increase utilization. TCC is taking applications for the CHAP expansion. These numbers make a large impact on the total for these Special Programs. Referrals are coming in quickly which is shown by the number of clients currently shopping.

<b>Project-Based Properties</b>	<b>Units Allocated</b>	<b>Units Leased</b>	Percentage Leased
Bay Terrace 1 & 2	72	69	96%
Eliza McCabe Townhomes	10	10	100%
Flett Meadows	14	12	86%
Guadalupe Vista	40	36	90%
Harborview Manor	145	144	99%
Hillside Gardens	8	5	63%
Hillside Terrace	14	11	93%
Nativity House	50	45	90%
Pacific Courtyards	23	20	87%
New Tacoma Phase II	8	8	100%
Salishan 1-7	340	337	99%
Tyler Square	15	14	93%
TOTAL	739	711	96%



## **PROPERTY MANAGEMENT**



Date: February 28, 2018

**To:** THA Board of Commissioners

**From:** Frankie Johnson

Director of Property Management

**Re:** Property Management Monthly Board Report

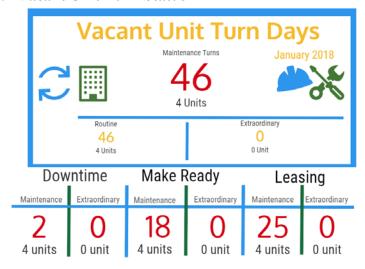
## 1. OCCUPANCY OVERVIEW

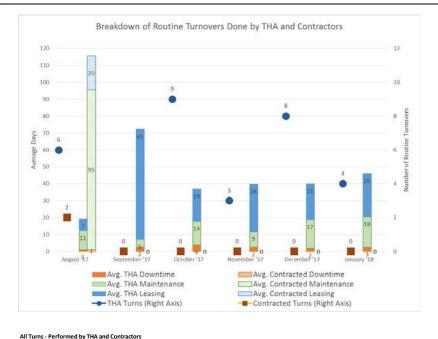
### 1.1 Occupancy

PROPERTY	UNITS AVAILABLE	UNITS VACANT	UNITS OFFLINE	UNITS OCCUPIED	% MONTH OCCUPIED	% YTD OCCUPIED
All Hillsides/Bay Terrace	206	2	0	204	99%	99%
Family Properties	118	0	0	118	100%	100%
Salishan	631	0	0	631	100%	100%
Senior/Disabled	353	3	0	350	99%	99%
All Total	1,308	5	0	1,303	99%	99%

Unit occupancy is reported for the first day of the month. This data is for the month of January 2018. The chart above now reflects all of the THA units for a total of 1,308.

#### 1.2 Vacant Unit Turn Status





				All TI	HA Turnover In	formation		
						Avg.	Avg.	
		Total Number	Total THA	Total Meth	Avg. Total	Downtime	Maintenance	Avg. Leasing
Year	Month	of Turns	Turns	Turns	Days	Days	Days	Days
	2018 January	4	4	0	46.0	2.5	18.0	25.5
	2017 December	11	11	0	49.7	2.9	21.2	25.6
	2017 November	5	5	0	57.8	2.2	27.0	28.6
	2017 October	10	10	0	36.7	3.9	14.6	18.2
	2017 September	20	20	0	74.5	2.5	4.7	65.0
	2017 August	8	6	0	19.2	1.0	11.2	7.0
				All Conti	racted Turnove	r Information		
		•	Total			Avg.	Avg.	
		Total Number	Contracted	Total Meth	Avg. Total	Downtime	Maintenance	Avg. Leasing
Year	Month	of Turns	Turns	Turns	Days	Days	Days	Days
	2018 January	4	0	0	0.0	0.0	0.0	0.0
	2017 December	11	0	0	0.0	0.0	0.0	0.0
	2017 November	5	0	0	0.0	0.0	0.0	0.0
	2017 October	10	0	0	0.0	0.0	0.0	0.0
	2017 September	20	0	0	0.0	0.0	0.0	0.0
	2017 August	8	2	0	115.5	1.0	94.5	20.0

The average unit turn time for the month of January was 46 days for four (4) routine unit turns by Tacoma Housing Authority (THA) staff.

**Routine** - units with repairs that fall under the category of normal wear and tear that can be repaired within 5-15 days.

**Extraordinary**- units with heavy damage as a result of the tenancy, including meth, extensive damage and casualty loss that cannot be repaired in less than 30 days.

**Exempt** - units with special circumstances, such as transfers, temporary hotel holds or moves relating to a Reasonable Accommodation.

### **Exempt Unit**

2342 South G Street #208: This was a Reasonable Accommodation (RA) transfer. The tenant was hospitalized one day before the move in October 2017 and remained there until January 2018. Staff worked with the tenant's siblings and Client Services to remove his personal items from the unit. This process was delayed due to excessive contents (hoarding). Contractors could not be scheduled until the contents were removed.

## Note: This unit is reported as exempt due to the circumstances of the Reasonable Accommodation. This unit is NOT reflected in the unit turns numbers above.

### **Proposed Changes for Improvement in Unit Turn Times:**

• **Downtime** - Start the unit turn process within 1 day of vacancy. Reduce downtime to 1 day.

### • Repair make ready

- ✓ Identify appropriate staffing levels needed to complete maintenance work during the move-out inspection.
- ✓ Procure contractors who will respond to request for service if needed that have the appropriate staff to assign multiple units.
- ✓ Increase inspections to deter heavy damage at move out.
- ✓ Unit work every working day. Unit is the sole priority by assigned staff.
- ✓ Use of tracking charts to monitor projected progress.

#### Leasing

- ✓ Prescreen to identify ready applicants.
- ✓ Site-based leasing. Concentrated efforts on units. Each property staff will be responsible for the leasing efforts to fill their units.
- ✓ THA staff will undergo training to better lease out units that are not subsidized. THA is competing with the open market in some cases. Having better tools and tactics will be helpful to attract applicants that will accept the units in a timelier manner.

#### **Proposed**

Downtime	Repair Make ready	Vacant	<b>Total days</b>
1	17	2	20

#### 1.3 THA Meth Data Trends

Per July 2017 Board discussion, Meth information will be included only when there are updates to report.

#### 1.4 Work Orders

Completed WO's by Priority For Month Ending January 2018

	Priority				
Property Name	Routine	Urgent	Emergency	<b>Grand Total</b>	
6th Ave Apartments	13	1		14	
Bay Terrace Phase One	39	5		44	
Bay Terrace Phase Two	12	1		13	
Bergerson Terrace	34	13		47	
Dixon Village	18	2		20	
E.B. Wilson	41	1		42	
Fawcett Apartments	3	1		4	
Hillside Terrace 1500 Block	3	1		4	
Hillside Terrace Ph 1	4	1		5	
Hillside Terrace Ph II	14	1		15	
Ludwig Apartments	12	1		13	
North G St	14	1		15	
North K St	3			3	
Public Housing Scattered Sites	1			1	
Salishan Five	32			32	
Salishan Four	36			36	
Salishan One	46			46	
Salishan Seven	25			25	
Salishan Six	28			28	
Salishan Three	17		1	18	
Salishan Two	37			37	
THA-Ludwig Apts.	1			1	
Wright Ave	21		1	22	
Grand Total	454	29	2	485	

In the month of January, 100% of emergency work orders were completed within 24 hours; maintenance staff completed 454 non-emergency work orders with a total of 454 for the calendar year. The year-to-date average number of days to complete a non-emergency work order is 6 days.

# Open Work Orders by Priority BR For Month Ending January 2018

		Priority	
Property Name	Routine	Urgent	<b>Grand Total</b>
Bay Terrace Phase One	2	0	2
Bay Terrace Phase Two	4	1	5
Bergerson Terrace	1	1	2
6th Ave Apartments	1	0	1
Dixon Village	1	5	6
EB Wilson	25	0	25
Hillside Terrace 1500 Block	1		1
Hillside Terrace Ph 1	2	0	2
Hillside Terrace Ph II	1	1	2
North G St	3	0	3
North K Street	2	0	2
Salishan Five	6	0	6
Salishan Four	5	0	5
Salishan One	6	0	6
Salishan Seven	8	0	8
Salishan Six	4	0	4
Salishan Three	37	0	37
Salishan Two	1	0	1
Wright Ave	3	0	3
Grand Total	112	8	120

Property Management (PM) continues to bring down the number of outstanding work orders and improve customer service.

## Processes that PM has implemented to improve customer service are as follows:

- Make every attempt to address routine work orders within five (5) days. When this is not possible, contact the tenant and provide them an alternate date that they may expect service;
- Improve communication with the tenants when services will be delayed and/or when procurement is needed to service the request; and
- Close work orders within 48 hours of completion.

## 1.5 Piot Projects

<u>Unit Turn Team</u>: Property Mangement created a unit turn team made up of five maintenance staff whose function would be soley to turn a unit once it is vacated. Below is a preview of the March Unit Turn Report, since the pilot project began.

<u>Leasing Team</u>: Property Mangement created a leasing team to assist PM in minimizing the leasing days that have been problematic for the department this past year. This team's purpose is to have files approved and ready to be leased within 1-3 days of unit turn.

Property	Unit	Unit Size	Vacate Reason	Turn	Actual Leasing	Total Turn Days
			30 Day			
Dixon	5419	5	Termination	2/1/2018	2/6/2018	6
Wright	112	1	Death	2/2/2018	2/8/2018	8
Sixth Ave	218	1	Transfer	2/1/2018	2/7/2018	19
Salishan 3	1839	2	Move Out	2/12/2018	2/12/2018	12
G St	206	1	Eviction	2/13/2018	2/14/2018	9
						54
					Avg key to	
					Key	11



## REAL ESTATE DEVELOPMENT

**DATE:** February 28, 2018

**TO:** THA Board of Commissioners

**FROM:** Kathy McCormick

Director of Real Estate Development

**RE:** Real Estate Development Department Monthly Board Report

#### 1. SALISHAN/HOPE VI

#### 1.1 Phase II Construction

#### 1.1.1 Area 2A, Community Core Development

Discussions continue with Bates Technical College and Community Health Services regarding the Salishan Core. Staff also showed space at the Family Investment Center (FIC) to a local child care operator who expressed some interest in providing day care or before/after school programs at this location. These discussions are all in the very early stages.

#### 1.2 Salishan Family Investment and Maintenance Shop Renovations

Construction began January 8, 2018, for the renovation of the Family Investment Center (FIC) and the Salishan Maintenance Shop. Demolition is complete with electrical, mechanical, framing and drywall currently in process in the FIC building. Contractor is ahead of schedule and work is satisfactory. Renovation in the Maintenance Shop is scheduled to begin in early March. Staff is on site and working out of two of the three classrooms during the remodel.

#### 2. NEW DEVELOPMENT

#### 2.1 Bay Terrace – Phase II

Construction is 99.9% complete. We continue to work on remaining punch and other items until we are satisfied the work has been completed.

# Absher Construction is addressing the Building J roofing issues. Absher has agreed to the following:

<u>Lower Roof</u> – Complete removal and replacement. 100% of the lower roof has been replaced to date. The contractor has a few punch list items to complete. <u>Upper Roof</u> - The upper roof replacement is 100% complete with the exception of punch list items. The entire roof had to be replaced.

## **ADA Parking Stalls**

The contractor reinstalled the ADA parking stalls to the correct slope. The City has approved the recommended fix proposed by our civil engineer. The contractor has priced the alley regrade and will be submitting a schedule to complete the work.

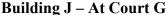
NOTE: The following information is based on Draw 17 for period ending 7/31/2017. There have been no budget changes since the last report.

#### **Budget**

% Complete	99.9%

	Original			
Item	Budget	Revised Budget	Expended	Balance
Soft Cost Inc. Reserves	4,861,258	4,904,798	2,973,739	1,931,059
Interest Reserve	1,000,369	1,000,369	217,609	782,760
Hard Cost Inc.				
Contingency	16,980,410	17,096,870	16,159,233	937,637
<b>Total Budget</b>	22,842,037	23,002,037	19,350,581	3,651,456
Owner's Contingency	880,000	880,000	880,000	0
Additional Sponsor Loan				
for Owner Changes		\$160,000	\$70,734.35	\$89,265.65







Building H - At Court G

Absher Construction's Total Resident Employment, and M/WBE and Apprenticeship goal commitment and monthly utilization:

	GOAL	PREVIOUS ACTUAL	FINAL AS OF 8/31/2017
MBE	10%	13%	13%
WBE	8%	12%	12%
Section 3 Business	10%	14%	14%
<b>Section 3 New Hires</b>	30%	29.41%	29.41%
Apprenticeship	15%	13.05%	13%

#### 3. OTHER PROJECTS

#### 3.1 James Center North

#### **Background**

THA purchased James Center North as it offers a unique opportunity to acquire a property that is attractive for public and private developers. It is positioned in such a way to be redeveloped to provide both market rate and affordable rental housing in a mixed-use setting that is adjacent to a transit center and within walking distance of grocery stores, parks and Tacoma Community College (TCC).

### **Capital Improvements**

RED has received a low bid of \$68,998.00 from MRM Services. Required documentation has been received and a contract has been executed for the bid amount. Demolition and paving is expected to be completed by the end of February.

#### Leasing

A listing agreement for leasing the property has been executed with CB Danforth and a lease up strategy has been determined. The property is being actively marketed and prospective tenants are touring the vacant spaces.

- Community Youth Services (CYS) is using one of the vacant spaces as storage for their winter donations
- Month-to-month leases are being renegotiated with tenants to extend for 2-3 years at market rents to stabilize cash flow and allow for THA flexibility to redevelop.

#### **Predevelopment**

A contract has been executed with Urban Land Institute (ULI) to host a Technical Advisory Panel as part of the kick off for predevelopment activities. The Panel is expected to meet March 16<sup>th</sup>. Details for the event and a list of stakeholders are being determined.

#### **Finance**

The first interest payment has been sent to Enterprise for the REDI Loan. Property cash flow is steady and work orders are minimal. Previously identified capital improvement repair items are being regularly addressed. Repair costs are consistent with feasibility estimates.

### Reporting

The first biannual report has been sent to Enterprise. They are satisfied with our progress and communication. Enterprise staff will be invited to the ULI event as well.

## 3.2 Public Housing Scattered Sites

Former Public Housing Scattered site homes are being rehabilitated and sold at market value. To achieve affordability for households earning 50% to 80% of the Area Median Income (AMI), THA will place a restriction for the difference between market value and the effective sales price on the property. The effective sales price is what a buyer earning 50% to 80% of the AMI can afford. The value of the difference between the market value and effective sales price will be captured in the restrictive covenant in the form of a forgivable loan of which 20% of the loan value will be forgiven every year.

- 3.2.1 Two homes have been purchased by residents of public housing. One of these buyers was a priority 1 buyer.
- 3.2.2 The following chart shows the number of units sold, listed, sold price and net proceeds.

Units Sold	Combined	Combined	Combined	Total Sales	Net Proceeds	
Ollits Sold	Market Value	Sold Price Rehab Costs		Costs	Net Proceeds	
21	\$4,355,000.00	\$4,364,964.60	\$510,008.00	\$906,079.16	\$2,943,877.44	
Units Listed	Market Value	List Price	Rehab Costs	Sales Costs	Projected	
Offits Listed	iviaiket value	List Flice	Keliab Cosis	Estimated	Proceeds	
3	\$667,000.00	\$667,000.00	\$94,300.00	\$105,000.00	\$467,700.00	
Units in	Scope	Occupied				
Construction	Preparation	Occupied				
4	5	0				





5814 Swan Creek - Listed

- 3.2.3 Rehabilitation Work on Scattered Site Units and Sold:
  - Bids for the rehabilitation work on 4 houses were received. Libby Builders and Able GC have presented the lowest bids for the next 2 rehabilitation projects. Contracts are being drawn up with these two contractors to begin the rehabilitation work. 6750 E. B Street, 4909 NE 35<sup>th</sup> Street, 618 S. Prospect, and 3008 S. 13<sup>th</sup> St. will be under construction from mid-February to mid-April.

- 21 houses sold, 13 houses remain
- Final 5 houses in scoping process
- All tenants have been relocated
- CYS is occupying 120 Bismark to temporarily house homeless youth. They are consistently at capacity. Staff have been asked to research selling this house to CYS for a permanent Crisis Residential Center.
- 2225 E. George Street has been completed and is listed for the amount of \$225,000.
- 5814 Swan Creek and 4823 E. M Street have been listed for sale and are awaiting offers from eligible buyers.
- Relocation for the last household with children is complete. Households were given over 90 days to relocate. These 90-day notices were scheduled to allow for relocation over the summer months. Due to low availability of affordable housing in Tacoma, some households needed an extension to utilize their vouchers. THA has granted these extensions and all residents have utilized their vouchers.

### 3.3 Consulting and Community Engagement

Staff is working with the Korean Women's Association (KWA). They asked THA to be their development advisor for a 45-unit senior building in response to a City of Tacoma RFP for a developer for property located at 9<sup>th</sup> and MLK. Unfortunately, KWA was not chosen for this project

#### 3.4 New Look (aka Alberta J. Canada) Capital Planning and Resyndication

The closing for the financing occurred and the contractor's notice to proceed was issued on January 22, 2018. The subsidy tied to the Enclave has been transferred to Alberta Canada and will free up the Project Based Vouchers assigned to this property for other uses.

#### 3.5 Community Youth Services (CYS): Arlington Drive Property

The City of Tacoma allocated \$700,000 to the Tacoma Community Redevelopment Authority (TCRA) and \$250,000 in CDBG funds for the development of the Crisis Residential Center (CRC). Pierce County is contributing \$250,000. Staff have also completed a proposal request for another \$500,000 in capital from Pierce County. SMR Architects has completed the master site planning and related preliminary work. A portion of the SMR work will be reimbursed as part of the City of Tacoma agreement and THA will fund the balance. CYS has advised THA that they will add HOPE beds as part of the Crisis Residential Center operations. HOPE Centers/Responsible Living Skills Program (RLSP) is the Washington State Homeless, Youth Prevention/Protection and Engagement Act (HOPE). HOPE Centers are temporary residential placements for street youth. Youth can remain in a HOPE Center for up to 30 days while they receive assessment services and a permanent placement is identified. HOPE Centers are intended to stabilize an

adolescent, perform comprehensive assessments of the youth's physical and mental health, identify substance abuse problems and educational status, and develop a long-term permanent plan. This change will require a modification to the development agreements THA has negotiated with the City of Tacoma. Community Youth Services (CYS) will provide the supportive services to the CRC.

THA will also develop a portion of the site for rental housing for homeless young adults ages 18-24. THA will fund this development with LIHTC and related sources. The initial costs to THA for planning the CRC will not exceed \$50,000.

The design development is complete and an initial cost estimate completed. The cost estimate is significantly higher than anticipated because this project has to meet commercial codes and specific licensing requirements. Staff started conversations with the City of Tacoma, Pierce County and others about covering these additional costs.

THA has engaged the Corporation for Supportive Housing to assist with issuing an RFP for a service provider for the rental housing component of the Arlington Campus. An executed agreement with a service provider is an important factor in obtaining state and local funding, including 9% tax credits. Services to be offered to homeless young adults are a core component of long term success for this project. THA will apply for an allocation of 2019 tax credits for the rental housing component of this project. The Washington Housing Finance Commission intends to seek approval at its February, 2018, Board of Commissioners' meeting to consider forward allocating some or all of their 2019 tax credit allocation. If this is approved, it may accelerate the current January, 2019, round to a proposed June, 2018 round.

The firm of BDS Planning and Urban design was selected as the consultant for the community engagement and consultation effort. The fourth Community Advisory Committee meeting was held October 12<sup>th</sup> at the FIC.

#### 3.6 Allenmore Brownstones

The seller of the Allenmore Brownstones accepted THA's offer to purchase the property and the Purchase and Sale Agreement has been executed. We are in the due diligence and financing phase at this time.

#### 4. DEVELOPMENT PIPELINE PROJECTS

#### 4.1 1800 Hillside Terrace Redevelopment

The 1800 block of Hillside Terrace was demolished during the Bay Terrace Phase I redevelopment. Staff submitted a Housing Trust Fund application to the Department of Commerce on October 9, 2017, in response to a Stage 2 NOFA although at the time, the State did not have an approved budget for funding. A budget has since been approved and staff await a decision on its application for Housing Trust Funds.

Staff submitted a 2018 9% tax credit application and anticipates a successful allocation of tax credits.

Staff purchased two adjacent single-family homes in anticipation of developing this site and demolition of these two homes is complete. Clean up, site grading, seeding and a fence has been installed around the property for liability mitigation purposes.

## 4.2 Intergenerational Housing at Hillsdale Heights

The Executive Director met with Many Lights and Catholic Family Services to discuss a potential partnership between the three agencies. Safe Streets has been selected as the consultant for the community engagement and consultation for the project. Their work was slated to begin in 2018; however, this may be delayed for several months. THA will likely issue an RFP to select the service provider.

## 4.3 Hilltop Lofts and THA Owned Properties Master Development Plan

THA and the City extended the timeline by two years for THA to develop the Hilltop Lofts project. The Council approved the extension request at its November 3, 2015, meeting. The Quit Claim deed was recorded January 18, 2018. According to the Covenants recorded the same day, financial feasibility needs to be determined by April 30, 2018, and permanent financing needs to be in place by June 1, 2020. Staff is reviewing financing options for this site. THA is now managing the lease for the Mr. Mack store.

#### 4.3.1 City of Tacoma 311 Mobilization

RED, in partnership with the Hilltop Action Coalition, will facilitate the outreach and mobilization so that residents of the Hilltop understand and use the City's 311 customer service line. This will be completed through a series of workshops, events, canvassing and literature creation. The agreement with the City has been executed and planning work initiated.

## 5. Renew Tacoma Housing, LLLP

#### 5.1 Construction

Property	Construction start	Construction schedule complete	Units complete	Units underway	Units remaining
Bergerson	5/4/2016	12/27/2016	72	0	0
E.B. Wilson	5/4/2016	12/27/2016	77	0	0
Dixon Village	9/16/2016	12/27/2016	31	0	0
Ludwig	6/23/2016	3/15/2017	41	0	0
Fawcett	1/9/2017	5/24/2017	30	0	0
K Street	10/11/2016	3/27/2017	43	0	0
Wright Street	2/6/2017	10/5/2017	58	0	0
6 <sup>th</sup> Avenue	4/1/2017	9/26/2017	64	0	0
G Street	3/7/2017	9/7/2017	40	0	0

#### 2016 Projects: Bergerson, Dixon and E.B. Wilson

The Certificates of Substantial Completion were issued on December 27, 2016, for Bergerson, Dixon and E.B. Wilson sites required to be delivered in 2016 and the tax-exempt bond "50% test" was met for each site.

2017 Projects: Ludwig, Fawcett, K Street, 6<sup>th</sup> Avenue, Wright, G Street
The Certificates of Substantial Completion were issued on December 21, 2017, for
Ludwig, Fawcett, K Street, 6<sup>th</sup> Avenue, Wright and G Streets and the tax-exempt
bond "50% test" met for each site.

#### 5.2 Relocation

All units are complete at E.B. Wilson. No more relocation activity is happening. Relocation activity ended October, 2016.

All units are completed at Bergerson Terrace. No more relocation activity is happening. Relocation activity ended October, 2016.

All units are completed at Dixon Village. No more relocation activity is happening. Relocation activity ended December, 2016.

All units are completed at Ludwig. No more relocation activity is happening. Relocation activity ended February 27, 2017.

All units are completed at North K Street. No more relocation activity is happening. Relocation activity ended March 1, 2017.

All units are completed at Fawcett Street Apartment. No more relocation activity is happening. Relocation activity ended March 17, 2017.

All units are completed at North G Street. No more relocation activity is happening. Relocation activity ended May 15, 2017.

All units are completed at Sixth Avenue Apartments. No more relocation activity is happening. Relocation activity ended August 3, 2017.

All units are completed at Wright Street Apartments. Relocation activity ended October 5, 2017.

#### 5.3 Watch list

**Environmental** – The Department of Ecology (DOE) issued a *No Further Action* letter for 6<sup>th</sup> Street.

DOE required additional testing at K and Wright Streets. THA's environmental consultant developed work plans and presented them to DOE for comments. Fortunately, DOE supported the lower cost option for clean-up at Wright Street. As noted below, the consultant is working with the DOE to complete the final steps for Wright and K Street closeout and issuance of *No Further Action* letters.

#### K Street:

THA and its consultant were informed by the DOE that the K Street plan looks good and only requires minimal additional testing. Vapor testing to the elevator pit was performed to assure there are no toxic emissions. The testing is complete and there are no vapor issues. THA's consultant prepared the *Remedial Investigation and Feasibility Study* and recommendation report that DOE reviewed in April. THA and its consultant met with DOE staff the end of May. DOE's opinion letter stated that they recommended 3-4 monitoring events and long-term monitoring at longer intervals over the next 5 years.

On August 31, 2017, Robinson Noble constructed three groundwater monitoring wells and collected groundwater samples for laboratory analysis.

DOE is currently reviewing the Environmental Covenant language. Once the Environmental Covenant is executed and filed of record, DOE will issue the *No Further Action* letter.

#### Wright Street:

Contaminated Dirt: THA staff and Robinson Noble met with DOE and a report with mitigation requirements was received from DOE. At the meeting, Ecology staff verbally reported that two monitoring wells and long-term monitoring will be required. Department of Ecology staff verbally stated that removal of dirty dirt is not required because of the cost and anticipate they can issue an *No Further Action* letter.

Underground Storage Tank: Robinson Noble's recent investigation confirmed that there isn't an underground storage tank.

On August 17, 2017, Robinson Noble drilled three more test borings and constructed two groundwater monitoring wells. The results of the soil borings will indicate if the dirty dirt has moved upward. The contamination is likely bunker oil. DOE is currently reviewing the Environmental Covenant language. Once the Environmental Covenant is executed and filed of record, DOE will issue the *No Further Action* letter.

It is our understanding that the neighbor's property was recently sold. Prior to this, Robinson Noble suggested that THA buy the contaminated portion of the neighbor's property or encumber the property with an environmental covenant or acquire the entire property. The property owner may object to the covenant. If it is the case that the property is sold, we may still offer to buy the portion with the contamination and

offer the neighbor an easement to continue using it for parking or consider buying the entire parcel. Environment condition exists only on the edge adjoining THA property. Of two test bores, one tested clean and the other dirty. The toxic dirt is so far below the surface that no risks for gardening exist right now.

THA staff made the decision that it will not pursue further legal action against Superior Linen. THA will continue to pursue grants that may reimburse some of the environmental cost.

#### 5.4 Issues Encountered/Status

#### Elevators

Modernization of elevators is complete with the exception of one of the Ludwig elevators. Ludwig's elevator requires that the single bottom jack be replaced. The cost of the work ranges from approximately \$50,000 to \$175,000. The range is based on whether or not the existing jack hole is plumb and cased or jacketed to prevent hole collapse once the existing jack is removed. These conditions hinder installation of the new jack. There are funds to cover the cost.

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Budget	Total budget	Expended	Outstanding
Soft Costs*	\$24,023,498	\$10,533,299	\$13,490,199
Construction	\$33,155,555		
(includes owner's	(includes \$500,000		
contingency)	reallocation from		
	Environmental		
	Escrow +		
	\$100,000 seismic		
	bracing release)	\$34,067,779	***(\$312,224)
Environmental			
Escrow	\$3,500,000	**\$1,100,000	\$2,400,000

<sup>\*</sup>Excludes \$30,640,000 Site/Building Acquisition expended at closing draw.

## 5.5 Walsh Construction - MWBE and Section 3 Reporting

	GOAL	<b>ACTUAL AS OF 5/31/2017</b>
MBE	14%	8.78%
WBE	8%	.29%
Section 3 Business		7.41%
Section 3 New Hires	30%	27.78% (20 new hires)

<sup>\*\*\$600,000</sup> reallocated to construction budget due to 6<sup>th</sup> Avenue "*No Further Action Letter*" issued by DOE. \$500,000 reallocated to construction due to significant progress on K and Wright Street remediation.

<sup>\*\*\*</sup>Excess "soft cost" budget will cover the \$312,224. Extra construction work was required to meet the 50% test.

#### **Section 3 New Hires:**

The above information represents a combination of Section 3 hires that were hired by Walsh prior to the start of Rental Assistance Demonstration (RAD) and subsequently assigned to RAD and new Section 3 hires in which their initial assignment is the RAD project.

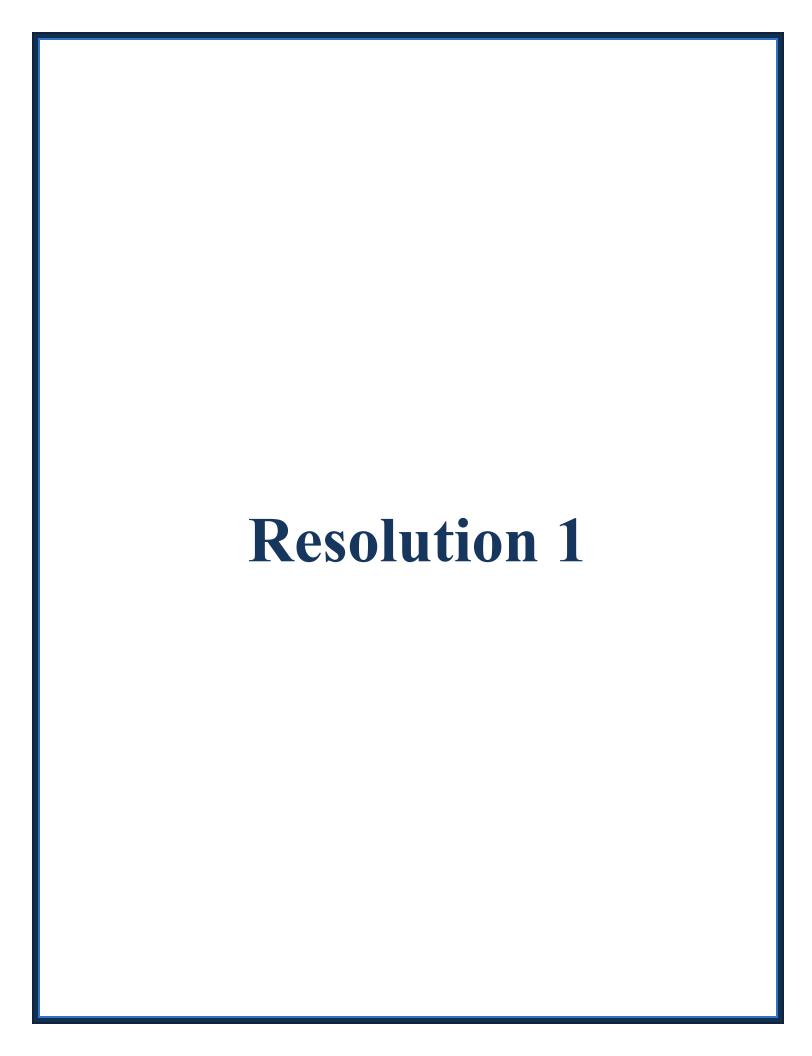
Also please note that the above information is a computation of the % of new hires that meet the Section 3 guidelines under RAD. There were 70 hires total for the RAD project.

## Walsh provided some context for why meeting the Minority and Women Business Enterprise (MWBE) goals is a challenge:

- The small work scope is such that it is difficult to package scopes into smaller packages to achieve minority and MWBE results. This is easier to do on larger, single purpose projects;
- The RAD project is complex and maintaining the aggressive schedule is critical. There are significant consequences to any delays in the work. For example, the investor is expecting delivery of 3 projects by the end of 2016. If any one of the projects is not delivered, there is a serious financial and reputational risk. Also, if there are delays in the work, the project will face increased relocation costs;
- AVA Siding is a Section 3 business; however, due to market conditions and their work load, RDF Builders has had to step in and take over some of the siding scope simply to finish the project on time;
- Cerna Landscaping, WCC's go-to MBE landscape subcontractor failed on the Bergerson project, again due to an excessive amount of work that they could not complete;
- There has been difficulty identifying MWBE subs; unfortunately Walsh's outreach results were not what they had hoped; and,
- Walsh's outreach efforts, such as town hall meetings, advertising, speaking at National Association of Minority Contractors (NAMC) meetings, and phone calls were outstanding. We simply had trouble finding MWBE subcontractors. It is possible that this can be attributed to the significant amount of work underway in the South Sound.



# **NEW BUSINESS**



### **RESOLUTION 2018-02-28 (1)**

**Date:** February 28, 2018

**To:** THA Board of Commissioners

From: Michael Mirra

**Executive Director** 

**Re:** Amendment 1 to THA's 2018 MTW Plan

Each year Tacoma Housing Authority (THA) submits an annual Moving to Work Plan. From time-to-time THA must amend these plans to account for changes that arise. This resolution would approve two amendments to THA's 2018 MTW Plan:

- (1) HUD has assigned to THA a baseline number of households THA is to serve as a MTW agency. THA will continue to plan to serve substantially this number. This change to THA's MTW acknowledges that, because of Tacoma's steeply rising rental market and THA's flat funding, THA expects to serve 95% of that number;
- (2) In previous submissions to HUD, THA states its intention to sell Arlington Drive near Salishan. This change will state THA's intention to retain property at Arlington Drive and use it as a campus to house and serve homeless youth and young adults.

### Background

This resolution seeks approval to submit an amendment to THA's 2018 MTW Plan. The amendment addresses two topics outlined in the following sections 1 and 2:

# 1. LOWER THE NUMBER OF HOUSEHOLDS THA PLANS TO SERVE WITH ITS FEDERAL FUNDING

The first amendment to the MTW plan would lower THA's expected utilization rate from 100% to 95% of the baseline number of families that in 2010 HUD assigned to THA. HUD expects THA to serve this number every year. THA has been doing that up until last year. This year the rising costs of Tacoma's new, brutal rental market and

continued flat funding make this unsustainable. We come to this proposal after extensive analysis and community consultation. We also have had informal, though very helpful, consultation with our HUD staff. We understand from those discussions that this proposal will be acceptable to HUD as long as we are thoughtful and thorough about our approach and that we adequately explain our choices. This resolution, and the many supporting documents and documentation, do that. They include the 90-page staff analysis the Board received last month, and the record of an extensive community consultation.

Each year THA budgets for its upcoming fiscal year. THA's fiscal year aligns with the calendar year. On December 13, 2017, the THA Board adopted a THA budget for fiscal year 2018. The annual budget reflects an estimate of the expected revenues and expenditures for each of its departments and major programs. The budget denotes strategic choices.

To write a budget, THA must presume on the expenditures necessary for its rental assistance programs. These programs are THA's largest, measured by either persons served or money spent.

The calculation begins with a requirement of the MTW statute. That statute requires that each MTW agency plan to serve "substantially the same" number of families we would serve if we were not MTW. HUD and the MTW agencies have contended over the meaning of this requirement for the past several years. HUD assigns to each MTW agency a "baseline" number of families calculated from the number each agency was serving right before it became an MTW agency. For THA, which became an MTW agency in 2010, our baseline number for 2018 is 4,570.

HUD has recently clarified its view that the requirement to serve "substantially the same" as the baseline number means serving the baseline number. This is called 100% utilization. In the discussions with HUD over its interpretation, THA has offered its legal opinion that HUD's interpretation clashes with the statute. For example, we do not understand how under the statute and case law "substantially the same" can mean the same thing as "same". I attach a copy of my February 2, 2017 letter to HUD offering this view. But our view did not prevail with HUD.

Up to 2017, THA has been able to reach HUD's required 100% utilization rate easily enough. However, beginning in 2017, the steeply rising Tacoma rental market caught up to us. That market had been rising quickly since 2015. Tacoma's rental market is now among the fastest rising in the nation. That market presents two different and reinforcing challenges to our families, our budget and our utilization rate.

**First**, in response to this rising market, THA has been increasing the value of the rental subsidy for the same number of vouchers in use. This is THA's attempt to keep its voucher competitive in the market. This has direct budget consequences. THA has increased the aggregate amount it has spent on rent payments for the same number of families by \$600,000 each year for the past three years, for an accumulating total increase of \$1.8 million. We have done that by redirecting funds from reserves and other uses. We

do not see an end to the market's rise. For 2018, we expect the rising cost to THA of subsidizing same number of vouchers to be an additional \$625,000. This increase is not sustainable at 100% utilization.

The market has a **second** effect that also lowers utilization. As market vacancies diminish, landlords get fussier. Our families do not compete well against other tenants with stronger credit or rental histories or who have the cash to pay climbing application fees, security deposits or even to prepay rent for several months, all in the competition for apartments. The inability of our families to compete shows in their shopping failure rate. About 40% of our families who receive a new voucher from THA, after waiting years for it, cannot find a landlord willing to rent to them within the 3 months they have to use it. They require extensions of up to another 6 months, and more frequently longer. This keeps vouchers unused longer. As a result, our utilization rate declines.

At the same time, THA has received no increase in funding. Indeed, our funding has been essentially flat since 2013. We do not see any plausible prospect for notable funding increases in 2018 or beyond.

HUD does not adjust the baseline number to account for either these changes in our rental market since 2010 or flat congressional funding. In such a circumstance, the arithmetic tells us that we simply cannot serve the same number of families at such increasing costs with flat funding.

THA has **four** options. I describe them in the next section. The Board considered all of them when adopting the 2018 budget. At the Board's direction, THA's 2018 budget adopts the fourth option. Pursuant to that option, while the budget does fund efforts to try for 100% utilization rate, it presumes that we will end up with a 95% utilization rate. Here are the four options and the reasons why the Board chose the **fourth** one.

I continue to recommend that fourth option. This recommendation is based upon extensive staff analysis. That analysis shows in the 90-page report the Board received last month. This recommendation is also based upon extensive consultations. We have undertaken a wide-ranging consultation with our community: people presently receiving our services; people on out waiting; participating landlords; other housing and service organizations; advocates and legal services; public and elected officials; and foundations. A Section below, and a detailed attachment, recounts the details of who we consulted and what we learned. This proposal is also based on important, though informal, consultation with our HUD partners.

### 1.1 THA's Four Options and the One We Recommend: the Fourth One

1.1.1 First Option: Lower the Value of Vouchers: "Thin the Soup"
We could lower the value of our vouchers to spread the money over more families and perhaps raise our utilization rate. We did this in 2010 in response to that year's Congressional funding shortfalls. Doing that allowed THA to avoid removing anyone from our programs for lack of

funds. THA calls this option "thinning the soup". This first option would have us thin the soup further and further reduce the value of our voucher. We judge that doing this in 2018 would be a mistake. Our market is much tighter now. Our present voucher values are having trouble competing in the market. Lowering their value further would make them even less competitive and instead may lower rather than raise our utilization rate.

- 1.1.2 Second Option: Favor Higher Income Households
  We could purposefully redirect vouches away from lower-income households to higher income households. Doing this may increase our utilization rate in two ways. First, those higher income households are probably more competitive in the market than lower-income households. Second, vouchers for those higher income households cost less because these households pay more of the rent. However, the Board did not favor this option because it would clash directly with THA's strategic objective that directs us to "focus this assistance to meet the greatest need."
- 1.1.3 Third Option: Redirect Money from Other Services and Purposes
  THA money on other services and capacities. For example, THA spends
  \$3.4 million on supportive services, the Education Project, and
  administrative support. Doing that effectively reduces the number of
  vouchers we support. I attach a chart showing this. A third option would
  redirect funds from these other services, support and investments to pay
  for the increased cost of 100% utilization. We do not propose we do that.
  We do not propose it for **two** main reasons: (1) Those services are
  valuable and they increase utilization rates; (2) cannibalizing THA to pay
  for more vouches would be sustainable. Here are some details:
  - (a) THA Should Not Defund Services That are Valuable and That Improve Utilization Rates
    THA should not defund services that are valuable and that help to increase utilization rates. These services include the following:
    - THA'S PORTFOLIO OF HOUSING
      THA should not redirect expenditures used to maintain its portfolio. Congress does not fully fund the cost of maintaining our portfolio. It funding levels has ranged from 80% to 90% of what HUD calculates to be necessary. THA spends dollars to backfill this underfunding. We do not recommend redirecting these dollars from the portfolio to vouchers, for three reasons:
    - RAD REFINANCING REQUIRES THIS FUNDING FOR THE PORTFOLIO
       In our RAD refinancing of the portfolio, the tax credit investors and lenders required THA to commit dollars as a

condition of their investment. While Congress may find underfunding of the portfolio acceptable, these investors and lenders did not. We cannot claw back these dollars without imperiling those investments;

THA NEEDS TO MAINTAIN THE PORTFOLIO BECAUSE IT SERVES THA NEEDIEST FAMILIES

THA needs to maintain the portfolio in good shape because it serves our neediest families who do not do well in the private rental market even if they had a voucher. These include families who do not speak English, those with disabilities, those with weak credit or rental histories and those who face discriminatory rental practices that exclude them from the private market. To this extent, the portfolio increases the utilization rate more than an equivalent dollar amount spent on vouchers.

• THA NEEDS TO MAINTAIN THE PORTFOLIO AS PART OF ITS GOOD STEWARDSHIP AND ITS OBLIGATION AS A LANDLORD AND NEIGHBOR.

THA needs to maintain the portfolio as part of its obligations to be a good landlord and neighbor. In this way, the portfolio is different than vouchers. It is also not like food stamps, public assistance, Social Security, SSI or Medicaid. The government can provide those types of help until the money runs out and then tell people to go away. When the money runs out on the portfolio, it will still be on the ground the next morning filled with families and next to neighbors to whom THA owes important legal obligations and responsibilities of stewardship.

• SUPPORTIVE SERVICES EXPENDITURES SHOULD CONTINUE THA should not redirect dollars from supportive services that help our families succeed as tenants. In that way, these services raise our utilization rate.

For example, and for the first time, we are budgeting a landlord-liaison function to help recruit landlords to the voucher program and to help voucher families shop for landlords. Our supportive services intervene when problems arise in a tenancy. This too will help recruit landlords. It will also save tenancies that may otherwise end and keep vouchers in use.

These services also are necessary to THA's mission to serve the neediest. Some families need help to stabilize

because they come to us from homelessness, domestic violence or other trauma. Services make their success as tenants a lot more likely. This also makes them more competitive as they shop for landlords and in that way increases utilization.

These services also drive our mission to help families succeed, not just as tenants, but also as "parents, students, wage earners and builders of assets."

### (b) THA's Education Project should continue

THA should not redirect funding from its Education Project. This project is a THA signature initiative. It seeks ways to help the people we house or pay to house succeed in school and help the success of Tacoma schools and colleges in educating low-income students. This project too is central to THA's mission.

(c) Real estate development expenditures should continues
THA should not redirect funds from its building and buying of properties. THA is buying or building housing to increase its portfolio of housing. It is urgent that THA do this as Tacoma gentrifies. In five years the only affordable housing in large parts of Tacoma and their only measure of racial and economic integration will be from housing we now succeed in building or buying. We judge that we have 3 to 5 years to do this before the land becomes too expensive. Critically, these purchases or developments will become the only housing in those neighborhoods that will accept THA's vouchers. We will know that these properties will welcome vouchers because THA will own the properties. In that way, these expenditures are essential to sustain THA's utilization rate in such a changing market.

### (d) Rapid rehousing expenditures should continue

THA contributes \$1.2 million to Pierce County's Rapid Rehousing Program to house homeless families with children and homeless young adults without families. These dollars spend on voucher could probably serve a greater number of households. We do not recommend that THA defund this investment. This investment makes THA and its dollars relevant and accessible to people in crisis who otherwise fund our mainline voucher and portfolio programs irrelevant to them. If amid their crisis of homelessness they come to our door, we must tell them that we work off of long waiting lists, and that the lists are usually not accepting new applicants. Even if they got lucky and came to us during the rare times when we are accepting applications, we would let them apply but tell them that whether they get on the await list will

depend on them winning the lottery we would conduct. And then the wait would be years. Even if we gave them a voucher on the spot, they would still be months away from housing as they shopped for a landlord. Homeless young people do not even come to our door because they are young and inexperienced and disaffected. These rapid rehousing dollars help THA fulfill its mission to these households, "the neediest".

(e) Administrative services expenditures should continue
We spend the money it takes to administer THA and its programs at a good level of competency and customer service. These investments are necessary if we are to attract landlords to rent to voucher families. For this purpose, we are investing a lot of money to improve our IT and on-line services. We are also enhancing our services to voucher families and landlords. For example, THA has created a new position for "landlord liaison services". We plan to offer subsidies to help voucher families pay application fees and security deposits. We are considering a plan to offer landlords limited damage guarantees.

We must always be mindful that these administrative services and the money they cost are efficient. We have some benchmarks to assure us that they are. **First**, Congress does not fund us at levels that HUD judges it takes to administer the Section 8 program and the portfolio. We use funds to backfill these shortfalls. But we do not backfill our operations to more than what 100% funding would give us. **Second**, we spend only 6-9% (depending on the year's expenditure on real estate development and IT investments) on our back office functions of Finance, Administration, IT, HR and Executive functions. This is well within the normal range, especially for such a heavily regulated business like a housing authority. For example, when we receive or award grants or contract for services, the terms of the grant or contract commonly allow at least 10% and often much more for these administrative services.

(f) Cannibalizing THA's Other Services is Not Sustainable
THA should not redirect funds from these expenditures because doing so is not sustainable. Our rental market is increasing our voucher payment costs by \$625,000 a year. We do not see an end in sight. If we cannibalized our other services and capacities at that rate it quickly would so weaken THA that we would not be able to function at acceptable levels of competency and customer service.

### 1.1.4 Fourth Option: Face the Arithmetic

When the Board approved the 2018 budget, it chose the fourth option. This option would have THA face the arithmetic directly. And this MTW plan amendment would ask HUD to face this arithmetic with us.

That arithmetic tells us that it is impossible to serve the same number of families at such an increasing cost with flat funding. Therefore, while this budget provides services that we hope will get us to 100% utilization, for purposes of devising a balanced budget, THA's 2018 budget proposal presumes on a 95% utilization rate. That rate is about where THA's utilization currently is. If we can stay at that level we will not have to remove any family prematurely from the program.

**PLEASE NOTE**: THA serves other households that HUD does not count or credit toward our utilization rate. Yet, THA values them anyway and for critical purposes. For example, the budget provides approximately \$1.3 million for special program initiatives:-*E.g.*:

- Rapid rehousing for homeless families
- Housing for unaccompanied youth

Funding for special programs like this represents housing an equivalent of approximately 140 families per year that somehow does not count toward HUD's baseline. If we did count them toward HUD's baseline, it would increase our utilization rate by 3% or so. Also, we house still other families in our properties that receive no HUD funding. Somehow, they do not count either. Counting them would increase our utilization rate even further.

### 2. RETAIN PROPERTY AT THA'S ARLINGTON DRIVE

THA owns a parcel of property on Tacoma's eastside. THA had planned to sell that land for future developments and it told this to HUD when THA redeveloped Salishan. THA now intends to retain property located at 38<sup>th</sup> and Portland Avenue to provide a Crisis Residential Center (CRC) for housing and social services to assist low-income homeless youth in Pierce County. On the balance of the property, we plan 40 to 60 apartments for rent to homeless young adults' ages 18 to 24 years. I attach a one-page description. The population is either homeless or near homeless; thus by no means exceeding 80% AMI. THA proposes to ask HUD for an exception to the requirement that would otherwise have THA compensate HUD for the retention of the property.

### 3. EXTENSIVE AND SUPPORTIVE PUBLIC CONSULTATION

THA consulted extensively in our community to seek advice and views on these two possible changes to its housing programs. A detailed memo describes who we consulted and how, and what we learned. The memo is included in the Board Packet. Here is a summary of that public consultation process.

### 3.1 Utilization Rate Issue Consultation

### 3.1.1 HOP Participants

THA held two public hearings for Housing Opportunity Program (HOP) participants. THA mailed postcard invitations to all 500 HOP households. 20 people attended. In addition to the meetings, three households provided comment via mail or email. 44% of participants recommended that THA further reduce the value of a voucher, 28% recommended adopting a 95% utilization rate and 22% suggested redirecting money from other areas to pay for rental assistance.

### 3.1.2 THA Participating Landlords

THA's landlord advisory committee met to advise THA on the possible program changes. THA invited over 500 landlords to this meeting; 12 landlords attended. In addition to the meeting, two landlords provided comments via email. 50% of landlords recommended that THA adopt a 95% utilization rate and the remaining landlords were evenly split among the options to reduce the value of voucher further, redirect money from other areas, and redirect vouchers to higher income households

### 3.1.3 Households on the Waitlist

THA held one public hearing for households currently on THA's waitlists. THA sent email invitations to 100 random waitlisted households and one household attended the hearing. The household is disabled, currently homeless, and has been waiting for housing since 2013. The waitlisted household favored THA serving 95% of its baseline even if it means waitlisted households will wait longer.

### 3.1.4 Community Consultation

THA met with more than 50 community organizations, housing and service providers, community partners, advocates, legal services, foundations, and public and elected officials. The great majority of them reported full support of the fourth option of adopting a 95% utilization rate as the best way forward to serve more households.

### 3.1.5 THA Staff

THA's Policy, Innovation & Evaluation team will host an all-staff meeting on February 21<sup>st</sup> to discuss the possible program changes. Staff will provide the Board with comments from this meeting at the February 28<sup>th</sup> board meeting.

### 3.2 Arlington Drive Youth Campus Consultation

THA undertook a very robust effort to consult with a wide array of community voices to elicit views on using Arlington Drive to house and serve homeless youth without families and homeless young adults. We engaged a highly capable communication firm to help us do this. We consulted with neighboring homeowners and renters; businesses, churches and service providers. We consulted with City and County and State public and elected officials, including the judiciary. Most notably, we consulted with formerly homeless youth, whose voices are generally absent from such discussions. We consulted individually and in groups. We also convened a very successful Advisory Group for the purpose. The community is supportive of THA retaining this property and using it to house and serve youth and young adults.

We received nearly unanimous support for the proposal. I also attach an October 23, 2017 letter of support from the Mayor of the City of Tacoma. The support from the public is most evident in the commitment from the City and County for at least \$1 million and from the state of at least \$3 million to help finance the construction.

### Recommendation

I recommend the Board approve this resolution authorizing me to ask HUD to approve the following two amendments to THA's 2018 MTW Plan:

- Adopt a 95% Moving to Work baseline utilization target. This will require amending "Section II. B Leasing Information" of the 2018 MTW Plan; and
- Retain THA's property at Arlington Drive. This will require amending "Section II. A. Changes in Housing Stock" of the 2018 MTW Plan.

With this authorization I would submit an amendment to THA's 2018 MTW Plan.

# RESOLUTION 2018-02-28 (1) (2018 MTW Plan Amendment)

WHEREAS, The MTW Plan is required by HUD; and

**WHEREAS**, The purpose of the MTW Plan is to establish local goals and objectives for the fiscal year; and

**WHEREAS**, Rising rental costs in Tacoma's rental market and stagnant HUD funding make it hard for THA to serve the same number of families with flat funding; and

WHEREAS, THA owns property referred to as Arlington Drive. THA had planned to sell this land for future developments, and THA seeks to retain the property to provide a Crisis Residential Center (CRC) and rental housing for housing and social services to assist low income homeless youth without families and homeless young adults; and

**WHEREAS**, THA's Board of Commissioners must approve any changes proposed to HUD; now, therefore, be it

Resolved by the Board of Commissioners of the Housing Authority of the City Of Tacoma, Washington, that:

THA's Executive Director is authorized to submit proposals to HUD to amend THA 2018 MTW Plan in two ways:

- Adopt a 95% Moving to Work baseline utilization target. This will require amending "Section II. B Leasing Information" of the 2018 MTW Plan; and
- Retain THA's property at Arlington Drive. This will require amending "Section II. A. Changes in Housing Stock" of the 2018 MTW Plan.

Approved: February 28, 2018	
	Janis Flauding, Chair
	Jams Flauding, Chan

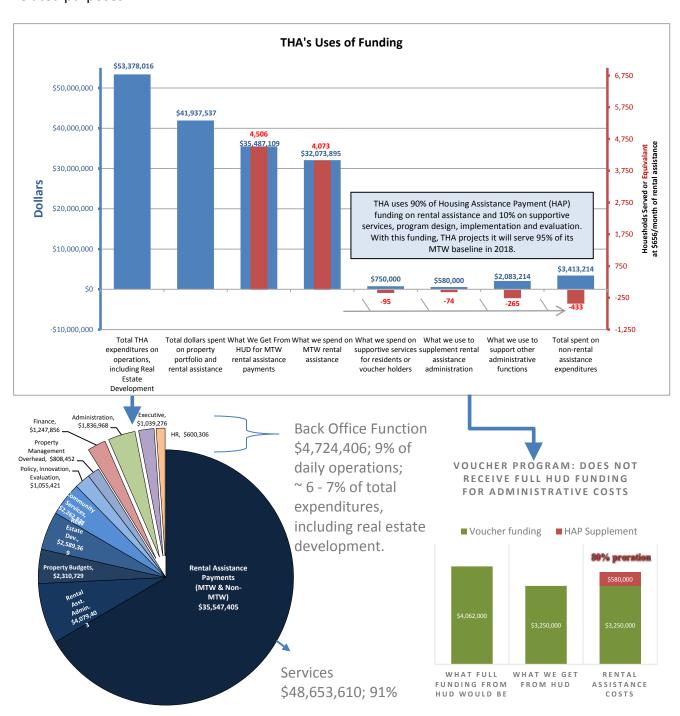


## TACOMA HOUSING AUTHORITY

### THA USES OF FUNDING

February 7, 2018

This document illustrates the choices THA faces when allocating its housing resources to housing and related purposes.





Executive Director

## TACOMA HOUSING AUTHORITY

### **BOARD OF COMMISSIONERS**

Dr. Arthur C. Banks, Chair Janis Flauding, Vice Chair Stanley Rumbaugh Minh-Anh Hodge Derek Young

February 21, 2017

By email: mtw-info@hud.gov

Moving to Work Office Office of Public and Indian Housing Department of Housing and Urban Development 451 Seventh Street SW, Room 4130 Washington, DC 20410-0001

RE: Request for Comments and Recommendations on a Revised Methodology To Track the

Extent to Which Moving to Work Agencies Continue To Serve Substantially the Same

Number of Eligible Families

Docket No: FR-5958-N-01

To Whom It May Concern:

On December 20, 2016 your office invited comments and recommendations "on developing a revised methodology to be used to track the extent to which Public Housing Agencies (PHAs) in the Moving to Work (MTW) Demonstration Program are meeting the statutory requirement . . . to serve substantially the same [StS] number of families had they not combined their funds under the MTW Demonstration Program." 81 Fed. Reg. 92836. Thank you for your invitation. The Steering Committee representing the 39 MTW agencies will be submitting comments on behalf of the Tacoma Housing Authority (THA) and the other MTW agencies. For that reason, I will not repeat those comments. Instead, on THA's behalf, I write to offer some more general observations and comments, and perhaps some emphasis. In particular, THA seeks to anchor the analysis firmly where it belongs: in the governing statutes and Congressional directives. I trust that this will be helpful to a federal executive department that is governed by those statutes and directives and beholden to take them very seriously. In these ways, please consider this letter as a supplement to the letter of the Steering Committee.

### 1. Congress Has Precluded Changes to the MTW Contract Without PHA Agreement

I first note that Congress in 2015 directed HUD to extend our MTW contracts "under the same terms and conditions . . . except for any changes . . . mutually agreed upon" by HUD and an MTW agency. Section 239 of the FY 2016 Appropriations Act. This provision expressly precludes HUD's proposal to unilaterally change the contract with a new StS definition of its own devising. This means

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that HUD should redirect this StS issue from a regulatory imposition to one to be negotiated with the MTW agencies. HUD should find this redirection congenial enough. It has repeatedly promised a meaningful consultation on this StS topic. A collaborative approach will also lead to a better resolution. Such a resolution would be fully informed by the local agencies, which know their communities best. This is especially important for an issue like StS that is so dependent for its meaning and effect on local markets and local needs. The redirection of this matter to a negotiation will also have the advantage of complying with this Congressional directive, thus avoiding any legal uncertainty that would otherwise arise from HUD's unilateral imposition. That legal advantage should be decisive.

# 2. HUD, By Statute, Must Accord PHAs "Maximum" Flexibility, Especially Those PHAs that are MTW and Particularly in the Interpretation of the "Substantially the Same" Provision

Congress has directed HUD to give PHAs "maximum" flexibility in the administration of the federal programs that PHAs are asked to administer. Congress did this on several occasions and in various ways for all PHAs, MTW or non-MTW. It fortified this expectation in the creation of the MTW program in particular, the signature feature of which is programmatic and financial flexibility. Congress also built local flexibility into the recent 10-year extension of the MTW contracts, which HUD cannot change without the consent of the MTW agency. Most pertinent to this StS discussion, Congress wrote this flexibility into the formulation of StS. These principles must govern, in process and content, any redefinition of the StS requirement.

### 2.1 Congressional General Mandate for Maximum Flexibility for PHAs

Congress has made clear that HUD must accord PHAs a "maximum amount of responsibility and flexibility" in the administration of federal programs. Congress has built this flexibility into the foundational statute that governs the nation's public housing programs, the Section 8 program, the MTW Program, and most other programs PHAs are asked to administer. That statute reads in pertinent part as follows:

It is the policy of the United States—

- (1) to promote the general welfare of the Nation by employing the funds and credit of the Nation, as provided in this chapter—
- (A) to assist States and political subdivisions of States to remedy the unsafe housing conditions and the acute shortage of decent and safe dwellings for low-income families;
- (B) to assist States and political subdivisions of States to address the shortage of housing affordable to low-income families; and
- (C) consistent with the objectives of this subchapter, to vest in public housing agencies that perform well, the maximum amount of responsibility and flexibility in program

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**administration,** with appropriate accountability to public housing residents, localities, and the general public;

[42 U.S.C. § 1437(a)][emphasis added].

Subsections (A) and (B) further make clear that the focus of the work is for the "States and political subdivision of States" to undertake, and that HUD's job is merely "to assist". This state and local focus reinforces the imperative for "maximum" flexibility under subsection (C). A state and local focus would not be meaningful without "maximum" flexibility to allow States and PHAs to account for local markets and needs.

Congress has not been satisfied that HUD has taken this directive seriously. In 1998, for example, Congress found that HUD's "method of overseeing every aspect of public housing by detailed and complex statutes and regulations has aggravated the problem and has placed excessive administrative burdens on [PHAs]". Pub. L. 105-276, Title V, § 502.

### 2.2 Congress Created the MTW to Increase PHA Flexibility

When it created the MTW program, Congress included a more specific expectation that HUD would grant additional flexibility to participating PHAs. This supplements the "maximum" flexibility well-performing PHAs should already have under 42 U.S.C. § 1437(a). Congress imbedded separate, additional flexibility into the MTW program. This shows in several ways, starting with its purpose:

(a) Purpose. The purpose of this demonstration is to give public housing agencies and the Secretary of Housing and Urban Development the **flexibility to design and test various approaches for providing and administering housing assistance** that: reduce cost and achieve greater cost effectiveness in Federal expenditures; give incentives to families with children where the head of household is working, seeking work, or is preparing for work by participating in job training, educational programs, or programs that assist people to obtain employment and become economically self-sufficient; and increase housing choices for low-income families.

[42 U.S.C. § 1437 note][emphasis added]

The intended flexibility for PHAs also shows in the very broad programmatic and financial flexibility an MTW agency has:

(b) Program authority. . . . Under the demonstration, . . . an agency may combine operating assistance provided under section 9 of the United States Housing Act of 1937 [42 USCS § 1437g], modernization assistance provided under section 14 of such Act [42 USCS § 1437l], and assistance provided under section 8 of such Act for the certificate and voucher programs, to provide housing assistance for low-income families, as defined in section 3(b)(2) of the United States Housing Act of 1937 [42 USCS § 1437a(b)(2)], and services to facilitate the transition to work on such terms and conditions as the agency may propose and the Secretary may approve.

[42 USCS § 1437 note]

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Congress further strengthened the focus on local flexibility by requiring MTW agencies to consult locally when submitting their applications:

(c) Application. An application to participate in the demonstration--

. . .

- (2) shall be submitted only after the public housing agency provides for **citizen** participation through a public hearing and, if appropriate, other means; [and]
- (3) shall include a plan developed by the agency that takes into account comments from the **public hearing and any other public comments** on the proposed program, and **comments from current and prospective residents** who would be affected . . . . [42 USCS § 1437 note.][emphasis added]

If this local consultation is to have a serious and substantive influence on local MTW initiatives, then HUD cannot impose national and wholesale directives. HUD is too remote from the locality. Its national responsibilities are too preoccupying. Its data is too far behind the local markets. Its information is too indirect. And even if its directives were correct in specific cases, their regulatory imposition would strip meaning and any collaborative quality from the local consultations.

### 2.3 Congress's StS Formulation Confers An Added Flexibility

Congress formulated the StS requirement to confer an added flexibility. This shows in the MTW statute in two ways.

**First**, Congress's use of the word "substantially" denotes an ample flexibility to serve a fewer number of families than a MTW agency would otherwise serve as a non-MTW agency, especially when doing so serves the purposes of the program.

To give a proper meaning to the term "substantially," its dictionary definition is instructive. "Substantial" means "considerable in quantity: significantly great", "not imaginary or illusory", "considerable in amount, value, or worth" or "being largely but not wholly that which is specified". Merriam-Webster, On-Line Dictionary (2015)(<a href="http://www.merriam-webster.com/">http://www.merriam-webster.com/</a>). This allows a flexible deviation from "the same" number of eligible families.

The courts have understood use of that the word "substantially" in the same way. *See In re Federated Dept. Stores*, Inc., 170 B.R. 331, 342 (S.D. Ohio 1994) (noting activity was not required "to be conducted exactly the same after as before . . . or the word substantially would not have been used" (internal quotations omitted); *I.A.M. Nat'l Pension Fund Ben. Plan A v. Cooper Indus., Inc.*, 635 F. Supp. 335, 337-38, 340 (D.D.C. 1986) (noting the "folly of attempting to endow" some "precise meaning" to the "nebulous phraseology" of a provision that hinged on whether purchaser of business made "substantially the same number" of pension contributions as before), *rev'd on other grounds*, 825 F.2d 415 (D.C. Cir. 1987).

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More informatively, federal courts and federal agencies have interpreted the phrase "substantially the same number" to allow deviations of **20 to 30 percent** when other purposes are being served. *See, e.g.*, 47 C.F.R. § 73.3571(k)(1) (allowing for modification of broadcast facilities so long as service is provided "to substantially the same number of persons," meaning it "must not result in a decrease of more than 20 percent"); *I.A.M.*, 635 F. Supp. at 339-40 (affirming determination that purchase of business would need to result in a "70 percent contribution decline" before failing to maintain "substantially the same number" of contributions); *Federated Dept. Stores*, 170 B.R. at 342-43 (business was "substantially the same" as before acquisition notwithstanding, among other factors, 50 percent reduction in employees).

This interpretation of the word "substantially" also matches HUD's use in related housing laws. For example, the Fair Housing Act defines "handicap", in part, as "a physical or mental impairment which **substantially** limits one or more of such person's major life activities. . . ." 42 U.S.C. § 3602(h)(i) (emphasis added). This law and HUD's interpretation of this law do not require the impairment, in order to qualify as a "handicap", to leave a person even mostly disabled. Conditions well short of full incapacity would count as a "substantial" limitation. As another example, under the Section 8 Substantial Rehabilitation program, HUD flexibly defines "substantial rehabilitation," in part, as follows: "Substantial rehabilitation may vary in degree from gutting and extensive reconstruction to the cure of substantial accumulation of deferred maintenance . . . . Substantial rehabilitation may also include renovation, alteration or remodeling for the conversion or adaptation of structurally sound property to the design and condition required for use under this part or the repair or replacement of major building systems or components in danger of failure." 24 C.F.R. § 881.201. In this way, HUD interprets "substantial" rehabilitation to mean something considerably less than an "entire" or "complete" rehabilitation.

The Congressional intention to confer flexibility by its use of the word "substantially" is further evident from the use of stronger words in the MTW statute when Congress meant to limit flexibility, including:

(E) **assuring** that housing assisted under the demonstration program meets housing quality standards established or approved by the Secretary. [42 U.S.C. § 1437 note, section (c)(3)][emphasis added].

Likewise, when Congress intended a strict numerical requirement it said so:

(A) families to be assisted, which shall require that at least **75 percent** of the families assisted by participating demonstration public housing authorities shall be very low-income families, as defined in section 3(b)(2) of the United States Housing Act of 1937 [42 USCS § 1437a(b)(2)] . . . . [42 U.S.C. § 1437 note, section (c)(3)][emphasis added].

In contrast, Congress defined the StS requirement in a way to require only a loose equivalence in a framework of flexibility that does not allow for the imposition of a national formulation.

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The **second** way Congress infused the StS requirement with local flexibility is by making it, not

a national numerical quota for HUD to define and impose by regulation, but instead only an initial planning requirement for the local MTW agency. Congress did this expressly:

(c) Application. An application to participate in the demonstration--

. . .

(3) shall include a **plan developed by the agency** that takes into account comments from the public hearing and any other public comments on the proposed program, and comments from current and prospective residents who would be affected, and that includes criteria for—

. . .

(C) continuing to assist substantially the same total number of eligible low-income families as would have been served had the amounts not been combined; ... [42 U.S.C. § 1437 note][emphasis added]

HUD's role is limited to approving that plan. In this way, HUD's role in the matter is less direct. It is certainly not directive.

# 3. Any StS Methodology Must Allow for Local Flexibility to Make Some Hard Local Choices

All this is especially pertinent to the formulation suggested in the notice. In ways that the Steering Committee's letter recounts, that requirement, if it is to be meaningful, must be intimately related to local factors that HUD cannot judge or define nationally. These factors include the local cost of rental housing, the local cost of construction and management, and the local need for supportive services if people are to use the PHA's housing. Most importantly, the StS requirement must allow for the local judgment to make hard choices on how best to serve poor people in a brutal local housing market, especially in the face of the local effects of Congressional budget cuts and the need to manage them. The number of families served of course remains a fundamental metric. But it is not the only metric and it is not the only interest or value at stake. There are others. They are all as rooted in THA's MTW mission as the number of families we serve. And they are all in peril. Protecting them in hard markets and with inadequate funding requires some hard choices that a national StS requirement will not solve.

Here are some examples that illustrate how hard these choices can be and how necessary it is to make them locally.

• The Challenge of a Brutal Rental Housing Market

In Tacoma, voucher participants are having trouble using their voucher. The rental markets are very tight. THA can respond to this in a variety of ways that we are considering. Short of adequate Congressional funding, there is no one right response. All the possible responses inflict consequences on other important goals and values. For example, one problem is that Tacoma rents are rising fast. The relative value of our

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vouchers and available housing choices are thus decreasing. In response, THA can increase the value of the vouchers so they can pay more in rent. That might help. Yet, if we did that we would serve fewer households because we get only so much money from HUD. Another problem is that when vacancy rates are low, as now, landlords can be very choosy. Our voucher families do not compete well with other families with stronger credit and rental histories. THA can respond in ways that may help but that also cost money and that reduce the number of families we serve. For example, we are thinking of offering landlords incentive bonuses or damage guarantees. We have created a Landlord Liaison staff position to recruit landlords. We also invest a lot of money in staff supportive services to help tenants, especially those with special needs or weak credit or rental histories, find and keep landlords. We have found that in our market, this increases the effectiveness of our program. The money all this costs means

we serve fewer people than we would serve if we reserved the money for direct rental

assistance, much of which would then go unused for lack of these supports.

### • The Value of Real Estate Development

In another response to our market, THA seeks to build or buy apartment buildings. Doing this means that at least those apartments will be available choices for voucher holders. This is especially useful to do in parts of town where vouchers do not work. In this way, we would not only provide housing that would welcome the vouchers but do so in a way and in places that would bring a measure of racial and economic integration that the private rental market has kept segregated or is resegregating. Doing this entails a broad array of real estate development strategies that a rigid StS national formulation could not likely flex to allow: project basing vouchers; buying appropriate apartment buildings; building them; buying them and fixing them up; development partnerships with other available and suitable organizations. This may require us to amass section 8 dollars for the purpose. THA also seeks partnerships with nonprofits in the area. THA would contribute dollars necessary to get the property built or on-line and available and affordable long term to low-income families. THA would hope its contribution would be less than what it would cost to build new or less than the cost of a project based voucher. Yet if it results in 100 new such units, for example, the lowered contribution would make this a bargain for us. We need a StS formulation that gives us full credit for all 100 units and recognizes such deals as the successes they are.

### • The Cost of Voucher Administration and the Need to Do It Well

HUD does not fully fund what it acknowledges to be the cost of administering the voucher program. It provides a proration that is usually closer to 80% of costs. THA backfills those losses with money that might otherwise be available to pay for rental assistance. Yet we do this for reasons that in other ways increase the number of families we serve or the services we provide, especially to high needs families. **First**, we have found that if we are to attract landlords, our level of customer service needs to meet their expectations. This is especially important in our tight rental markets.

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**Second**, the participants in our programs present more than their share of special needs. This requires work to meet these needs in an effective and respectful way. All this takes money that a focus on numbers of households served does not capture.

 Building, Buying and Maintaining the Rental Housing Portfolio, Either Public Housing or RAD; The Value of Place Based Investments

Similarly, HUD does not fully fund what it acknowledges to be the full cost of building or managing a housing portfolio, whether public housing or public housing units converted to project based section 8 financing under HUD's Rental Assistance Demonstration program (RAD). The long term underfunding of these operating and capital costs is part of the national crisis. THA, like other MTW agencies, backfills these losses. We do that with money that could pay for rental assistance for an increased number of families. Some StS formulations would penalize these expenditures in the calculation of how many families we serve. That would be extremely shortsighted and would overlook the particular circumstances THA faces. It would also clash with HUD's other directives concerning the portfolio.

It would be shortsighted because the housing portfolio is valuable. **First**, the portfolio is different from vouchers, public assistance, food stamps, Medicaid or SSI. The government can distribute these forms of assistance until the money runs out and then tell people to go away. When the money runs out on the portfolio, it will still be on the ground the next morning full of families and next to neighbors to whom THA owes important legal responsibilities. **Second**, the portfolio is how THA serves its neediest households. These are households that do not do well on the private rental market even with a voucher. These include seniors, disabled persons, families coming from trauma like domestic violence or homelessness, families that do not speak English, and families of color who have learned that the rental market does not welcome them as it would if they were white. HUD should know this well since it is the source of much of the data on the lingering extent of unlawful discrimination in the nation's rental market.

**Third**, the portfolio is also how THA can bring cost-effective investment to particular neighborhoods in our area that need the investment. Part of our job is find ways to invest that serve the much greater number of poor households who will never even be able to get on our waiting list because we do not have the money to serve them directly. Instead, we seek to spend our money not only to house people but also to improve neighborhoods. THA's investments in these placed-based strategies are important. Building, buying and rebuilding housing is how we invest in poor neighborhoods. In these ways, the portfolio is worth growing and preserving even at the cost of directly serving fewer families than otherwise.

HUD should recognize this imperative to invest adequately in the portfolio since it insists that we do so. This insistence shows in several ways. **First**, HUD requires

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PHAs to comply with housing standards under the REAC program. It inspects us to make sure we do it. It lets us know when we fall short. It scores us. It penalizes PHAs that fall notably short. **Second,** HUD has encouraged PHAs to convert their public housing units under RAD. THA has done this. As part of that refinancing, THA was obliged to contractually commit extra section 8 dollars to supplement the inadequate appropriations from HUD. We could have used those extra dollars to serve more rental assistance families. If HUD now adopts a StS formulation that penalizes us for doing what RAD requires of us, we will need help to understand why.

These investments are important in the ways that I recount. As I also noted, they clash with the need to serve more families. But the clash is not direct and these investments ultimately increase the number of families served over the long term. The best way to understand this increase uses the concept of unit-years. Imagine a portfolio of 100 units. Imagine further that it is in poor shape so that each unit has a functional remaining life span of 5 years. That portfolio then has 500 unit-years. The PHA has some choices to make. It can forego any investment in maintenance, use the money instead to pay rental assistance to serve other families, and lose the units in 5 years (further burdening the neighborhood). Alternatively, the PHA can invest in the portfolio's capital needs and increase its life span to 30 years. This will increase the unit-years to 3,000. In this way, if HUD wants some numerical formulation to capture the number of families served it should include the concept of unit-years to recognize the value of these investments in the portfolio.

### • The Value of Supportive Services

THA invests significant dollars in supportive services for people on our voucher program and who live in our housing. This investment costs money. This cost is especially inescapable in a service-poor community like Tacoma where THA must provide some services directly since no one else will. Yet, this investment means that THA serves fewer people than otherwise would be the case if we spent the money on rental assistance. We recognize the trade-off but value the investment in supportive services for two reasons. HUD should recognize both reasons since they coincide with other MTW objectives.

**First,** we provide supportive services because we house people who will not succeed as tenants or voucher holders unless they get help. These might be seniors or disabled persons who need help to remain independent. These might be parents coming to us from domestic violence, drug addiction, or homelessness. They need services to stabilize. Services make their stabilization a lot more likely. Doing this is part of our focus on the neediest populations. In this way, these services are a necessary companion to the housing we provide. It directly serves the MTW statutory objective to "increase housing choices for low-income families". *See* 42 U.S.C. § 1437 note, section (a).

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**Second**, we provide supportive services to help people succeed not just as tenants but also, as THA's mission statement contemplates, as "parents, students, wage earners and builders of assets." We want our housing programs to be a transforming experience in these ways, and temporary. We want this certainly for grown-ups. We want it emphatically for children because we do not wish them to need our housing when they grow up. This explains THA's investment in its Education Project. This project is an experiment in how to spend housing dollars not just to house someone but to get two other things done: help their children succeed in school; and help the schools that serve low-income children. When it works, it is a very good use of a housing dollar. HUD has recognized THA's work in this way.

These are the services that make us more than a landlord and more than a paper shuffler that runs rental assistance programs. These are the services that make us a social justice agency and allow us to pursue the MTW statutory purposes of providing help and "incentives to families with children where the head of household is working, seeking work, or is preparing for work" and to "increase housing choices for low-income families." See 42 U.S.C. § 1437 note; section (a). We need a StS formulation that values these services as much as the MTW statute does. An inflexible focus on the number of families served will weaken the MTW statute's own mandate.

• The Value of Non-Traditional Forms of Rental Assistance and Shallow Subsidies

THA offers some non-traditional forms of rental assistance. We do this as part of the experimentation that the MTW program is designed to encourage. We do some of it in response to HUD's research and data. We also do it for important policy reasons. We would regret a StS formulation that penalizes us for it.

For example, we have programs that offer a shallower rental subsidy than a regular housing voucher would provide or that would have the household bear a higher rent burden measured as a percentage of their income. Yet some of HUD's possible StS formulations would penalize us for this by not giving us full credit for serving these households. This would be a serious mistake. Shallow subsidy programs can be good policy choices in a number of circumstances. First, we use them as part of a rapid rehousing program. HUD should recognize this since HUD is the source of much of the nation's research and design for such programs. We have relied on HUD's data to make our choices. Second, shallower subsidies may also be a way to account for extensive local need. One strategy in the face of such need is to "thin the soup" with shallower subsidies so we can serve more families. If HUD's proposed StS formulations would not give the PHA full credit for serving those families it would force us to pay full subsidy to a fewer number of lucky people who can get one of our vouchers. Yet it would sacrifice the interest of other families who presently get nothing but who would be pleased to get a voucher, even at shallower subsidy levels. Third, part of our rental formula uses fixed subsidies. We do that to reward work and remove the disincentive to increasing income. It may also mean that a person who does not

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work will get a lower subsidy than he would get under the normal rules. This serves the MTW statutory purpose to give "incentives to . . . obtain employment and become economically self-sufficient." 42 U.S.C. § 1437 note section (a). Fourth, some subsidies may appear shallow because a voucher holder has chosen to rent a higher priced home and to pay the extra costs from his or her own funds. THA does not preclude or discourage these individual choices. Allowing them furthers the MTW statutory purpose to "increase housing choices for low-income families." 42 U.S.C. § 1437 note, section (a).

We must note that the MTW statute does not require HUD to discount credit for shallower subsidies. The statute asks only that we serve substantially the same number of families. It does not require that we serve them at a certain affordability or subsidy level. We also note that non-MTW housing authorities receive full credit for households paying well more than 30% of their income as rent. We do not know why MTW authorities should receive only partial credit. We have asked HUD to explain this.

Some of HUD's proposed formulations would appear to give full credit for serving families whose rent burden is lower than some set percentage of income. There is an odd danger to such a formulation. It would encourage a PHA to serve higher income families whose rent burden would be less than the set percentage and who would take up fewer subsidy dollars. This would penalize THA for its focus on serving the neediest. We would be sorry to face a penalty for that reason.

If HUD's StS formula discounts the value of a shallower subsidy or, more oddly, penalizes THA because the family has a higher rent burden, then it should give credit for the other ways that we serve families through supportive services, construction, and property maintenance.

Finally, some operational problems would result if HUD tried to discount the credit for households receiving shallower subsidies or paying a higher rent burden. It would be complicated to do. We must ask if HUD's data systems are adequate for the task. Applying the formulation yearly to shifting data would prevent us from projecting year to year, making planning and budgeting harder than it already is.

I mention these examples only to point out that the policy choices they denote are hard. A choice determines not only how many people we serve, but how needy they are, where they live, and which of their service needs we can meet and whether we should try to meet them. We might not make some choices like fixed or shallow subsidies if we did not face an affordable housing crisis in Tacoma or if we were adequately funded to meet it. But we must make these choices with the money we have and the local need and the local market we face. We also note that a choice can be the right one and still not be an occasion to celebrate. We also know there is no choice that serves some purposes of the MTW program without costs to other important purposes and values also imbedded in the MTW program. HUD faces the same hard choices if it tries to formulate a StS requirement. The

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appropriate answers for HUD and for the MTW agencies must arise from a local judgment about local needs and local markets. That too is an MTW value.

The local flexibility we need still leaves HUD with a meaningful oversight role. If HUD has informed objections to such policies, let us remember that HUD can withhold approval of the proposed activity. That ability to withhold approval would elicit the necessary policy discussion that considers the pertinent local factors. That oversight role conforms to the role envisioned for HUD under the Housing Act of 1937 "to assist" and under the MTW statute to "approve" local plans. That more limited role also conforms to the limits on HUD's data and operational capacity. What should be clear to all of us is that HUD should not prejudge and preclude any initiative issue wholesale and in advance for all agencies nationwide.

### 4. Any Methodology Must Account for Funding Levels and Funding Cuts

Whatever the StS formulation, it must fully account for funding levels and funding cuts. For example, in 2017 Congress has funded PHAs at a 95% proration for the section 8 programs. This should show in a commensurate reduction in the baseline number of families we would serve in the denominator of the formulation that HUD seems to be envisioning.

On a related note, this seems like a very bad time to be contemplating such a notable change in the MTW program. We all – HUD and the MTW agencies - may be on the eve of more budget cuts and other program changes. HUD's operational capacity to administer a new StS regime will likely diminish further as a result of those cuts and the current federal hiring freezes. HUD should at least wait until such matters are clearer.

I hope these comments are helpful.

Thank you for inviting them.

Cordially,

TACOMA HOUSING AUTHORITY

Mi Trail Minn

Michael Mirra Executive Director

Cc: Steering Committee



### TACOMA HOUSING AUTHORITY

# ARLINGTON DRIVE CAMPUS for HOMELESS YOUTH WITHOUT FAMILIES and HOMELESS YOUNG ADULTS

Last Revised March 1, 2017

### **NEED FOR HOUSING SERVICES**

- In 2016, over 1,070 Pierce County youth were homeless without families.
- Pierce County exports them to other counties.
- These young people face high risks of drug abuse, sex trafficking, violence, and greatly diminished prospects for an education, an occupation and a successful adulthood.

Hey my names & I'm looking for help asap I don't know what to do or where to turn. I have no place to stay and have no cash for a place to rent. I've tryed asking everyone I know for help and I have noone,,, I'm 19 years old and I have a lil bit of mental health with anxiety attacks, being in a social group I get very closterfobic, I have PTSD I get bad flash backs, & I also have bad health ... So it don't help that I have no help at all and I'm staying in a [t]ent outside and the weather is very bad condition and I don't have very many things no clothes or stuff to clean up and shower with . I'm very in a bad state of mind with this whole homeless thing. I hope to hear from you with maybe some sort of good news.

Thank you & god bless.

- email to THA [November 5, 2015]

### PROPOSED PROJECT

- 12 bed Crisis Residential Center/HOPE beds for ages 12 to 17 (will serve >500 youth a year)
- 40 apartments to rent for homeless young adults age 18 to 24
- Supportive services
- Employment and training, with social enterprises and entrepreneurial training space
- Administrative offices for Community Youth Services
- Walking distance to a middle school, East Tacoma Community Center (in development), a regional health clinic and the prospective site of Bates East Tacoma Campus.

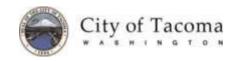


### **COST AND FINANCING:** Cost: \$23 million; Likely Financing Sources:

City of Tacoma	Pierce County	Tax Credit Investor Equity
Tacoma Housing Authority	State of Washington	Commercial Debt

### **PARTNERS**







### **Contact:**

Michael Mirra, Tacoma Housing Authority (253) 207-4429; <a href="mailto:mmirra@tacomahousing.org">mmirra@tacomahousing.org</a>



## Mayor Victoria R. Woodards

February 21, 2018

Mr. Michael Mirra, Executive Director Tacoma Housing Authority 902 South L Street Tacoma, WA 98405

Dear Michael:

Thank you for presenting to the City Council in its February 20, 2018 Study Session. That presentation along with our other discussions has helped the City understand the difficult choices that the Tacoma Housing Authority (THA) faces. The City is well aware of our rising rental market. Its effects show in the public health emergency that the City declared because of the rising number of homeless persons. The effects show in the increasing rent burden placed on households and on those organizations that attempt to serve them with rental assistance. The City appreciates all of THA's efforts to address this problem.

The City understands THA's dilemma. It cannot continue to serve the same number of households at the increasing costs necessary to keep up with our rental market when your federal funding remains flat. We also understand the related choices THA faces to design its programs to account for these increasing costs but also to consider the many more people who are waiting a turn to receive your assistance. These present hard choices.

We appreciate THA's efforts to consult with a wide array of community voices to inform its choices. Of the choices that we understand THA faces we support the following:

1. THA should acknowledge that what our rental market is telling us: that THA cannot adequately serve the same number of families without additional funding. I understand this number to be a HUD assigned baseline. But THA should budget to a lower number. Your proposal to target 95% of the HUD baseline seems reasonable. I urge you to choose a number or consider other program changes that would make the new baseline reasonably stable in a way that does not require THA periodically to terminate households from its programs as our rental market continues to rise.

The City does not favor the alternatives you mentioned. It does not favor redirecting dollars from other THA's programs, such as its real estate development work, its Education Project, or its supportive services. All of these

- are critical. It does not favor weakening THA's administrative capacity to manage its programs. We have full confidence that the money THA spends on its administrative capacity is both necessary and efficient. We also realize that any such redirection to these alternatives would only be a temporary solution in the face of continuing rental increases. Such a temporary solution is not worth weakening THA's other programs or its administrative capacity.
- 2. To make this 95% target sustainable, we recommend that THA continue with its fixed subsidy for HOP participants and that it move the legacy Section 8 Voucher population to fixed subsidies. This would serve two purposes. First, since the flat subsidy is a lower subsidy it will allow THA to serve more families. This appears to be a good companion step to the lowered baseline to make that lowered baseline more stable and sustainable. Second, we favor the fixed subsidy for the incentive it offers to a family to increase its earned income.
- 3. The City supports THA in its enforcement of the current 5-year time limit for work-able households. This time limit gives those households another incentive to increase their earned income. Importantly, it also gives other households a turn at receiving the assistance. For the same reason, we support transitioning the work-able households on the legacy Section 8 program to the 5-year time limit.

The City of Tacoma has full confidence in THA's work and in its judgment as it faces the difficult choices in this hard rental market. THA has the City's full support.

Cordially,

Victoria R. Woodards

Cetow R Woodord

Mayor

# Arlington Drive Consultation Notes

# Eastside Residents and Community Groups

## **Community Outreach Meeting Summary**

Organization

Fab-5

Name

**Contact Name** 

Kenji Stoll

**Staff Conducting** 

Jackie St. Louis & Nissana Nov

Interview

**Contact Position** 

Chair of Peace & Justice Ministry

Date Met

July 3, 2017

Staff/Youth

No

Present
Population Served

Youth

**MMC Staff Name** 

City

Tacoma, Washington

Interest in further participation

, ,

Organization
Notes:

Yes – Assistance in serving as a bridge between arts community in Tacoma and homeless youth

Fab-5 created the L.I.F.E. program — an intensive series of urban arts workshops designed to allow youth to develop and explore their unique voices through a variety of different mediums via music (DJ-ing/music production) movement (breakdancing) and visual arts (legal graffiti art) workshops.

Working on community engagement project through arts with youth for the new Eastside Community Center.

Programming/ Events/Offerings/ Initiatives related to youth

### Themes and Takeaways

What do you know about displaced youth and youth homelessness in Tacoma?

- Youth homelessness in Tacoma is a longstanding issue
- The city is late in addressing youth homelessness
- Coach surfing is not counted as homelessness any more

What are some bright spots about the East Side?

- A lot of creative energy on the East Side
- The East Side is the most diverse community in the city

What are some things that you would like to see changed about the East Side?

- Little support for the creative energy. People are mostly doing things on their own without any resources to do so.
- More access to food/grocery store.

What are your hopes about this community development?

- That the resources that youth need will be there
- That this place will not fall down and be successful
- That the leader will be receptive to change
- That he community will be receptive to the project
- Culturally sensitive activation
- POC representing and engaging communities

What are some concerns about this project:

- Poor public transportation in the area.
- How will transportation affect youth ability to get jobs etc?
- 7-11 the only option for kinds of food that youth eat

What are some programs you believe youth could benefit from?

- Job development
- Mental health support
- Positive social relationship support
- Creative expression
- Library

Interest in being part of the project:

- "This is the first time our voice is being solicited with a project."
- Our input has not been sought in the past

What does THA need to consider?

- Cultural relevancy
- Amenities do not equate to "community owned."
- Show up as partners and not representatives of the power structure
- Regulations on housing are too restrictive: Guests...smoking...etc
- Listen, be engaged and interested in learning
- People are perceptive about lip service
- Be mindful about top-down approach

What should Tacoma Housing Authority's top priority when implementing this project?

More "authentic" outreach to young artists should happen

- In the past organizations have solicited "community voice" only to go off and do what they intend to do anyway.
- Work to eliminate stigma by not isolating youth

### How would you like to continue being involved?

Available to support youth

### Recommendations for THA:

- Discontinue cookie-cutter programs
- Community engagement team needs to ensure that community voice is present
- For community meetings, consider reducing barriers in ways such as providing transportation
- People who feel valued will be more engaged.
- Let people know that their time is valued
- Solicit approval: do not use people's ideas without their consent
- Coffee shop feels repetitive and cookie-cutter (Kids do not really drink coffee)
- Is the coffee shop more about income generation than engagement?
- Activate space for external service providers
- Focus on integrity of work and not just checking boxes
- Translation services during meetings
- Signage at campus should be in different languages
- Consider eco art

### Concerns about the project:

- Community inclusion
- Attentiveness to needs of youth
- Are undocumented youth being provided equal opportunities?

### Recommendations for interviews:

- Bethlehem Church Boys & Girls
- El Camino
- Stand for Children

## **Community Outreach Meeting Summary**

Organization

N/A

Name

**Contact Name** 

Kristy J.

**Contact Position** 

E.S. Resident

**Staff Conducting** 

Nissana

Interview

Date Met

7/24/2017

Staff/Youth

N/A

**Present** 

Population Served

N/A

City

E.S Tacoma

Interest in further

Would like to learn more about the project as it gets implemented

participation

Organization

N/A

**Notes:** 

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Programming/ Events/Offerings/ N/A

### **Themes and Takeaways**

- Teacher at Northeast Tacoma
- Eastside resident for several years.
- Resources need more information

#### Areas of Concern

- Conflict-safety for kids in the area, making sure the environment remains safe, elementary schools close by; kids approached by homeless youth
  - Marijuana location of Arlington, access to drugs
- Has kids and it is important that this campus is safe
- Community's response not many people have heard of it, plans are always in communities with minorities, example of shelter for sex offenders, no information for the community, decisions are being made without community's input.
- Business community's response not sure

### What do you know about homelessness in Tacoma?

- Don't really see it too much but know it's a problem
- Church hosting families for a week and they move, with children

### ES neighborhood – perceptions

- Change poverty, many living in poverty; getting more people more aware of what's going on in the community
- Bright spots people generally know their neighbors, sense of community, could be better.

### Challenges to be considered

- Need to that it is safe for people that being served and surrounding folks
- That this campus must be safe
- What makes it safe must be staffed adequately and security, knowing who should be there and who shouldn't

### Hopes

- To have faith based orgs to have access to provide services
- Youth have access to education and opportunities to get job skills

### How should THA involve the community?

- Get big orgs and businesses in there to donate their services and products
  - o Ex: Salon or barbershop to offer free haircuts

### How to be involved

• Once it is established, volunteer time – teaching, music

## **Community Outreach Meeting Summary**

Organization

First Creek Neighbors Group

Name

**Contact Name** 

Stephanie Smith

**Contact Position** 

President/organizer of the First Creek Neighbors

**Staff Conducting** 

Brian Scott, Kathy McCormick, Gabriel Silberblatt

**Briefing** 

**Date Met** 

11/1/17

Staff/Youth

N/A

Present

Population Served

Neighborhood residents (outside Salishan)

City

Tacoma

### **Themes and Takeaways**

Kathy and Brian provided an overview of the Arlington campus plans and talked about the populations to be served on the site.

Approximately 15 neighborhood residents listened to the presentation.

Brian facilitated a conversation revolving around residents' questions, fears, and hopes for the Arlington campus.

### Questions

- How long will a typical youth stay at the CRC? Versus at the apartment units?
- Where are kids coming from? Only Tacoma or County-wide?
- What are the screening requirements for these youth?
- Will the rental housing units be furnished?

### <u>Fears</u>

- Some concern that this campus will be bad for the First Creek neighborhood and Eastside's reputation within the City.
- One individual expressed concern about criminal behavior on this campus.
- Several participants fear that the campus will get a bad reputation because of corrupting outside influences that will be drawn to the populations being served.

• One resident mentioned that there are already some people living informally on the site and worried that this will continue

#### <u>Hopes</u>

- Several residents noted that Arlington seems like a unique opportunity to get kids "out of the pipeline" on the way toward homelessness. Seems to be a addressing a root cause of adult homelessness.
- Residents agreed that it would be critical for THA/CYS to be providing job training and GED certificate counseling on site so that these young people can become more self-sufficient.
- Several members voiced the hope that Arlington residents find some way to utilize the Portland Ave Community Center, which is just down the road and could use more community involvement.

Organization Name	n/a
<b>Contact Name</b>	Taiana T.
<b>Contact Position</b>	E.S Resident
Staff Conducting Interview	Nissana
Date Met	7/30/17
Staff/Youth Present	n/a
Population Served	ES Tacoma Residents
City	E.S Tacoma
Interest in further participation	Yes, wants to volunteer on campus
Organization Notes:	n/a
Programming/ Events/Offerings/	n/a

# **Themes and Takeaways**

#### **Project Awareness**

Never heard of this project before but excited to hear more

#### Expectations

- Keep programs going
- That we continue to use the state's (THA) money and do good for our kids. "Kids are the future of our country." (Resident)
- For community groups to mobilize and come together around community issues. Cultural groups are too isolated and tend to come together around their own issues. Need to step out of their own community

#### Resources To Bring To Project

· Will do anything to help with the project as a volunteer

#### Areas of Conflict

· People in the neighborhood might not like the idea

#### Knowledge and Perceptions of Homelessness In Tacoma

- "bad", see teenagers walking near Emerald Queen Casino, providing them with resources is a good start
- See homeless students at school she volunteers at; students get angry and it isn't their fault; kids are supposed to be happy

#### Bright Spots of the Eastside

- The casino bringing people to the area
- New Salishan development and the beautiful buildings; now neat
- Was part of a walking tour with another community leader and see the difference from what it was to what it is now

#### Challenges of the Eastside

- Want a new grocery store
- Families need variety of food options; the one across from Arlington is good but need a regular store

#### Implementation Considerations

- Open campus to other community groups and community kids such as have programming that includes high school kids in the area; don't make Arlington too special and exclusive to specific youth if it is intended to be a community space for all
- Reach out to all churches and faith based convening spaces because that is where you'll reach different cultural groups

#### Services, Resources, Activities to Provide

- Church service should take place there
- · Sports activities, tutoring
- Different companies engaging with the youth and the mission i.e, Safeway Store
- College students engaging with youth through programming and tutoring

#### Hopes

- That it will work for ALL community members, that we all support and are proud of this project
- That THA will continue to reach out to churches to get them involved with the community

# YMCA Back To School Parade & Resource Fair Summary

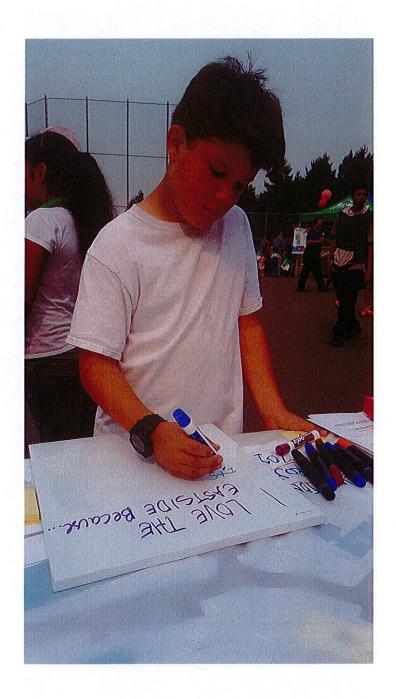
Date of Fair: September 5, 2017

Location: First Creek Middle School

BDS/THA Representatives: Nissana Nov & Jackie St. Louis

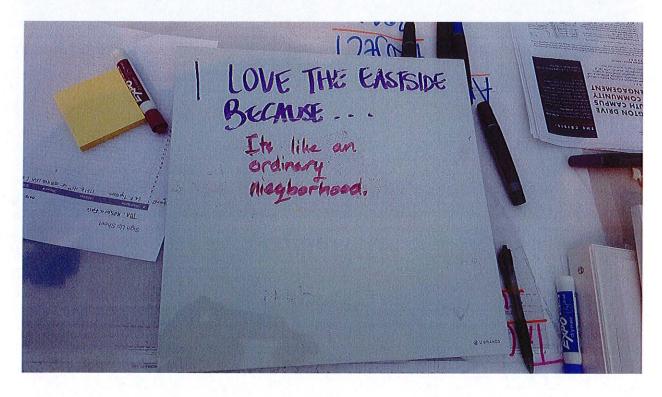
Visitors to Booth: 39

- ♣ Why do you love the East Side?
  - o "It's warm and sunny."
  - o "The diversity."
  - "It's beautiful"
  - o "It's a nice place."
  - o "Because we love families."
  - o "Because you can make friends here."
  - o "It's like an ordinary neighborhood."
  - o "It's perfect."
- ♣ What would you like to see changed about the East Side?
  - o "It's too ghetto."
  - We need a pool, skate park and public football fields
- What are your recommendations for the developers of the Arlington Drive Campus?
  - o "It needs to have some kind of gaming tournament."
  - o Have lots of activities that the community can get involved in
- Questions:
  - "How can job seekers find out about opportunities at the Arlington Drive campus?"









Organization Name	Salishan Association HOA
Contact Name	Kathleen Olsen
<b>Contact Position</b>	Community Relations Manager- Salishan Association
Staff Conducting Interview	Gabriel Silberblatt
Date Met	9/12/17 4-hour drop-in session at the Salishan Association
Staff/Youth Present	N/A
Population Served	Salishan Residents
City	Tacoma

#### **Themes and Takeaways**

- A woman (and her husband) who works as a guidance counselor at a local middle school came in to learn more. She was very supportive of the campus concept and asked if I would keep her informed so she can be helpful.
- I had a long, productive conversation with Janet Petersen about the campus and her desire to stay involved in the ongoing engagement.
- Stephanie Smith (<u>First Creek Neighbors Group</u>) came in to express some of her concerns about the campus, most notably the introduction of what she referred to as "high-density housing" to the neighborhood (referring to the rental housing component), her group has been instrumental in advocating for single family homes in Eastside. After a long conversation about the campus plans, we agreed that she would relay the campus information to her group and collect their questions for us. We agreed that it would be good to have myself and someone from THA eventually come to one of their meetings to have a conversation about these questions so we can make sure that this campus is good for everyone in Eastside. Overall the conversation had a productive and positive tone.

# Faith Based Groups

Organization Name	Eastside Baptist Youth Group
Contact Name	Reverend Arthur Banks
Contact Position	Reverend
Staff Conducting Interview	Nissana
Date Met	7/30/17
Staff/Youth Present	Five Youth ages 12-13
Population Served	n/a
City	E.S Tacoma
Interest in further participation	Reverend is the chair on this project
Organization Notes:	n/a
Programming/ Events/Offerings/	Community Fairs coming up – will get dates to NN when he gets it from staff

## **Themes and Takeaways**

#### Knowledge and Perceptions of Homelessness In Tacoma

- · Homeless youth experience bullying, hunger, and peer pressure
- Concerned about the health of the homeless youth; them using drugs and joining gangs
- Want to help homeless youth because they experience sadness (youth)
- Homeless youth are not just poor, they need stable place to live and have jobs; not cheap to live (youth)
- Homeless shelters are full, understand the challenges (youth)

#### Resources To Bring To Project

 Photography, sports, music, and technology skills (youth) - "I want to help homeless youth to follow their dreams". (youth)

#### Challenges of the Eastside

- Outside of the church, not much engagement; parents won't allow youth to walk around because it isn't safe
- More security because of gang activities
- Need more tutors, tutors available in the community
- ES needs more connections to colleges, more richer communities have this, not like in the E.S.; need to see more colleges recruiting and actively working with young people in the eastside
- More crosswalks; Arlington Drive area crosswalk lines are not visible, youth might get hit by traffic and cars in that area
- Police brutality
- Not safe to walk around streets because it is dangerous especially for black individuals

#### **Project Concerns**

- Not allowing animals and pets; homeless have connection to pets, "that's the only thing they have" (youth, age 12, 13)
- Project might make homeless youth continue to be labeled as "homeless"; find ways for them to have an
  identity and purpose, a sense of importance.." make them feel equal to everyone else on campus." (youth,
  age 12)

#### **Implementation Considerations**

- Make youth feel comfortable
- Put art on walls and "make it cozy" (youth)
- Some youth might have a disability so make sure to have resources to help

#### Services, Resources, Activities to Provide

- Help them build a savings account, partner with local banks
- Partner with job recruiters and advocate for homeless youth by securing spots for them (youth)
  - Provide hygiene products and clothes for their jobs
- Garden, bible classes, private spaces, pool, exercise room
- Library rooms
- Sports activities
- Take youth on fieldtrips
- Speaking engagements on campus to inspire youth
- "Wall of Fame" for youth (youth, age 12)
- Classes to teach young people how to pay bills, "I don't know how my parents pay their bills." Homeless youth should have financial literacy skills.
- Partner with Bethlehem, Mt.Calvary, and Boys and Girls Clubs
- Holidays- have churches engage with youth on campus ie. Toy drives, Thanksgiving dinners, etc.
- Gated parks
- Alarm system
- Service animals for homeless youth who are blind
- Healthcare
- Be able to wash their hair, makeovers for jobs
- Bus to take them to find jobs

# THA's Top Priorities – Make them feel secure

- Make sure that homeless youth are treated equal to everyone else
- That they have someone they can relate to and be able to go counseling

Organization

**Gathering Church** 

Name

Contact Name

Pastor Anthony Martin

Staff Conducting

Jackie St. Louis & Nissana Nov

Interview

**Contact Position** 

**Pastor** 

**Date Met** 

August 13, 2017

Staff/Youth

n/a

**Present** 

**Population Served** Eastside Community

City

Tacoma

Interest in further

Yes; will attend next advisory board meeting

participation Organization

Notes:

n/a

Programming/

Religious/Spiritual activities

**Events/Offerings** 

Advocacy

# Themes and Takeaways

What do you know about displaced youth and youth homelessness in Tacoma?

- More community education about McKinney Vento is needed
- There is not support in schools for homeless youth
- Youth homelessness is due to poverty. Poverty has to be addressed through empowerment such as creating jobs.

What are some bright spots about the East Side?

- The location of the campus is perfect
- A lot of young talent in the community

What are some things that you would like to see changed about the East Side?

- There is still no voice on the East Side
- There are qualified people in the community who need jobs that are not being given an opportunity
- No library in the neighborhood
- Young people not engaging in community organizing and development

Lack of fresh food options

What are your hopes about this community development?

That it addresses the greater need

Interest in being part of the project:

• Interest in being part of Advisory Board

What does THA need to consider?

• The campus could potentially ease the burden on schools

How would you like to continue being involved?

- Participation in Advisory Board meetings
- Partnership for food forest (has land available)

#### Recommendations for THA:

- Seek out voices that represent the people of the community
- Do not approach the project just off data, you need community to reinforce the data and make the project a viable one.
- Each level of the project should include local builders. (These projects have always been outsourced).
- Hiring young people from the community will inspire the youth at the campus
- The campus should be a community hub
- Develop a Food Forest rather than a community garden
- Build permaculture as part of your infrastructure

#### Concerns about the project:

• That there will not be a sense of community within the campus

#### Questions:

- Will there be opportunities for employment for community residents?
- How well does THA work with other groups on the East Side?

Recommendations for interviews:

Organization

**Christ Embassy Church International** 

Name

**Contact Name** 

**Pastor Mose** 

Staff Conducting

Jackie St. Louis & Nissana Nov

Interview

**Contact Position** 

**Pastor** 

Date Met

August 13, 2017

Staff/Youth

Yes - Staff

**Present** 

**Population Served** Community — Adult & Youth (Majority Pacific Islander — Samoan)

City

Tacoma

Yes

Interest in further participation Organization

Notes:

Programming/

**Events/Offerings** 

- Feeding of homeless
- Mentorship
- Religious activities

## Themes and Takeaways

What do you know about displaced youth and youth homelessness in Tacoma?

• It is a real issue. There is a lot of need.

What are some bright spots about the East Side?

- People who want to help
- The community supports one another

What are some things that you would like to see changed about the East Side?

What are your hopes about this community development?

- That it really supports homeless youth on the East side Interest in being part of the project:
- Interest in attending meetings (not an East Side resident)

What does THA need to consider?

- That there are many people homeless along Portland Avenue
- That you have to help the youth to change their thinking

How would you like to continue being involved?

- Willing to offer spiritual activities to youth at campus
- Church doors open to those in need

#### Recommendations for THA:

- Provide mental health support
- Provide activities that help the youth change their thinking

#### Concerns about the project:

• That you will neglect the importance of a changing the thinking

#### Questions:

• Is there need for spiritual support?

Recommendations for interviews:

Organization Name	Samoan Congregational Christian Church 3717 E. Portland Ave., Tacoma, WA 98404	
	Asian Cultural Services Center	
	4851 South Tacoma Way	
Contact Name	Rev. Mo o Ale	
	(253) 282-0984 ulumooale@yahoo.com	
	<u>didifiodale@yailoo.com</u>	
	Lua Pritchard	
	Executive Director	
	lua.apcc@gmail.com	
	(253) 590-7457	
Staff Conducting Interview	Michael Mirra	
<b>Contact Position</b>	Pastor	
Date Met	November 13, 2017	
	?	
Population Served	Samoan community	
MMC Staff Name	I don't know what this field name means,.	
City	Tacoma	
Interest in further	Yes.	
participation		
	1.	
Organization	I don't know what this means.	
Notes:		
Programming/	See below.	
<b>Events/Offerings/</b>	, and the second	
Initiatives related		
to youth		

#### Themes and Takeaways

I met with Rev. Ale at his Church adjacent to Arlington Drive on Portland. I met with him and Lua Pritchard. Lua is the executive director of the Asian Pacific Cultural Services Center. They requested the meeting to discuss whether THA can help the church with its need for overflow parking during events. I explained our plans for the Arlington Drive Youth Campus. I gave them each the one page description of the project and the site map.

- 1. I explained that THA cannot sell or give any land to the church. I noted that the strip of land next to the church property has city easements that would preclude any building other than the parking we are planning. Rev. Ale explained that they needed only overflow parking on weekends for events. I proposed that we wait until Arlington Drive is built and in use. That will allow us to judge whether we can make its parking next to the church property available to the church on those occasions. Rev. Ale agreed.
- 2. Rev. Ale and Lui Pritchard expressed strong support for the youth campus. They both are interested in eliciting the support of the church's congregation to support the young people, especially with activities and mentors that would be culturally appropriate.
- 3. Rev. Ale will be inviting me to address his congregation. I told him I would like that very much.

Organization

Sacred Heart Church

Name

**Contact Name** 

Christian Lopez-Moreno

**Staff Conducting** 

Jackie St. Louis & Nissana Nov

Interview

Contact Position

Chair of Peace & Justice Ministry

**Date Met** 

July 3, 2017

Staff/Youth

No

**Present** 

**Population Served** Immigrant Youth & Families (Hispanic)

MMC Staff Name

City

Tacoma, Washington

Interest in further participation

Yes – Assistance in serving as a bridge between the project and Sacred Heart

Church

Organization Notes:

Peace & Justice Ministry was born 4 years ago to address polices that can impact immigrant communities, to create awareness about immigrant rights and bridge

the gap between law enforcement and the community.

Christian is in the process of launching a web-based broadcast in Spanish to teach on various topics including: Hispanic Culture, Politics and general information.

Programming/ **Events/Offerings/** Initiatives related to youth

#### Themes and Takeaways

# Youth Experiencing Homelessness And Agencies Supporting These Youth

Organization

Mockingbird Society / REACH

Name

**Contact Name** 

Karolynn Tom

**Contact Position** 

Youth Engagement Specialist

**Staff Conducting** 

Nissana

Interview

**Date Met** 

8/2/17

Staff/Youth

Two Youth

**Present** 

**Population Served** Homeless, Foster Care

City

Tacoma

Interest in further participation

Karolynn is part of advisory board; youth interested in being at advisory meetings

Organization Notes:

Mockingbird Society works with homeless and fostercare youth and provides them

with leadership development skills to address policies affecting

homeless/fostercare population

Programming/ **Events/Offerings/**  n/a

#### **Themes and Takeaways**

Project – Have you heard? What is your interest in part of the project?

- Heard from staff and think it is a great idea
- Used computers at center to do some research before interview to prepare for this interview ©

Homeless – what do you know about it?

- Stopped living with parents at age 12 or 13, smoking weed; hanging with bad people
- Hard to be alone in the streets and confiding in others because they have their own problems
- Would stay with friends
- Don't trust therapists
- Dream is to work for Boeing to be an aviation technician or go into the military (Youth 1)
- Dropped out of school at age 18; getting GED now
- Became homeless when dad lost his home; stayed in car doing drugs and going house to house
- Hard to be a women in the streets

- Stressful experience being in the streets Where do I go to sleep? Where to clean clothes? Where to hang out?
- Dream is to business management degree and own bakery, go into interior design or become an astronaut

#### Perceptions - how others perceive homeless youth?

As lazy, drug addicts, unwilling people

#### What resources have helped you become more resilient?

- Mockingbird Society has helped; before joining lack of awareness of resources
- Reach Center makes me feel good, to feel you have self-worth and confidence
- Youth can talk to center staff about positive things; outside in the streets, you don't have much positive conversations or dialogue
- ResCare provided real job and lets you use computer labs to do homework and take classes
- Director and other staff actually care
- Mockingbird helps with transition
- When sharing story, it makes you feel drained and reflect on the bad center helps because they
  care about me

#### Eastside - What are bright spots?

Good shopping variety

#### Challenges in the Eastside

- Gang activity, drug deals, easy to get drugs on every block
- Getting jumped walking home
- · Not well taken cared of, want to lower crime and violence
- Fix the roads

#### Concerns – What are your concerns as it pertains to service delivery and youth?

Project might bring in drugs and promote drug activities; more crime in the community

#### Resources and activities – what should be available to the youth?

- Swimming pool
- Garden with seating and covered because homeless youth need covered area to draw and journal
- Resource rooms with postings of opportunities
- Physical training rooms or gyms to keep young people healthy
- Track around campus
- People use drugs to lose weight and walking the streets should not be the only way
- Sports teams such as baseball and group intramurals

#### Priorities – what should be THA's top priority?

Make decisions knowing that there are many homeless youth

• Make informed decisions about how to manage youth coming in and out of campus

#### How to Involve Youth

- Join the advisory board meetings or meetings where decisions are made
- Put youth who are interested in construction to work with the developers or construction workers to gain job skills and experience. "Wouldn't it be cool to say that we built that?"

#### What makes you feel secure?

- People caring people
- Safe environment
- Being able to speak up
- 1:1 time with adults, adults to reassure that there is stability here

Organization

**REACH** 

Name

Contact Name

Karolynn Tom

**Contact Position** 

Youth Engagement Specialist

**Staff Conducting** 

Nissana

Interview

**Date Met** 

8/2/17

Staff/Youth

Three Youth

Present

**Population Served** Homeless, Foster Care, Youth Resident

City

Tacoma

Interest in further participation

Karolynn is part of advisory board; youth interested in being at advisory meetings

Organization

**Notes:** 

REACH supports marginalized youth support in a variety of ways and provides GED

classes, basic needs, training programs, etc.

Programming/ **Events/Offerings/**  GED Program, Barista Training Program, VADIS, MDC, Team Child, etc.

## Themes and Takeaways

Project – Have you heard? What is your interest in part of the project?

Never heard about it

Homeless – what do you know about it?

- Challenges being homeless but getting support from the center is great
- Received job counselor to help with job training
- Resource such as charging phones has been helpful
- Being homeless not sure where to go for resources if you have never received support from anywhere else
- Rampant, seems to be more homeless youth ages 16-17 years old
- Need to do more for homeless such as getting housing
- Harder for youth to get jobs; need job fairs targeting homeless youth
- HUB like REACH Center with a variety of resources is a good idea for the campus

#### Ways to improve service delivery?

Adults can reach out to more youth and engage them more in programming. Programs signed up
for have been shut down due to low attendance. That affects me because I can't take classes
because no one shows up.

#### Perceptions – how others perceive homeless youth?

As lazy, drug addicts, unwilling people

#### What resources have helped you become more resilient?

- REACH Center provided me with job training and skills building resources
- Likes the fact that resources are free no charge
- "Center helps me get farther in life. It's a door-opener."
- Getting my GED so I can get a job in electronincs because I enjoy fixing things (youth resident from ES)

#### Challenges in the Eastside

- Not much involvement from youth
- Nothing interests youth for them to be outside in programming

#### Concerns - What are your concerns as it pertains to service delivery and youth?

- The name Arlington is confusing
- Fear of programs starting and shutting down
- Management and coordination of youth not part of the campus hanging out and using space; how to handle youth from different backgrounds and needs; must check bags and have drug policy because youth takes drugs

#### Resources and activities – what should be available to the youth?

- More programs like BRIDGE for youth focused on skills and fun activities
- Music programs
- Filmmaking program (all excited about this)
- Cafeteria or lunchroom to eat "gathering room" "gathering lounge"
- Sports activities, group activities

#### Priorities – what should be THA's top priority?

- Make decisions knowing that there are many homeless youth
- Make informed decisions about how to manage youth coming in and out of campus

#### Hopes

- Successful programs
- That it actually helps youth and is effective
- Community that people will have a positive response and "remember its prosperity."

#### How to Involve Youth

• THA should ask for youth input on all aspects

# What makes you feel secure?

- Having support
- Having good leaders in organization —that they will lead in the right direction
- Approachable adults

"Excited to see what it turns into"

# **Youth Focus Group Summary**

Organization Name	REACH Center
Contact Name	Karolynn Tom - Karolynn@mockingbirdsociety.org
Staff Conducting Interview	Jackie St. Louis & Nissana Nov
Contact Position	Engagement Specialist
Date Met	January 17, 2018
Staff/Youth Present	Youth: 4 Males, 1 Female. 1 Staff Member
Population Served	Youth – Young Adults
Staff Name	Jackie St. Louis & Nissana Nov – BDS Team Kate Smith – SMR Architects
City	Tacoma
Interest in further participation	Yes – Youth expressed interest in possible work on project. One youth currently works in construction as is a member of a local union.
Organization Notes:	The REACH Center is a one-stop youth service center for young people 16-24 seeking to advance their educational, career, and life goals.
Programming/ Events/Offerings	<ul> <li>Education</li> <li>Employment</li> <li>Housing</li> <li>Advocacy</li> <li>Counseling</li> </ul>

#### Themes and Takeaways

What did you like about the design

- It feels like the youth are going to be taken care of
- It has a nice mix of being secluded and being part of community
- That it is wheelchair accessible
- Large entrances
- That the living area is in one section with bedrooms, bathrooms and laundry
- Option for single bedrooms
- Parking lot with ample spots
- Table where everyone can eat as a family
- Ability to use outside space

What are some things that you would recommend?

- Physical activity is necessary for youth to stay out of trouble.
- The color is depressing: brighter colors help with mood
- Use brighter colors inside, such as maroon
- Washington state is already green on the outside, you do not need to use green inside
- Basketball court
- Have a cover for the basketball court
- File cabinet for youth
- A shack in the back to store equipment etc.
- Bulletin boards
- Places to put up pictures and make the space feel like your own
- Group time with staff
- More patio spaces
- Bigger television (than 40")
- Better chairs in lounge areas

What are some things that need to be considered?

- Some youth may want to be alone at times and they need space to be able to do that
- Have floors that are easy to clean
- "Runaway" is usually a cover. Some people run away to get alone time to think. Do not judge these youth by their cover or a label. Most youth do not want to run away. Get to know them for who they are.
- Nobody gets to where they are by themselves
- Staff need to be supportive and have lived experience. The support should not be superficial.

Interest in being part of the project:

- Employment opportunities
- Continue to serve as advisors and strategic resource

**Engagement Format** 

#### **Process:**

Co-leadership between community engagement team and youth.

Semi-structured format

Youth allowed autonomy to engage as they felt comfortable

Youth were oriented to the project and had opportunity to interface with and pose questions to the architect.

Clarifying questions were invited throughout the process

Youth were provided gold and silver stars: love and like; and orange stickers which denoted "bright ideas".

Youth placed stickers and stars on printout of plans, indicating what they loved, liked and locations which they had recommendations for.

Group engaged in discussion and arrived at consensus.

Organization

**New Directions Crisis Residential Center** 

Name

**Contact Name** 

Chuck Taylor

**Staff Conducting** 

Jackie St. Louis & Nissana Nov

Interview

Contact Position

**Executive Director, Community Youth Services** 

Date Met

August 24, 2017

Staff/Youth

Youth & Staff

Present

Focus Group – 3 displaced youth

**Population Served** Youth ages 12-17

City

Tacoma

Interest in further participation

Yes

Organization

Notes:

Serving youth ages 12-17 who are experiencing crisis in the home, displacement, homelessness, family conflict, domestic violence, foster respite, abandonment, and more. Youth may self-refer or may be referred by a Social Worker, social service provider, JR, law enforcement, Youth Advocate, teacher, hospital, or other caring community member.

Programming/ **Events/Offerings** 

- Residential
- Recreation/Excursions
- Counseling

#### Themes and Takeaways

What do you know about displaced youth and youth homelessness in Tacoma?

A lot of youth are dealing with tough situations

What are some bright spots about the East Side?

- Places like New Horizons
- People that genuinely care about youth

What are some things that you would like to see changed about the East Side?

- The YMCA is too expensive
- Not enough being done to address youth homelessness

What are your hopes about this community development?

- That the youth residents will learn skills that they can take with them when they leave
- That the staff will care about the youth and not just about their jobs
- It would be cool if the first thing you saw when you went it was a garden
- That there will be opportunities to give back
- That the will be clothes and shoes for youth
- That there will be job opportunities on campus
- That any youth who may be bullied or abused could report it immediately and be helped *Interest in being part of the project:* 
  - Interested in advocacy opportunities

What does THA need to consider?

Youth sometimes prefer to talk with someone who is not labelled a counselor

How would you like to continue being involved?

• Would like to get involved in mentoring

#### Recommendations for THA:

- There should be calming, peaceful paintings on the walls
- There should be lots of books
- The youth should have the opportunity to go on outings
- The residents should form a choir
- There should be opportunity for art, music and poetry
- Provide counseling opportunities for youth
- Have a Mind Your Own Business (MYOB) rule. Youth do not to know about each other's past.
- Keep younger and older kids in separate area
- Have a lot of staff and security
- Staff need to be kind, respectful, helpful and positive
- Do not use red colors: they can be triggering
- Touch can also be triggering
- Do not force residents to do things that they do not want to do. Everything does not have to be mandatory.
- Cleaning supplies should be supervised. They can be used for negative purposes.
- Have a walk-in shower for disabled youth
- Coffee shops can be a challenge because people are so demanding when ordering their coffee.
- Instead of a coffee shop: Pastry shop/Gift shop

# Concerns about the project:

- That the staff will treat the youth poorly
- That there will be bullying
- The wrong visitors getting on to the campus

#### Questions:

• Will pets be allowed?

Recommendations for interviews:

# **Youth Focus Group Summary**

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Staff Conducting Interview	Jackie St. Louis & Nissana Nov
Contact Position	Engagement Specialist
Date Met	January 17, 2018
Staff/Youth Present	Youth: 4 Males, 1 Female. 1 Staff Member
Population Served	Youth – Young Adults
Staff Name	Jackie St. Louis & Nissana Nov – BDS Team Kate Smith – SMR Architects
City	Tacoma
Interest in further participation	Yes – Youth expressed interest in possible work on project. One youth currently works in construction as is a member of a local union.
Organization Notes:	The REACH Center is a one-stop youth service center for young people 16-24 seeking to advance their educational, career, and life goals.
Programming/ Events/Offerings	<ul> <li>Education</li> <li>Employment</li> <li>Housing</li> <li>Advocacy</li> <li>Counseling</li> </ul>

#### Themes and Takeaways

#### What did you like about the design

- It feels like the youth are going to be taken care of
- It has a nice mix of being secluded and being part of community
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- Large entrances
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#### What are some things that you would recommend?

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- Have a cover for the basketball court
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- Places to put up pictures and make the space feel like your own.
- Group time with staff
- More patio spaces
- Bigger television (than 40")
- Better chairs in lounge areas

#### What are some things that need to be considered?

- Some youth may want to be alone at times and they need space to be able to do that
- Have floors that are easy to clean
- "Runaway" is usually a cover. Some people run away to get alone time to think. Do not judge
  these youth by their cover or a label. Most youth do not want to run away. Get to know them for
  who they are.
- Nobody gets to where they are by themselves
- Staff need to be supportive and have lived experience. The support should not be superficial.

#### Interest in being part of the project:

- Employment opportunities
- Continue to serve as advisors and strategic resource

#### **Engagement Format**

#### Process:

Co-leadership between community engagement team and youth.

Semi-structured format

Youth allowed autonomy to engage as they felt comfortable

Youth were oriented to the project and had opportunity to interface with and pose questions to the architect.

Clarifying questions were invited throughout the process

Youth were provided gold and silver stars: love and like; and orange stickers which denoted "bright ideas".

Youth placed stickers and stars on printout of plans, indicating what they loved, liked and locations which they had recommendations for.

Group engaged in discussion and arrived at consensus.

Organization

Team Child - Youth

Name

**Contact Name** 

Kimberly W.

**Contact Position** 

**Attorney** 

**Staff Conducting** 

Nissana

Interview

**Date Met** 

8/3/17

Staff/Youth

Three Youth

Present

Population Served Homeless, Foster Care

City

Tacoma

n/a

Interest in further

participation

Kimberly is part of the advisory board; youth wants to engage in project

implementation

Organization

Notes:

Team Child offers legal support and advocacy services to youth experiencing

homelessness and navigating foster care system

Programming/

**Events/Offerings/** 

**Themes and Takeaways** 

Organization

Puyallup Tribe of Indians (Children's Services)

Name

Contact Name

Jill LaPointe, Executive Director/Mandy Morlin CPA Program Manager

Staff Conducting

Interview

**Contact Position** 

Jackie St. Louis & Nissana Nov

Date Met

September 7, 2017

Staff/Youth

Yes - Staff

**Present** 

**Population Served** Youth (Up to age 18)

MMC Staff Name

City

Tacoma

Interest in further

participation Organization

Notes:

## Programming/ **Events/Offerings**

- Serve exclusively Puyallup Tribe Children
- Primarily work with youth engaged in Foster Care system
- Offer support for those struggling to get into foster care or near aging out of foster care
- Focus on placement with Tribe members or relatives
- Services available from birth to 18<sup>th</sup> birthday
- Tribal Code does not allow children to remain in foster care past the age of
- Prepare 17-year-olds for transition to adulthood/aging out of foster care system

What do you know about displaced youth and youth homelessness in Tacoma?

- Homelessness and substance use are major issues for Native American youth
- More options are needed

What are some bright spots about the East Side?

• Puyallup Tribe is working to serve the people

What are some things that you would like to see changed about the East Side?

- A lack of hang-out paces is a significant issue for those in recovery.
- There need to be more sober meeting spaces for youth
- The East side is changing as more people relocate from the north the cultural makeup of the community is changing.
- Homelessness is increasing as people are buying property and flipping them. A lot of those properties are not being rented.

What are your hopes about this community development?

 The process has been inclusive thus far and should continue in this regard. ("First time our voice has been solicited in this manner.")

Interest in being part of the project:

Collaboration for shared independent living skills classes

What does THA need to consider?

- That there are many people homeless along Portland Avenue
- That you have to help the youth to change their thinking
- For Native youth, being connected to culture is important
- It is very difficult for Native teens in the CPA program to get placement. They need additional options.
- Native youth are dealing with generational trauma
- The groundbreaking event should be done in collaboration with the Puyallup Tribe

How would you like to continue being involved?

- Potentially involving youth committee
- Serve as a liaison to tribal groups that could offer services at equity center

### Recommendations for THA:

- Equity center can be a great resource for the community. Consider programming such as vocational prep.
- Provide activities that help the youth change their thinking
- Be attentive to cultural sensitivity: incorporate Native American traditions such as tribal art, language, and water catchment for the community garden.
- Invite tribal groups to get involved
- Incorporate spiritual healing practices: drum group, traditional coastal songs, sweat lodge
- Plant traditional medicinal herbs and plants in community garden
- The coffee shop could be a huge success, but consider that for many people who work in the area, there are few food options. A sandwich shop would attract a lot of customers.
- THA should attend community events and solicit input from tribal community. "I would have never known had I not been contacted directly."

• A FAQ page on the website would be very helpful

### Concerns about the project:

- There is a sense that there is little known about the project throughout the community
- That Native youth will be excluded for reasons such as income requirement
- Concern that this will be another project that generates excitement but does materialize

#### Questions:

- What will be the length of stay at the CRC?
- Will there be a groundbreaking event and if so, when?
- Will there be income restrictions for residents?

Recommendations for interviews:

**Organization** 

**REACH** 

Name

**Contact Name** 

Karolynn Tom

**Contact Position** 

Youth Engagement Specialist

**Staff Conducting** 

Nissana

Interview

**Date Met** 

8/2/17

Staff/Youth

Three Youth

**Present** 

**Population Served** Homeless, Foster Care, Youth Resident

City

Tacoma

Interest in further participation

Karolynn is part of advisory board; youth interested in being at advisory meetings

Organization

Notes:

REACH supports marginalized youth support in a variety of ways and provides GED

classes, basic needs, training programs, etc.

Programming/

GED Program, Barista Training Program, VADIS, MDC, Team Child, etc.

**Events/Offerings/** 

## **Themes and Takeaways**

Project – Have you heard? What is your interest in part of the project?

Never heard about it

Homeless – what do you know about it?

- Challenges being homeless but getting support from the center is great
- Received job counselor to help with job training
- Resource such as charging phones has been helpful
- Being homeless not sure where to go for resources if you have never received support from anywhere else
- Rampant, seems to be more homeless youth ages 16-17 years old
- Need to do more for homeless such as getting housing
- Harder for youth to get jobs; need job fairs targeting homeless youth
- HUB like REACH Center with a variety of resources is a good idea for the campus

#### Ways to improve service delivery?

• Adults can reach out to more youth and engage them more in programming. Programs signed up for have been shut down due to low attendance. That affects me because I can't take classes because no one shows up.

#### Perceptions - how others perceive homeless youth?

As lazy, drug addicts, unwilling people

#### What resources have helped you become more resilient?

- REACH Center provided me with job training and skills building resources
- Likes the fact that resources are free no charge
- "Center helps me get farther in life. It's a door-opener."
- Getting my GED so I can get a job in electronincs because I enjoy fixing things (youth resident from ES)

#### Challenges in the Eastside

- Not much involvement from youth
- · Nothing interests youth for them to be outside in programming

#### Concerns – What are your concerns as it pertains to service delivery and youth?

- The name Arlington is confusing
- Fear of programs starting and shutting down
- Management and coordination of youth not part of the campus hanging out and using space; how to handle youth from different backgrounds and needs; must check bags and have drug policy because youth takes drugs

#### Resources and activities - what should be available to the youth?

- More programs like BRIDGE for youth focused on skills and fun activities
- Music programs
- Filmmaking program (all excited about this)
- Cafeteria or lunchroom to eat "gathering room" "gathering lounge"
- Sports activities, group activities

### Priorities – what should be THA's top priority?

- Make decisions knowing that there are many homeless youth
- Make informed decisions about how to manage youth coming in and out of campus

#### Hopes

- Successful programs
- That it actually helps youth and is effective
- Community that people will have a positive response and "remember its prosperity."

### How to Involve Youth

• THA should ask for youth input on all aspects

## What makes you feel secure?

- Having support
- Having good leaders in organization –that they will lead in the right direction
- Approachable adults

"Excited to see what it turns into"

Organization

Vadis at Reach Center

Name

**Contact Name** 

Sandra Iverson

**Staff Conducting** 

Jackie St. Louis & Nissana Nov

Interview

**Contact Position** 

Caseworker

**Date Met** 

August 24, 2017

Staff/Youth **Present** 

Youth / Homeless Youth

**Population Served** Youth – Young Adults

City

Tacoma

Interest in further participation

Yes

Organization **Notes:** 

Vadis – Vadis' FLASH program provides employment and life skills services to youth and young adults, ages 13-24 who are experiencing homelessness. Youth program focuses on developing skills which our youth may have missed during periods of homelessness by delivering training sessions on financial literacy, preparing to be a renter, leadership, nutrition, becoming employable and communication skills to ensure youth develop the skills they need to be successful.

## Programming/ **Events/Offerings**

- Education
- Employment
- Housing
- Advocacy
- Counseling

What do you know about displaced youth and youth homelessness in Tacoma?

- Youth homelessness is not a new problem
- This campus was needed 20-years ago
- Youth do not choose to be homeless
- People judge homeless youth all day
- Most homeless youth once had a home and some even had jobs
- All homeless youth are not drug users
- Bullying and racism are prevalent among homeless youth

What are some bright spots about the East Side?

Youth are very creative and resilient

What are some things that you would like to see changed about the East Side?

- The YMCA is too expensive
- Not enough being done to address youth homelessness

What are your hopes about this community development?

- This should be a place to hold youth accountable and prepare them for the real world
- That youth will find a safe place to be

Interest in being part of the project:

Interested in advocacy opportunities

What does THA need to consider?

- Homeless youth are dealing with issues related to past trauma and can at times be antisocial because of this
- The location must be a safe haven for those who have lived in fear
- After staying in the safe haven for some time the youth may then become more comfortable with going out

How would you like to continue being involved?

Support in development and providing insight

Recommendations for THA:

- Ensure that the food is good quality and tastes good
- Make it a one-stop-shop
- The campus should be a safe haven
- There should be a lot of resources on site
- The space should be well lighted and welcoming
- Use peer support models
- Utilize Animal/Pet Therapy
- Use art: a lot of people find it easier to express themselves through art
- Include Substance use and mental health support
- Have hangout spaces and spaces to be productive activities
- Instead of a coffee shop: Culinary Arts/Trade Skills Center/Barber Training & Shop

#### Concerns about the project:

- That youth will not get the support that they need
- That the interests of youth will be neglected

Questions:			
<ul> <li>How are you going to prepare youth for the outside world?</li> </ul>			
Recommendations for interviews:			
Salvation Army on 6 <sup>th</sup> Avenue			

Organization

**Mockingbird Society** 

Name

Contact Name

Liz Trautman, Karolynn Tom, Paula

**Contact Position** 

**Direct of Youth Programming** 

**Staff Conducting** 

Nissana

Interview

**Date Met** 

8/3/17

Staff/Youth

N/A

**Present** 

**Population Served** Homeless, Foster Care Youth

City

Seattle / Olympia

Interest in further participation

Karolynn and Jamie (youth and staff) on advisory board

Organization

Notes:

Mockingbird Society works with homeless and fostercare youth and provides them

with leadership skills to transform foster care and youth homelessness

Programming/

Benefit Luncheon in September 27, 2017

**Events/Offerings/** Youth Summit recently ended

## Themes and Takeaways

#### Agenda

- Overview of TMS (Paula)
- Overview of BDS role in THA projects: goals for engaging youth and families in THA projects
- Opportunities for TMS Involvement- fit with existing projects? Opportunity for Family Programs?
- Want to explore future collaboration and learn more about sustainability efforts post October
- Other focus groups to consider: pregnant mothers who are homeless (Sandra from Vadis)
- More youth at advisory board meetings; share notes with youth so youth can be coached and prepped for meetings
- Ongoing meetings with youth
  - Cabinet meetings youth advises adults and policy makers on funding moving forward; read RFPs with OHY - increases and furthers connections with adults

	0	CYS – will partner with so that Mockingbird will fill the role of providing youth leadership and carry out youth advisory group
	• Is TH	A naming partners –RFP? Michael Mirra question
_		

## Law Enforcement

Organization

Pierce County Juvenile Court

Name

**Contact Name** 

T.J. Bohl, Administrator, Pierce County Juvenile Court

Tisdel LaTasha, Administrative Assistant

**Staff Conducting** 

Michael Mirra, THA

Interview

**Contact Position** 

Administrator, Pierce County Juvenile Court

**Date Met** 

August 21, 2017

Population Served Children and Youth in Foster Care

Youth facing criminal charges Youth abandoned by family

**MMC Staff Name** 

What does MMC mean?

City

Tacoma

Interest in further

participation

provider; (iii\_) ongoing advisory group

Yes. T.J. Bohl would like to participate in (i) design discussions; (ii) choice of service

Organization

Notes:

What does this mean?

Programming/ **Events/Offerings/ Initiatives related** to youth

T.J. Bohl administers Pierce County's Juvenile Court. He is on the front lines that confront the county's unserved and underserved populations of homeless teens. He sees them in the foster care system and the juvenile justice system. He has led Pierce County's efforts to reduce their stays at Remann Hall

I described THA's plans for Arlington Drive. T.J. Bohl replied as follows:

- 1. He expressed strong support for the campus. It will address a serious unmet need for CRC/Hope facility beds and for housing for the young adults.
- 2. He hopes that THA can keep its 6 bed CRC going at the home on South Bismark. Even with the 12 new beds at Arlington the county needs all these beds. Moreover, he asks THA to dedicate some of those beds, perhaps the 6 bed home, for youth referred by the police or the Juvenile Court. He says otherwise he expects that DSHS will fill up the beds with its own referrals.
- 3. T.J. Bohl would like to participate in discussions about design of the campus, the design of the services and the choice of the service providers.

T.J.	was	very	guz	por	tive!

Organization

**Tacoma Police Department** 

Name

Police Chief Don Ramsdell **Contact Name** 

**Staff Conducting** 

Michael Mirra, THA

Interview

Chief of Police, Tacoma Police Department **Contact Position** 

Date Met

October 10, 2017

Population Served City of Tacoma

**MMC Staff Name** 

Tacoma City

Interest in further participation

Very interested in learning more as Arlington develops. The Chief would like to

participate in the design of services and choice of service provider

Organization **Notes:** 

What does this mean?

Programming/ **Events/Offerings/ Initiatives related** to youth

Michael Mirra met with Chief Ramsdell and five of his senior managers. Michael explained THA's plans for Arlington Drive Youth Campus. He expressed THA's expectations for the positive effect it would have on the lives of the young people the campus will serve. He expressed the companion expectation that the campus would be a valuable resource to the police. He asked for the TPS views.

- 1. The Chief and staff expressed strong support. They posed good questions about the size of the facilities and the services to be provided. They showed a particular interest in the housing for homeless young adults. They noted that it would not be governed by the same licensing structure as the CRC. This means that THA will have to provide its own structure or services.
- 2. They thought the campus would offer another resource for police officers who find homeless youth on the street.
- 3. The Chief or a designe is willing to participate in the design of the services for the young adults in the rental housing and in the choice of service provider. He or a designee would also be willing to serve on an advisory group.
- 4. The Chief and others asked THA to keep open the present 6 bed CRC on South Bismark because it will still be necessary even with the 12 new beds at Arlington. In addition, they asked if THA could dedicate some of those beds for Tacoma youth that the police need to drop off. Otherwise, they expected, that DSHS will continue to fill up the beds with its own referrals. The Chief thought that the city might be willing to contribute to the cost.

## **Pierce County**

Organization Name	Pierce County Superior Court			
<b>Contact Name</b>	Judge John Hickman et al			
Staff Conducting Interview	Michael Mirra, THA			
Contact Position	<ul> <li>Judge John Hickman, Pierce County Superior Court</li> <li>Judge Phil Sorensen, Pierce County Superior Court psoren1@co.pierce.wa.us (253) 798-7725</li> <li>Mary Ward, Attorney General's Office maryw1@atg.wa.gov (253) 597-4118</li> <li>Curtis Huff Dept. of Assigned Counsel chuff@co.pierce.wa.us (253) 798-7868Recovery</li> <li>Terree Schmidt-Whelan Pierce County Alliance drterree@p-c-a.org (253) 572-4750</li> <li>John Felleisen Dept. of Assigned Counsel jfellei@co.pierce.wa.us (253) 798-7864</li> <li>Eric Pickett CASA epicket@co.pierce.wa.us</li> <li>Bobbi Brinkman Family Recovery Unit bobbi.brinkman@dshs.wa.gov</li> <li>Sally Mednansky Court Improvement Program smednan@co.pierce.wa.us</li> <li>Paula Strickland, DCFS Service Provider gharbor@aol.com</li> <li>Lisa Daheim Pierce County Alliance daheimlm@p-c-a.org</li> </ul>			
Date Met	September 28, 2017			
Population Served	ed Children and Youth in Foster Care Youth facing criminal charges			
MMC Staff Name	What does MMC mean?			
City	Tacoma-			
Interest in further participation	er Very interested in learning more as Arlington develops.			

Themes and Takeaways			
Judge Hickman invited Michael Mirra to visit with him and others in the Juvenile Court system. The purpose of the meeting is to discuss whether THA can dedicate housing resources to persons who are participating in the Family Recovery Court and Drug Court.			
paracipating in the raining recovery court and Drug court.			
Michael took that chance to also inform the group of the Arlington Drive Youth Campus. The group expressed strong interest and support. They saw it fit the same general need for housing for the various populations that the court attempts to serve.			

## **Service Providers**

Organization

**Dream Music Project** 

Name

**Contact Name** 

Michael Chansavang

**Staff Conducting** 

Jackie St. Louis & Nissana Nov

Interview

**Contact Position Executive Director** 

**Date Met** 

July 8, 2017

Staff/Youth

No

Present

**Population Served** Youth

**MMC Staff Name** 

City

Tacoma

Interest in further participation

Organization

Notes:

DREAM Music Project was created to Provide a Creative and Supportive Space for Young Musicians. DREAM Music Project assists youth in developing and sharing

music with the greater community.

Programming/ **Events/Offerings** 

What do you know about displaced youth and youth homelessness in Tacoma?

- There are many homeless youth on the East Side
- Many of these youth want to be involved in something

What are some bright spots about the East Side?

- There is a lot of opportunity on the Eastside
- There is a lot of potential on the East Side
- The YMCA has played a huge role in providing after-school programming

What are some things that you would like to see changed about the East Side?

- Few people are interested in the East Side
- There are not many opportunities for youth to explore on the East Side
- The Community Center being shut down had a negative effect on youth
- Too many programs are closing their doors due to lack of funding
- Too many programs are being housed in buildings that are not their own space and it is difficult
  to create identity and ownership in a space that is not yours
- Absence of grocery options (no supermarkets)

What are your hopes about this community development?

- That more programs come back into the community
- Access to medical care (for undocumented immigrants as well)
- On-demand medical care
- Birth control education
- Library as the one left in the community is very small
- Fitness opportunities (outdoor play)
- Mental health support "the real problem is the mental issues that kids are dealing with."
- A place where youth can see specialists and get counseling that he schools cannot provide
- Efficient building/Green building: Solar Panels etc.
- Ability to wash clothes on campus
- Opportunity for youth to explore the world of law enforcement. (Eg: Youth/Police Program in Puyallup)

Interest in being part of the project:

Opportunity for youth in housing project to get involved in DREAM Music Project

#### What does THA need to consider?

- Consider the demographics of the people being selected for this opportunity. Think about the criteria for those you take in.
- Youth who are from the East Side should get high consideration
- The youth need to be kept engaged and motivated
- Staff should be qualified and equipped to deal with this population; they should have experience and a level of comfort working with homeless youth
- Remember that with youth it is more about what you do than what you say: once you win their trust, you have them.
- Evaluate the project and processes regularly

#### How would you like to continue being involved?

- Willing to continue being part of the conversation
- Open to participating in meetings

#### Recommendations for THA:

- Activate the space with the Arts
- Provide outlets for the youth to explore their creativity
- Provide opportunities to explore technology, photography
- Provide opportunity for tutoring
- Make sure there is a library in that space
- Explore outdoor activities: biking, hiking, rock climbing...etc.
- Provide opportunity to get involved in music: music is a good way for youth to cope
- It needs to be about relationship
- Give youth ownership in making decisions about the space and encourage that they bring their whole selves
- Have projects that bring youth together to do team work
- Provide appropriate mental health, addiction and trauma support

#### Concerns about the project:

- That youth from the East Side will be overlooked
- That it will be a money-making venture
- That the activation will not be relevant to the youth living there
- That it stops at intake and youth do not get the appropriate support they need once they get in
- That it will be a program and not a project: a project is evolving and dynamic whereas a program is rigid and restrictive
- That the background of the youth be neglected and as such the right support not be present Recommendations for interviews:
  - Jared Gile YMCA
  - TJ Gile Tacoma School District
  - DREAM Project YOuth

Organization

Community Health Care

Name

**Contact Name** 

Joshua Kresbsback

**Contact Position** 

**Community Impact Specialist** 

**Staff Conducting** 

Noel

No

Interview

**Date Met** 

8/15/17 (by phone)

Staff/Youth

Present

Population Served

Low income folks; sliding scale fee; accept all Apple Health Medicaid Plans

(pregnant moms, kid, etc.). We also have middle and high income folks too. Folks from Tacoma, Parkland, and Spanaway. Diverse set of patients. Mostly in the

Hilltop area and also Salishan, and Parkland by PLU, Spanaway.

City

Tacoma

Interest in further participation

Yes

Organization

Notes:

n/a

Programming/ Events/Offerings/ We attend 7-10 events in the Pierce County area every month. I think there is a really great opportunity to break some outreach ground. Event: Project Homeless Connect, at Tacoma Dome. Part of grant with Pierce County; Sound Outreach does events 4 times/year. Expect several thousand people. The amount of engagement is huge. I think THA has been there several times. Wednesday, October 25, 2017.

#### **Project Awareness**

- When I was at the National Night Out Celebration, Michael Mirra mentioned there would be a community center and connection to Bates college. Talking about community center and connections to Salishan.
   Hoping to talk to you.
- Aside from what you just briefed me on, I don't know much about it. (Noel explained more)

#### **Expectations**

- With the strategic goals of the campus, making an impact on the number of homeless youth in Tacoma.
   Helping kids aging out of foster care. Helping them to get employment and move on to the next phase of their lives.
- If we come on in a partnership, we'd want to connect our team of operational folks to you guys directly. There are a lot of restrictions we have for providing services on site. We'll need to get you guys plugged in directly on those services. If that is something we feel like we can do.
- Our location in the Eastside, the Tanbara Clinic, would be great to provide referrals. Want to make sure
  we have a close relationship know that we are only 2 blocks away and get a warm hand-off of those kids.

#### Resources To Bring To Project

- I will talk to David, the CEO, and see if he is interested in doing on-site service rotation. He and Michael have a great relationship, he likes new projects. There is a substantial set of requirements. Would be cool to do something on site to close even those two little blocks.
- We actually have a substantial outreach team. Our three main direct services we can provide are 1) insurance enrollment assistance, working on getting them enrolled in Apple Health, Medicaid, or WA Health Plan Finder; 2) Community Health Workers, and can help connect folks to our resources and other resources in the Tacoma area; and 3) Patient Education Specialist to work with people with chronic conditions. Her (instructor's) understanding of healthcare and teaching good behavior to take good care of your body; she's interested in doing more education in the future.
- Also can do education presentations. Available for events on the campus. We're already able to show up
  on site. We can do dental screenings, blood pressure checks.

#### Areas of Conflict

• Community opinion. It's hit or miss sometimes. A lot of the times...you're going to get both support from the Salishan Community. Expect you'll get unanimous support from a lot of community organizations around Tacoma. But also other folks...opinions run strong. Certain people have strong views about helping vulnerable populations. But you can negate that with education and outreach to those folks. Share about the challenges faced by this population. Always a fear, not in my backyard. Can negate it by reaching out to the Salishan Community.

#### Knowledge and Perceptions of Homelessness In Tacoma

I've spent a lot of time attending food banks around Tacoma area. Breaks my heart to see really young people. I'm only 22. When I see someone my age getting by day to day on donated food and don't know there are resources available to them. Or when they do reach out to resources and get told they are maxed out and don't have room for them. You guys will really be able to help out this population.

Overall I think Tacoma is a supportive community. The general feeling for everyone in this City feels that
everyone here needs to be supported. I've seen that in Hilltop, Eastside, South Tacoma. Lots of nonprofits, coalitions, community members consistently saying "what are we doing about our homeless and
in crisis?" Lakewood as well.

### Bright Spots of the Eastside

Salishan itself is a tight community, especially connecting into the First Creek Elementary area. Lots of
events that occur. There are some coalitions. The school district is the strongest community center...the
schools. Strong focus to provide after school opportunities and develop a sense of community with the
parents.

#### Challenges of the Eastside

- Transportation. Portland Avenue is the only way in/out of the Eastside.
- Availability of quality food. South Tacoma area...something we were addressing in another coalition. Food desert, not easily accessible.
- If there was a way to get a bus stop at the Arlington Drive campus, that would be a really awesome thing
  on site.

#### Implementation Considerations

• I work in outreach. One of my first focuses for sure is making sure the entire Tacoma community is being communicated to about this new site. Reach out the press, coalition meetings, raising awareness that you are doing this and bring a benefit to the area.

#### Services, Resources, Activities to Provide

- Reach out to Sound Outreach. They offer a wide variety of outreach services to our whole community
  here. Soundoutreach.org They have financial counseling. They are astounding. The demographic you are
  serving really need financial counseling. Great about getting out to locations, really great products that
  would be really beneficial. Happy to connect us to the CEO and the Deputy Director of that organization
  when you're ready
- Transportation assistance. Focus on the bus stop there. If there is any way to get bus waivers. Available through Apple Health, we can provide bus pass so they can get to their appointment.
- Food services. Food banks: 1) St. Leo's Food Connection; and 2) Fish Food Bank.
- We'd love to be on site and help with at least enrollment services, and working toward warm hand-off to our clinic.

#### Hopes

• I'd like to see new capacity for this group of people. I think it has consistently occurred that youth are underserved, particularly kids aging out of foster care. It could create the capacity that is needed. A lot of places are maxed out. The room for expansion is necessary.

Organization

**Mockingbird Society** 

Name

Contact Name

Liz Trautman, Karolynn Tom, Paula

**Contact Position** 

**Direct of Youth Programming** 

**Staff Conducting** 

Nissana

Interview

**Date Met** 

8/3/17

Staff/Youth

N/A

**Present** 

**Population Served** Homeless, Foster Care Youth

City

Seattle / Olympia

Interest in further participation

Karolynn and Jamie (youth and staff) on advisory board

Organization Notes:

Mockingbird Society works with homeless and fostercare youth and provides them with leadership skills to transform foster care and youth homelessness

Programming/

Benefit Luncheon in September 27, 2017

**Events/Offerings/** Youth Summit recently ended

## Themes and Takeaways

#### Agenda

- Overview of TMS (Paula)
- Overview of BDS role in THA projects: goals for engaging youth and families in THA projects
- Opportunities for TMS Involvement- fit with existing projects? Opportunity for Family Programs?
- Want to explore future collaboration and learn more about sustainability efforts post October
- Other focus groups to consider: pregnant mothers who are homeless (Sandra from Vadis)
- More youth at advisory board meetings; share notes with youth so youth can be coached and prepped for meetings
- Ongoing meetings with youth
  - Cabinet meetings youth advises adults and policy makers on funding moving forward; read RFPs with OHY – increases and furthers connections with adults

<ul> <li>CYS – will partner with so that Mockingbird will fill the role of providing youth leadership and carry out youth advisory group</li> </ul>
<ul> <li>Is THA naming partners –RFP? Michael Mirra question</li> </ul>

Organization

Name

Associated Ministries / Coordinated Entry

**Contact Name** 

Tammy Boros, Valorie Crout, Klarissa Monteros

**Staff Conducting** 

**Contact Position** 

Jackie St. Louis & Nissana Nov

Interview

Housing Program Manager, Chief Program Officer, Housing Program Manager

**Date Met** 

August 9, 2017

Staff/Youth

Yes - Staff

**Present** 

**Population Served** Youth / Homeless

City

Tacoma

**Interest in further** Yes participation

Organization

**Notes:** 

As a crossroad for communication and cooperation, we engage and equip congregations and others to address the many needs in Pierce County through advocacy, education and service.

As part of the strategic plan to end homelessness in Pierce County and to design a "best practice" model to serve homeless households, Associated Ministries, in partnership with Catholic Community Services, Greater Lakes Mental Health Care and Comprehensive Life Resources, has contracted with Pierce County to provide coordinated entry for homeless households.

As part of Coordinated Entry, a Coordinated Entry Specialist will work one-on-one with individuals to enable stability. Services will include, but are not limited to, referrals to housing programs or independent housing and assistance/referrals in securing benefits.

## Programming/ **Events/Offerings**

- Housing, Payee Services, Mail Services, Family Emergency Funds, Resource Center, Medical Assistance, Childcare Subsidies, Benefit Activation, Referrals....
- Coordinated entry is the first point of contact for all homeless individuals in Pierce County.
- Associated Ministries holds quarterly meetings at Bethlehem and St. Andrews to educate the larger community on homelessness.

- Associated Ministries is seeking out people of Faith and Goodwill to support homeless youth by opening rooms in their home.
- Associated Ministries held a focus group to help improve equity in the homeless system.
- Associated Ministries is trying to serve as a bridge between people of Faith & Goodwill and shared housing.
- Became an interfaith center in 2016. Previously were a faith-based center and it was mandatory that a pastor lead the organization.
- Have resources to support 1/4<sup>th</sup> of the people seeking support.

What do you know about displaced youth and youth homelessness in Tacoma?

- The perception is that youth do not readily or frequently engage with services
- There are not enough youth on waitlist (housing coordinated entry) to make referrals
- The definition (exclusion of couch surfers) of youth homelessness is problematic
- Some youth may be too embarrassed to disclose that they are couch surfing
- Some youth may be bartering/trading for places to sleep
- A lot of youth homelessness can be attributed to general poverty: "we served the parents of some of the youth that we now serve."
- A lot of homeless youth are getting caught up in gangs, drugs, and violence
- They feel a sense of loyalty to their community
- Attempted suicides are common among homeless youth
- There is a need to be more proactive about addressing youth homelessness, especially those aging out of the foster care system into homelessness.
- Intervention needs to happen much earlier (before 13)

What are some bright spots about the East Side?

- There is a shift in culture happening toward creativity and innovation
- A better job needs to be done marketing support to undocumented youth. Programs do not feel like welcoming doors for undocumented youth.
- Community is resilient

What are some things that you would like to see changed about the East Side?

- How fragmented community providers feel
- Executive Directors of agencies that serve youth are all White
- DNA of agencies must change
- More resources
- Sex trafficking is increasing on the East Side as the gangs are getting more involved
- Concern about the community center being shut down

What are your hopes about this community development?

- That it empowers youth
- That it takes a Harm Reduction approach
- That it utilizes an adaptive leadership approach

Interest in being part of the project:

Interest in being part of Advisory Board

#### What does THA need to consider?

- 60 new households weekly who have never touched the homeless system are being seen
- Some of the units that THA has built do not feel like home: cement floors/cement walls/no stoves. The small units can feel like prison and gives you the sense of being institutionalized.
- Evaluate the project and processes regularly
- Youth are the experts on their own lives
- POC need to be present and part of the decision-making process
- Training on institutional racism to have people look within themselves and at implicit biases.

#### How would you like to continue being involved?

- Associated Ministries has the capacity to serve as an information resource and can provide data
- Open to participating in meetings
- Willing to make a presentation at the advisory board meeting
- Serve as a resource through Community Resource Center. Community Resource Center provides:
   ID assistance, Birth Certificate Assistance, CAN certification assistance, Assistance with getting tabs for car, Assistance in securing glasses, light case management and referrals...

#### Recommendations for THA:

- Make the Arlington Drive Campus low barrier
- Do not exclude the youth who may be couch surfing but really who really need the help
- Do not automatically deny someone save for: sexual offenses, Arson, and Methamphetamine Production.
- There should be collaboration with Coordinated Entry
- Pick colors that blend the campus in with the community
- Approach this project from a Racial Equity lens.
- Have a diverse group of people making decisions
- Start thinking about Racial equity from the start and not after the fact
- Make SUD and Mental Health treatment available but not mandatory.
- Be deliberate about hiring staff who are POC and LGBTQ.
- Embed equity in job descriptions.
- Consider making life experience equivalent to education and experience
- Allow young people to fail
- Figure out a workaround to be inclusive of undocumented youth
- Identify POC direct care staff and proactively prepare them for leadership
- Be responsible in sharing client stories.
- Use strength-based language
- Permanent housing with supportive services and not permanent supportive housing.

#### Concerns about the project:

- That it will be prescriptive
- That too many aspects of the program will be mandatory
- That it adheres to traditional authoritarian approaches
- That immigrant youth will be excluded
- That it will be diverse but not inclusive

### Questions:

- Will there be training for people involved in the project (advisory council)?
- What is the campus being modelled after?
- What is the eligibility criteria?

### Recommendations for interviews:

- Lamont Green City of Seattle
- Diane Powers City of Tacoma
  - Safe Streets
  - Puyallup Tribal Council

Organization

**Tacoma Healing Awareness** 

Name

**Contact Name** 

Vanna Sing

**Contact Position** 

Director/Provider

**Staff Conducting** 

Nissana

Interview

**Date Met** 

7/22/17

Staff/Youth

n/a

**Present** 

**Population Served** API Community, Homeless

City

Tacoma

Interest in further participation

Yes, joining advisory board

Organization

Notes:

Offers support to the API community; address immigration and detention related

issues and provides support to families in limbo

Programming/

Community events in the summer – backpacks for kids upcoming

**Events/Offerings/** 

Project – Have you heard? What is your interest in part of the project?

- Never heard about the project and believe that we need it.
- Would like to work 1:1 with youth and provide mentorship and empowerment support focusing on spirituality and wellbeing
- Was fighting for resources herself; has the ability to share from experience of being homeless and navigating the system

Expectations – What are your expectations of the partnership?

- Respect, nonjudgemental free environment with decision makers in the room, transparency; prefer to work with leaders who are transparent and clear of their motives
- Leadership and ways of transforming communities need to be looked at and changed
- Hope to bring change to the process

Conflict – What areas of conflict do you foresee?

- Disparity not understanding this when making decisions, lack of resources, not sharing info
- Important that everyone at the table is heard

Homeless – what do you know about it?

- What is seen in Tacoma, drug addiction, youth being kicked out of homes, rejection and mental health issues as causes
- API Community community is quick to shun and judge; PTSD among elderly community is
  prevalent and not having tools to address it so they are quick to cope in other ways;
  consequence of this is putting family in jeopardy
- Important to help families navigate resources and learn to help their kids instead of kicking them out of the house

Concerns - What are your concerns as it pertains to service delivery and youth?

Need diversity among boards and diverse voices

Resources – what should be available to the youth?

Activities to promote spiritual growth and wellbeing; mental health focus

Priorities – what should be THA's top priority?

- Housing for youth
- Addressing certain policies and systems ie, Western State kicking people out into streets without proper resources to support them post-treatment
- Family Support Services families don't like some policies as it affect them; need to be changed so that families can get proper housing ie families can't get housing because of bad records (kids)

Organization

Team Child - Youth

Name

**Contact Name** 

Kimberly W.

**Contact Position** 

Attorney

**Staff Conducting** 

Nissana

Interview

**Date Met** 

Staff/Youth

Three Youth

**Present** 

**Population Served** Homeless, Foster Care

City

Tacoma

Interest in further participation

Kimberly is part of the advisory board; youth wants to engage in project

implementation

Organization

**Notes:** 

Team Child offers legal support and advocacy services to youth experiencing

homelessness and navigating foster care system

Programming/

n/a

**Events/Offerings/** 

### Themes and Takeaways

Project – Have you heard? What is your interest in part of the project?

- Have not heard about this project (all youth)
- Interested because of shared experience of homeless and want to share input about project concerns and ideas; Kimberly shared a little to youth

Expectations – What are your expectations of the partnership?

Conflict – What areas of conflict do you foresee?

Homeless – what do you know about it?

- Embarrassing being homeless, parents are the cause
- REACH Center is a great place to get resources such as food stamps, getting your ID and learning more about resources available to support homeless youth, getting a job
- Would be riend people in order to eat their food, pretending to be their friend

- Has to resort to stealing very stressful living day by day when parents not feeding you
- Group homes not nice, like jail being beat up; got out more depressed, constantly moving around and putting more stress youth
- Need more staff in order for youth to walk around and move around after hours
- CRC in Olympia is chaotic and crowded, girls are violent
- "I'm still struggling but I know will come out it. I'm focusing on school and my job."
- Hard to get by without proper education and prove that you have an education
- Currently living with friend in shared space called "host home"

#### Perceptions – how others perceive homeless youth

- "Hoes" broken, lazy, prostitutes
- "Makes me feel denigrated not having a place to stay, not having a place to store your things."
- "Hard to have boys look at us"
- "Court system thinks we are bad kids, but we are just trying to survive. If you really got to know me, I'm really a nice person."
- Guys think that they can get what they want if they stay over night
- Don't feel stable because you know will move out; don't trust or build relationships with people
- Fostercare people see you as a "paycheck" how do you expect strangers to love you? It's not going to happen.
- Social workers are the "worst". They are not reachable; took two months to get a voucher for underwear
- People don't believe you. Trying to get out a dangerous situation; takes two years to get resources you need
- Pierce County is doing nothing for them; believes King Co system is better for homeless youth
- System is failing us. Police is failing us. That is why youth kills themselves. Police is quick to give you a record. "Bad kids resume"

#### Eastside - What are bright spots?

- Diversity, most community members are nice
- Would change: violence, gangs, gunfire near CRC, more maintenance, have REACH Center in the
  eastside because it might be hard to reach the center, need center in every city. REACH is a
  welcoming community, makes you feel motivated, very supportive. At this center, there's hope.

#### Concerns – What are your concerns as it pertains to service delivery and youth?

- This project might end up like CRC where you feel unsafe
- Need a ton of staff to engage youth in positive ways
- Don't want to be stuck in a room by yourself especially if you have anxiety
- Need understanding staff with lived experience
- Need staff survey, anything that youth can say about staff and making sure concerns get addressed instead of "going in a file".
- Cameras needed to watch staff; witnessed staff putting their hands on youth

 Need policies and parameters involving boys and girls on campus – solution – create campus to be similar to college dorms

# Resources and activities - what should be available to the youth?

- Gardens, have place to plant and grow food
- Life skills, getting youth to school (didn't go to school when in a group home.)
- Job development, secure jobs, mentoring
- Swimming pool, gym, working out "I like to work out when I'm angry."
- Certification programs for youth to secure good jobs when you get out
- Sewing and cooking
- Mini store program with reward system (CRC had this), have youth volunteer and earn points if they cleaned, behaved, etc.
- Phone room multiple rooms but conversations need to be monitored because "pimps" call and have access to young people
- Monitor social media accounts and block facebook and snapchat, easy to communicate with pimps and risk being trafficked
- Activities that educate young people on their rights, what they can and can't do "self-advocacy class"
- Camp, take youth out
- Lockers to store things and food, personal items

# Priorities – what should be THA's top priority?

- Policies around escaping, kids are lying and giving numbers to someone they know pretending to be their parent; parents trafficking own kids
- Safety
- Shelter- waiting list is too long, housing not much available to youth under 18

# Vision

• That the project is successful and is a happy place for youth, "a place that saved us"; similar to Youth for Christ Program

# **How to Involve Youth**

- Will help advertise on facebook and spread the word about Arlington; share about benefits and resources
- You will find that more youth coming out that are homeless if you involve youth in the process
- Want to help other homeless girls providing facials, manicures, hair but need funding to help provide that
- Want to mentor girls and share their story

# What makes you feel secure?

- Mentors and mentoring others
- Comfort
- Increased confidence if you have low self-esteem you will be a target

# **Community Outreach Meeting Summary**

Organization

Team Child - Youth

Name

**Contact Name** 

Kimberly W.

**Contact Position** 

Attorney

**Staff Conducting** 

Nissana

Interview **Date Met** 

Staff/Youth

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Present

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City

Tacoma

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implementation

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Programming/ **Events/Offerings/**  n/a

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# Tacoma Public Schools

# Community Outreach Meeting Summary

Organization

Tacoma Public Schools

Name

**Contact Name** 

Thu Ament (pronounced "Two")

**Contact Position** 

Director, HR (liaison to THA on behalf of TPS)

**Staff Conducting** 

Interview

**Date Met** 

8/15/17

Staff/Youth

N/A

Noel

**Present** 

**Population Served** Students

City

Tacoma

Interest in further participation

Yes – whatever you guys need.

Organization **Notes:** 

Note on his role at TPs: in charge of all staff evaluations for all 8 different bargaining groups. Also in charge of evaluation support. Performance issues with employees, I work with manager and I take them through that long track with the legal department. Also in charge of Assistant Principals and Deans in the district. 70 of them. Anytime the Supt. Or Deputy Supt tell me to do something, I do it. I've been in charge of the Emergency Management system to get through crisis in district Two years ago it was lead, this year it was mumps. Also help with Districtwide Safety Command Centers. Lots of other things I'm tracking for HR, key performance indicators around professional development, PD outcomes, teacher retention the first four years, etc. Liaison with THA role came about because Supt/Asst Supt asks me to do. I meet with THA pretty regularly. I went to DC with Michael, Amy and April, in July for a week. Meet every two weeks. Working on agreement on assessment of the Urban Institute doing. Dr. Hodge, on THA Board, is a Teacher of ELL here. Resolving any data sharing agreements.

Programming/ **Events/Offerings/**  n/a

# Themes and Takeaways

# **Project Awareness**

I don't know anything about it. I know about McCarver, and the one by Goodwill.

# Expectations

• That is a resource that no educator would argue against it being needed. (Make sure to communicate to educators so they know about it!) Because too often they are running into the problem of "where do we send these students that are in crisis?" They are scrambling, trying to figure out where to go. The simplicity of steps on how to figure out processes for how students would get in there, point of contact, etc. when the facility is up and running. HUGE resource; not a single educator would NOT get behind it. They are always looking for ways to help.

# Resources To Bring To Project

I can't speak for the Superintendent, but I can speak to what is currently happening at McCarver. We have
provided staffing in the building that interface with THA. Somehow bringing in resources, staffing, that
interfaces that facility with the school district. You're connected on a daily basis and on a logistical yearly
connector to the schools, as well as to specific people. Somehow doing that would be beneficial; can
count on communication being streamlined with employees providing referrals, etc.

# **Areas of Conflict**

• I guess everybody is going to ask why? Why are you putting it here, the purpose, and you have to address all those things. Educators are never going to resist when you're providing a resource that is going to support students socially and emotionally. The "why" is easily explained. Then they take it to another level — why over here on the Eastside? Why not the north end? It becomes a political thing to why are you dropping it here vs. other places in the city. There's not a lot of space in a lot of areas. What other points of access are you trying to gain for the residents and the facility? It could be availability to other resources going up, that may allow for success. The more that you stair step your response around why over here, the resources, the availability to connect and partner with other community groups and schools since we have a direct line to a lot of things that could help this campus being successful. Who is served by it (geographically)

# Knowledge and Perceptions of Homelessness In Tacoma

- Perception is that homeless population is growing. Even when I was at the alternative high school (for 4 years, 3 years ago). I had 68 out of 300 kids were homeless and I was trying to find placements for constantly. That was the highest rate (in the district). Definition of homeless THA working on clear definitions.
- Perception of increased drug activity of meth & heroine.
- City has been pretty clear on policies on camping. Very directly related to homelessness. Perception that
  it is increasing. Parts of community is NOT OK with it, but want to help. Heard people complain at south
  end Community Center. Lady complaining that if we don't do something, we're going to end up just like
  Seattle.

Youth homelessness is perceived separately. They don't see it as much. Kids are engaged in things. You
don't see the 68 kids in my school as homeless. They aren't just camping out on the street. They are in
school. Have to educate people on the problem. THA shoring up definitions.

# Bright Spots of the Eastside

- I grew up on the Eastside, my parents still live up on 65<sup>th</sup>. When you grow up in an area, people are drawn to eventful areas, people are drawn to schools.
- Metro Parks' new pool is a gathering place.
- Metro Parks and School District partnerships have revitalized area. Community Center, Stewart Heights Pool – they are going to change things. Been tough since Boys & Girls Club closed.
- Lincoln High School is a bright spot because of all their successes.
- 38<sup>th</sup> Street Vietnamese stores, Lincoln Business District. Very influential people involved in urban development. One name that comes to mind is Leslie Young (friend of mine). People lose sight of generating other areas that are not just there. Go down to 64<sup>th</sup>, and there is nothing that brings people together. Salishan and First Creek become focal points unless people want to go really far away.

# Challenges of the Eastside

- If this is anything that is going to gravitate activity; people will come because there really isn't much down there. There used to be Gault Middle School and used to be a hub because it had a pool. That was a pretty non-existent area. If you're dropping something in there now, it depends on the communication and activity in the area. Once they closed down Eastside Boys & Girls Club, they didn't anywhere to go. It's really about facility and how much, and type of activity you'll offer. (interpretation from Noel: because there is so little going on in the neighborhood, a nice new campus is going to, inevitably, attract activity whether you want it or not. Something to think about with security, keeping young adults from older homeless, street youth that need a drop in center, etc.)
- Access to...who is going there, who is the campus accessible to? Gangs still around. Eastside
  traditionally all red (blood) gangs. Hilltop all blue (crips) gangs. We've gone through two ten-year
  generations of it. Lived through the first one those were my classmates. Then I came through
  as an Assistant Principal and dealing with my classmates' kids and others. Not at that level
  anymore, but something to think about.

# Implementation Considerations

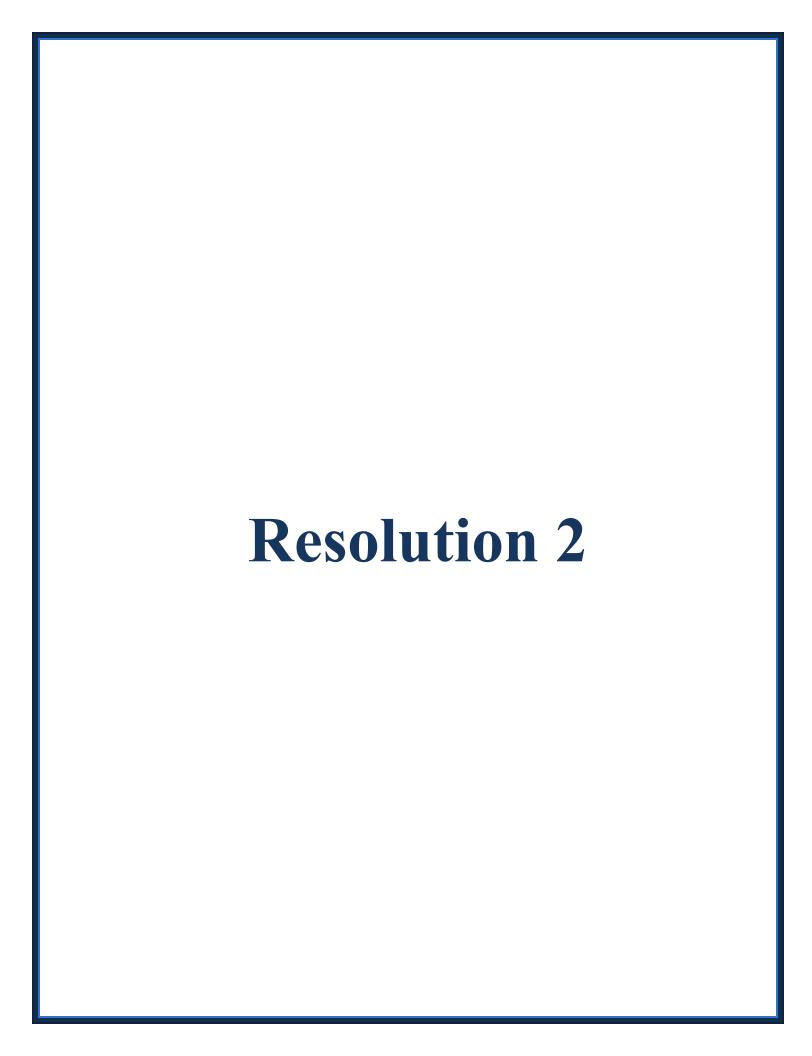
 No –see elsewhere in notes. As you are stair stepping roll out, as that plays out, communicate through the schools and other avenues, make sure it's consistent. That consistency will help with getting to end goal.
 Great support. Accessible.

# Services, Resources, Activities to Provide

- See above for what TPS can provide.
- Help promote your campus in the most accessible way for all. All of Tacoma. That would help your
  argument if you had other accessible services nearby. It's for all of Tacoma or all of Pierce County to
  access it. I'd want to know that if I'm in the North End and ID a young person that needs help, that I would
  have access it. Builds a broader base of support for the campus.

# Hopes

• I'm here to learn.



# **RESOLUTION 2018-02-28 (2)**

Date: February 28, 2018

**To:** THA Board of Commissioners

From: Michael Mirra

**Executive Director** 

**Re:** Updating THA's Administrative Plan: Housing Opportunity Program (HOP) Changes

THA's Housing Opportunity Program (HOP) has a 5-year time limit for work-able families. Those time limits will begin to expire in April 2018. This resolution would confirm THA's enforcement to those limits and approve some program changes to limit or soften the effect of those limits.

# **Background and Summary Recommendations**

THA's Housing Opportunity Program helps low-income families pay rent on the private market. For newly assisted households, HOP replaced the Section 8 Housing Choice Voucher Program (HCV). HOP differs from the HCV program in two main ways:

# • Fixed Subsidy

The HCV rental subsidy amount depends on the household income. The lower the income the more the subsidy. The greater the income, the lower the subsidy. In contrast, the HOP subsidy is fixed. It depends on family size and not family income. In most cases, HOP subsidies are lower than HCV subsidies.

### • 5-Year Time Limit for Work-Able Households

The HCV has no time limit. It lasts as long as a household remains eligible and as long as THA's funding holds out. In contrast, HOP imposes a 5-year time limit on all households with a work-able adult. HOP offers these households supportive services to help them increase earned income. HOP extends the subsidy beyond 5 years in two situations. **First**, to meet an unexpected hardship, it offers up to 3 more months of subsidy. **Second**, it offers up to a 1-year extension if the household enrolls in a qualified program to increase earned income. The time limit does not apply to seniors or disabled participants.

THA created HOP to serve three main purposes:

- to give work-able people a greater incentive to increase their earned income and to help them do that;
- to serve more households and to give other needy families their turn at the rental assistance;
- to make the program easier to explain, understand and administer, and to make it less intrusive.

The first of the HOP 5-year time limits are expiring in April 2018. THA staff thoroughly analyzed the results of nearly 5 years of HOP. That analysis is attached. It shows that work-able households in their final year on the program have increased their earned income by 45% and drastically reduced their reliance on public assistance. In normal times, THA would celebrate these outcomes as successes. Unfortunately, Tacoma has a very different rental market than when these households were admitted to the program in 2013. Rents are rising quickly. Vacancy rates are falling. Wages are not keeping up. The majority of the households exiting the program in 2018 will pay more than 50% of their income toward rent and utilities. Yet, still others need their turn to receive our rental assistance. THA's resources throughout have remained flat.

Based on the results of the analysis, community consultation and discussion with the Board, we recommend the following be implemented immediately:

# (1) Maintain the five-year time limit

To serve more households and address the unmet need of the rising number of Tacomans who are waiting for assistance, THA should maintain the five-year time limit. Although most HOP households will exit the program paying more than 50% of their income toward rent, the rising rental market makes this an unfortunate reality for over 30% of all Tacomans. A 5 year time limit also gives households an incentive to strive.

# (2) Revise the hardship policy providing extensions beyond 5 years

- Maintain the policy providing up to 90-day extension for unforeseen loss of income that causes hardship.
- Maintain the policy that provides up to a 1-year extension for households that enroll in a qualified program or activity likely to increase earned income. Ease the requirement. Remove the current requirement that the household must enroll in the activity or program 6 months prior to the expiration of the 5-year term; remove the requirement that the program or activity must be completed within one year.

# (3) Revise the policy regarding households that may transition to work-able status

• Under present rules, the 5-year time limit begins when a work-able person joins an elderly/disabled household. Presently, in these cases, the 5-year terms is calculated retroactively to when the household first joined HOP. Change this so the 5-year time limit starts anew. This means that the time the household spent on the program without a time limit shall not count toward the new 5-year time limit.

# (4) Expand HOP's elderly/disabled criteria to include TANF recipients whom DSHS has determined are exempt from work requirements and exempt them from the HOP 5-year time limit.

• Presently, HOP exempts from its 5-year time limit elderly persons and people who participate in a governmental program based upon their disability. We recommend that THA also exempt those whom DSHS, in its administration of the TANF program, considers unable to work. These would include an adult (55+) caretaker relative providing kinship care for a child, an adult with a documentable severe and chronic disability, an adult required in the home to care for a child with special needs, and an adult required to be in the home to care for another adult with disabilities.

# (5) Improve internal program operations and data reporting

- Track households who will exit the program with a shelter burden <50%
- Develop a HOP communications plan to streamline and improve communications with participants and landlords
- Adopt a data driven approach to outreach to these at-risk households and households in their final year on the program
- Improve data collection from participants during review times and develop a mechanism to encourage data capture at program exit
- Monitor the impact of exiting households on voucher utilization

We further recommend that the board direct staff to study the following possible further changes and to present recommendations to the board:

# (1) Moving all elderly/disabled HOP households to an income based subsidy

• Our HOP evaluation shows that elderly/disabled households are shelter burdened even with the HOP subsidy. Staff should evaluate the effect if we changed these elderly/disabled households to an income based subsidy. The analysis should include the annual cost to the agency in dollars and the effect such a change would have on the number of households THA can serve.

# (2) Transition the legacy HCV population to HOP

• Examine options including a fixed subsidy for all HCV and HOP participants or just for work-able participants. The analysis should include the projected effects on the households served by household type. The analysis should also include the projected savings in dollars and additional households that THA could serve if it made this change.

# **Public Consultation**

THA consulted and offered to confer with a wide array of interested persons and community voices, including:

- HOP and HCV participants
- People on the HOP waitlists
- Participating landlords
- Housing and service providers
- Northwest Justice Project
- Public and elected officials

The hardest people to consult are those needy households who cannot even get on our waiting list. We do not know who they are. They do not know who they are. Their voices are generally absent from such discussions. Yet they have an important stake in these questions. For example, while households presently receiving assistance have an interest in keeping their vouchers beyond the 5-year time limit, these other families who would like their turn that a time limit would allow. For this reason, we sought out proxy voices for their interest. These included advocates, social service providers and elected officials.

The details of this effort and what we learned show in an attachment to this resolution. In general, most people who expressed views supported the recommendations in this resolution.

# Recommendation

Authorize THA's Executive Director to make program changes to the Housing Opportunity Program as outlined in resolution 2018-02-28(2). This would change THA's Administrative Plan Chapter 18.

# RESOLUTION 2018-02-28 (2) (Updating THA's Administrative Plan: HOP Changes)

**WHEREAS**, the Administrative Plan relates to the administration of the Housing Opportunity Program and is required by HUD; and

WHEREAS, the purpose of the Administrative Plan is to establish policies for carrying out programs in a manner consistent with HUD requirements and local goals and objectives contained in THA's Moving to Work plan; and

**WHEREAS**, Tacoma Housing Authority's Housing Opportunity Program (HOP) has a five-year time limit for work-able households; and

WHEREAS, the first of these time limits will expire in April 2018; and

WHEREAS, staff completed a full analysis of this program; and

WHEREAS, staff consulted a wide array of community members,

WHEREAS, Changes to the Administrative Plan must be approved by THA Board of Commissioners; now, therefore, be it

Resolved by the Board of Commissioners of the Housing Authority of the City Of Tacoma, Washington, that:

THA's Executive Director is authorized to revise THA's Administrative Plan Chapter 18, related to the Housing Opportunity Program in the following ways:

Policy Proposal	Administrative Plan Section Requiring Revision
REVISE THE HARDSHIP EXTENSION POLICY Housing Opportunity Program (HOP) Rental Assistance Extension Hardship Policy:	18.XXII "Hardship Policy"
THA will offer work-able households with extreme shelter burdens two types of limited extensions of the rental assistance. To qualify, a household must	

Policy Proposal	Administrative
	Plan Section
	Requiring
	Dovision

experience a shelter burden requiring more than 50% of its income for rent and utilities once the rental assistance ends. 1

Households must also meet one of the criteria below:

# 1. Unexpected Loss of Income: 90 day Extension

Within three (3) months prior to the final housing assistance payment, households may request a 90 day extension by showing:

an extraordinary change in circumstances resulting in an 1.1. unforeseen loss of income that occurs within the three months prior to voucher expiration.

Examples of an extraordinary change may include:

- One or more household members with income have permanently left the household.
- A household member's medical or health condition is preventing a work-able adult from working or is causing a reduction in work hours for a currently employed adult.

# 2. Active Participation in a Program or Activity to Increase Earnings: Up to 1 year Extension

Within three (3) months prior to the final housing assistance payment households may request up to a 1 year extension by showing:

- 2.1. A member of the household must be participating in a qualifying program to increase income; and
- 2.2. the household must remain participating in the qualifying program until the end of the shelter burden or the end of the extension (whichever occurs first).

"Qualifying programs" are any programs or activities that must likely result in the reduction of shelter burden. Examples of qualifying programs include: degree, vocational certificate, workforce development activity and the completion of FSS.

Households must be in compliance with THA policies.

THA staff, in consultation with the household, will determine the duration of the

<sup>1</sup> This shelter burden will be calculated using the payment standard for the household's voucher size.

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Policy Proposal	Administrative Plan Section
	Requiring Revision
extension but in no case shall it last longer than 1 year beyond the expiration of the 5 year time period.	ACVISION
Any adult member of the household may be participating in the qualifying program or activity. This is not restricted to the head of household(s).	
THA will eliminate the need for households to present their justification for their request to a review committee. Instead, we will use a simplified process to protect the dignity of the participant households and save THA staff time.	
If an extension request is denied, the household may request an appeal. THA will have up to 20 business days to review the request and make a determination.	
REVISE THE POLICY REGARDING HOUSEHOLDS THAT MAY TRANSITION TO WORK-ABLE  A household can switch over the course of the program from non-work-able to work-able and from work-able to non-work-able.	18.IV. "Overview of Participant Criteria"
A non-workable household may only transition to work-able once and the household may receive only one 5-year term.	
The date the non-work-able household transitions to work-able will be the date used to calculate the five-year time limit. On the date the work-able individual joins the household, the five-year time limit will apply to the entire household.	
If the work-able household member(s) exit the household, the household may transition back to non-workable.	
EXPAND HOP'S ELDERLY/DISABLED CRITERIA  THA recommends expanding the HOP's definition of disability to include those exempt from the TANF work requirement listed in WAC 388-301-0350.2 The approved exemptions are further defined in the WAC and include: an adult (55+) caretaker relative providing kinship care for a child, an adult with a documentable severe and chronic disability, an adult required in the home to care for a child with special needs and an adult required to be in the home to care for another adult with disabilities.	18.IV. "Overview of Participant Criteria"

Approved: February 28, 2018		

Janis Flauding, Chair

 $<sup>^2 \</sup>textit{WorkFirst-Other Exemptions From Mandatory Participation}. \ \ \text{Washington State Legislature. WAC 388-310-0350. http://app.leg.wa.gov/wac/default.aspx?cite=388-310-0350.}$ 



# TACOMA HOUSING AUTHORITY

# THA's Utilization Rate & Changes to THA's Rental Assistance Programs

# RECORD OF THA's PUBLIC CONSULTATION

February 21, 2018

[This draft will be finalized on 2/22/2018 following consultation with THA staff. Letters of support will also be included at that time]

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# **BACKGROUND**

The Tacoma Housing Authority (THA) sought comments and suggestions about changes it is considering to its housing programs. **The main change** would help THA with its continuing and increasingly hard struggle to serve the same number of needy households at rising rental costs in one of the hardest rental markets in the nation and to do so with flat funding from HUD.

As Tacoma's rental market increases, THA has tried to keep up by increasing what it pays in rent on behalf of families in its rental assistance programs. THA has increased the total amount it pays in rental subsidies by an accumulating additional \$600,000 per year for the past three years. THA judges that these costs will continue to increase for the foreseeable future. This increase is not sustainable. The arithmetic does not allow us to serve the same number of families at increasing costs with the same amount of funding.

The other changes would apply to the THA's two main rental assistance programs. One is its Section 8 Housing Choice Voucher (HCV). Nearly five years ago, THA ended this program for households newly receiving rental assistance. These new households instead joined the Housing Opportunity Program (HOP). Both program help low-income families pay rent on the private market. HOP differs from the HCV program in two main ways:

# • Fixed Subsidy

The HCV rental subsidy amount depends on the household income. The lower the income the more the subsidy. The greater the income, the lower the subsidy. In contrast, the HOP subsidy is fixed. It depends on family size and not family income. In most cases, HOP subsidies are lower than HCV subsidies.

# • 5-Year Time Limit for Work-Able Households

The HCV subsidy has no time limit. It lasts as long as a household remains eligible and as long as THA's funding holds out. In contrast, HOP imposes a 5-year time limit on all households with a work-able adult. HOP offers these households supportive services to help them increase earned income. HOP extends the subsidy beyond 5 years in two situations. **First**, to meet an unexpected hardship, it offers up to 3 more months of subsidy. **Second**, it offers up to a 1-year extension if the household enrolls in a qualified program to increase earned income. The time limit does not apply to seniors or disabled participants.

THA completed a thorough review of the agency's options to continue to serve the same number of households at rising rental costs. THA also completed an analysis of HOP. The HOP analysis and possible program changes can be found here <a href="www.tacomahousing.org/programchanges">www.tacomahousing.org/programchanges</a>.

THA consulted widely through its community to seek advice and views on these possible changes. The purpose of this memo is to provide describe this consultation effort and to report on what we heard.

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# POSSIBLE PROGRAM CHANGES

THA presented the following possible program changes to voucher holders, landlords, THA staff, community leaders and partners:

# THA Is Considering Changes to its Housing Opportunity Program (HOP): It Seeks Advice

THA seeks advice. Tacoma's rents are rising. The number of households who need THA's help is growing. Serving them is costing THA more. Yet, THA's funding is flat. In response, THA is considering changes to its programs. THA has written full and summary reports on what we are considering. See them at <a href="https://www.tacomahousing.net/programchanges">www.tacomahousing.net/programchanges</a>. A shorter summary shows below. We welcome your advice. If you have some for us, we need it by **February 15**, **2018**. When deciding how you would advise us, please consider at least the following four facts:

- 1. THA can serve only a small fraction of those in need; 20,000 needy Tacoma households need a turn at the assistance.
- 2. The present lowered HOP subsidy allows THA to serve 20% more households; the 5-year time limit gives others a turn.
- 3. In 4 years, HOP work-able households increased their earned income by 45%, but this is not enough to keep up with Tacoma's rising rental market; 68% of them set to exit HOP in 2018 will have a severe shelter burden (>50%).
- 4. THA's funding for rental assistance has been flat and will likely remain so. Yet Tacoma's rising rental market is costing THA \$600,000 more each year to serve the same number of households. This is not sustainable for THA.

Here is a color clue to the general effect of the proposals that show below

Green	The proposal will maintain or increase the number of households served but the service will be
	somewhat less.
Blue	The proposal will decrease the number of households served but the service will be more or will last
	longer.

IN TACOMA'S NEW RISING RENTAL MARKET, THA'S RENTAL ASSISTANCE PROGRAMS CANNOT SERVE THE SAME NUMBER OF FAMILIES AT SUCH INCREASING COSTS BECAUSE THA'S FUNDING REMAINS FLAT. WHAT SHOULD THA DO?

- 1. Reduce the value of the rental subsidy further to serve more households.
- 2. Redirect vouchers to higher income households who cost less to serve, and so serve more of them.
- Redirect money from other programs to pay for rental assistance (e.g., reduce building or buying properties, maintaining the portfolio, supportive services, Education Project, Rapid Rehousing, and administrative services)
- 4 Maintain rental subsidy levels but serve fewer households (*from 100% to 95%*). (THA is presently at 95%).

# POSSIBLE CHANGES TO THE HOUSING OPPORTUNITY PROGRAM (HOP)

The Fixed Subsidy (THA pays 50% of the payment standard based on bedroom size).

- The HOP subsidy is fixed based upon household size, not income. This fixed subsidy generally lowers the amount of the rental subsidy. This usually means households pay more in rent; yet it gives them an incentive to increase income because they keep all of any increase in wages; and doing this allows THA to serve 20% more households.
  - Keep the fixed subsidy and serve more households.
  - Remove it for elderly/disabled households since they cannot increase their income; they would receive an income-based subsidy; work-able households would keep the fixed subsidy.
  - Remove it for all households who would then receive a subsidy based on household income.
  - Offer struggling work-able households a THA apartment, if available, whose rent is based upon income.

# The Five-Year Time Limit for Work-Able Households, with Extensions

A 5-year time limit gives households a reason to strive; it gives other needy households a turn.

- Keep the time limit and keep the present extensions of up to 3 months for hardship and up to one year if a family engages in a qualified job training or education programs.
- Remove the time limit.
- Shorten it (e.g., 3 years).
- Keep the time limit but offer more generous extensions for hardship (e.g, up to another 3 years if rent burdened & engaged with support services).

# POSSIBLE CHANGES TO THE HOUSING OPPORTUNITY PROGRAM (HOP) (continued)

- **Expand Definition of Disability to Exempt More Households From the 5-Year Time Limit**
- 3. Presently THA exempts from the 5 year time limit only seniors and persons receiving benefits from a program that has determined they are disabled, i.e. Social Security, SSI.
  - Expand this exemption to those whom DSHS excuses from the TANF work requirement. These would include an adult (55+) caretaker relative providing care for a child, an adult required in the home to care for a child with special needs, and an adult required to be in the home to care for another adult with disabilities. Doing this will increase the number of people without a time limit; that will mean fewer chances for others to have a turn.

# More Aggressively Encourage or Require Work-Able Households to Engage in Supportive Services to Increase Their Earned Income.

- 4. THA presently offers these services to all work-able households. Few accept them. Encouraging or requiring them to do so means THA will have to provide or find these services in Tacoma and find the money for staff to provide or monitor the services. That will mean less money to pay rent.
  - Improve THA's identification of struggling households and more aggressively encourage their participation in supportive services.
  - Require all work-able households to engage in supportive services.

# 5. Expand HOP to the Current Housing Choice Voucher (HCV) Program

Expanding HOP would allow THA to serve 20% more households because the rental subsidy is lower; the rent burden will be higher for most households unless they increase their income; the fixed-subsidy and the time limit will give them an incentive to do that; the time limit will also give more needy households a turn.

- Transition all (~2,000) HCV households at once; their time on the HCV program **would not** count toward the 5-year time limit for work-able households, who would then have another 5 years of assistance.
- Transition all HCV households; their time on the HCV program **would count** toward the 5-year time limit. Workable households above the time limit will lose their subsidy after reasonable notice.
- Transition all HCV households and if this change would result in severe rent burden stagger the transition over time or allow for a hardship exception for a limited period of time.
- Transition only work-able HCV households to HOP.
- Do not transition HCV households to HOP. At the current rate of natural transition it will take 10 years for all households to be in the HOP program.

# 6. When a Work-Able Adult Joins a Senior/Disabled Household

Presently, when this happens, the 5-year time limit applies retroactively. When a child turns 18 years of age present rules consider this to be a work-able adult joining the household.

- Start the 5-year time limit anew.
- Keep the existing policy: the 5-year time limit applies retroactively

# 7. Limit a Household's Ability to Reapply for HOP

Presently a household leaving the program after its 5-year time limits expires may reapply.

• Disqualify households who leave the program after the expiration of its 5-year term.

# 8. Prepare Wait List Households to be "Ready to Rent"

- Offer tenants financial assistance to pay application fees, security deposits or utility deposits. This will redirect dollars presently available to pay the rent.
- Provide meaningful training on how to be a good tenant.

# 9. Strengthen the Program's Relationship with Landlords

- Improve marketing to landlords.
- Offer limited damage guarantees.

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# **PUBLIC CONSULTATION**

THA consulted widely about these proposed changes. The people we consulted and what we heard shows below.

# 1. HOP PARTICIPANTS PUBLIC HEARING

In February of 2018, THA held two public hearings for HOP participants, one during the day and one in the evening. THA mailed postcard invitations to all 500 HOP households; 20 households attended. In addition to the meetings, three households provided comments via mail or e-mail. HOP participants recommended:

# 1.1 Serve more households

HOP participants were eager to hear what options would allow THA to serve more households. 44% of participants recommended that THA should further reduce the value of a voucher to serve more households. 28% recommended adopting a 95% utilization rate. 22% suggested redirecting money from other areas to pay for rental assistance.

# 1.2 Keep the fixed subsidy

67% of HOP participants recommended that THA keep the fixed subsidy and serve more households. 27% recommended that it remain in place for work-able households only (elderly/disabled households would receive an income-based subsidy). HOP participants asked where the funding would come from if they chose an option that was more expensive. Participants also wanted to know what the costs were in terms of number of people served for each possible option.

# 1.3 Keep the five year time limit

Nearly 80% of participants recommended that THA keep the five year time limit. Only 20% recommended THA offer more generous extensions. When asked about easing the requirements of the current hardship policy for households engaged in an activity or program likely to increase income, 80% were in favor of doing so. One participant thought that the 90 day unforeseen loss of income hardship extension was too short of a time period if someone lost a job. Zero HOP participants recommended removing the time limit.

# 1.4 Expand the definition of disability

HOP households were nearly split on the issue of expanding the definition of disability with 53% supporting the proposed change. Participants questioned if other resources were available for this population.

# 1.5 Require supportive services

73% of HOP participants recommended that THA require supportive services because it motivates work-able households to increase their earned income. One participant suggested that THA require households to participate but have consequences other than termination for noncompliance.

# 1.6 Transition HCV households to HOP

84% of HOP participants recommended that THA transition the legacy HCV population to the HOP. One participant questioned how HCV participants would feel going from no time limits to time limited. Another participant suggested that the transition time to HOP should be based on the individual family's needs.

# 1.7 Start the time limit anew when a work-able adult joins an elderly/disabled household

80% of HOP participants recommended that the time limit should start anew when a work-able person joins an elderly/disabled household and that it should be removed if they exit.

# 1.8 Allow HOP participants to reapply after they exit the program

85% of HOP participants recommended that HOP participants be permitted to reapply for the program after they exit. The group cited the wait time and the slim odds of being readmitted to the program as their reason for supporting this option.

# 1.9 Do not spend resources preparing households to be ready to rent

86% of HOP participants recommended that THA should not spend resources providing funding for application fees, security deposits assistance etc. They favored using the funding to provide more rental assistance.

# 1.10 THA should take action to improve relationships with landlords

58% of HOP participants recommended that THA should improve its marketing to landlords and offer limited damage guarantees. 42% recommended that THA not spend these resources and favored using the funding to provide more rental assistance.



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# 2. 2015 HOP AND HCV SURVEY

In January of 2015, THA conducted a live telephone survey of active HOP and HCV participants. The survey asked similar questions as those we posed in 2018.

# 2.1 Serve more households

87% of HOP participants recommended that THA should make cuts to the program to serve more households. 65% of HCV households recommended cuts.

# 2.2 Differing views on time limits

53% of HOP participants supported time limits, but only 33% of HCV participants supported them. Both HOP and HCV participants recommended that time limits should not apply to seniors or people with disabilities.

# 2.3 Require supportive services

75% of HOP participants recommended that THA require participants to engage in supportive services; this aligns with the findings from 2018. 80% of HCV households supported mandatory supportive services.

# 2.4 Differing views on subsidy type

The telephone survey asked participants if rental assistance should be based on income or family size. 67% of HOP households recommended a subsidy based on family size, but only 18% of HCV households made that recommendation. 82% of HCV households preferred an income based subsidy.



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# 3. THA PARTICIPATING LANDLORDS

In February of 2018, THA's landlord advisory committee met to advise THA on the possible program changes. THA invited over 500 landlords to this meeting and 12 landlords attended. In addition to the meeting, two landlords provided comments via email. Landlords recommended:

# 3.1 Serve more households

50% of landlords recommended that THA adopt a 95% utilization rate. The remaining landlords were evenly split among the options to reduce the value of voucher further, redirect money from other areas, and redirect vouchers to higher income households. Landlords provided THA with recommendations about improving or cutting operations that might save money. These ideas included: bi-annual inspections, self-certifying repairs, eliminating supportive services, eliminating staff and permitting random compliance checks. One landlord mentioned raising the payment standard to 110% of FMRs to reflect 2018 rents.

# 3.2 Keep the fixed subsidy, but remove it for elderly/disabled households

75% of landlords recommended that THA keep the fixed subsidy but remove it for elderly/disabled households. The remaining 25% recommended keeping the fixed subsidy as it stands today for all households. One landlord suggested that the fixed subsidy should be stepped meaning that the tenant should increase their portion of the rent each year.

# 3.3 Shorten the five year time limit

67% of landlords recommended that THA shorten the time limit and 33% recommended keeping it and offering more generous extensions. A number of landlords recommended offering hardship extensions if THA were to shorten the time limit. One landlord recommended a 3 year time limit with extensions for households who increase their earned income. 57% of landlords recommended easing the hardship extension requirements for households participating in a program or activity that will likely increase income.

# 3.4 Expand the definition of disability

60% of landlords recommended that THA should expand the definition of disability and so exempt more households from the time limit.

# 3.5 Do not require supportive services

75% of landlords recommended that THA improve its identification of struggling households and encourage, but not require, households to participate in supportive services. 17% were in favor of requiring households to participate. One landlord recommended eliminating supportive services; another recommended extending THA's hours to accommodate working families.

# 3.6 Transition HCV households to HOP

55% of landlords recommended transitioning the legacy HCV population to HOP and 33% of those in favor of the transition recommended a hardship policy for households

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that may be extremely rent burdened as a result. 44% of landlords were opposed to the transition. One landlord indicated that it is not fair to change the rules about a program with families already on the program, "families and landlords should have what they signed up for."

# 3.7 Start the time limit anew when a work-able adult joins an elderly/disabled household

100% of landlords recommended that the time limit should start anew when a work-able person joins an elderly/disabled household and that it should be removed if they exit.

# 3.8 Do not allow HOP participants to reapply after they exit the program:

100% of landlords recommended that THA prevent HOP participants from reapplying for the program after they exit. One landlord suggested that THA might allow a household to reapply much later in life when they are elderly or disabled.

# 3.9 Do not spend resources helping households pay fees or deposits

86% of landlords recommended that THA should not spend resources providing funding for application fees, security deposits assistance etc. They favored using the funding to provide more rental assistance.

# 3.10 THA should take action to improve relationships with landlords

100% of landlord recommended that THA should offer limited damage guarantees. Landlords commented that offering damage guarantees could help attract landlords. Other landlords suggested providing landlord/tenant matching and improving the screening process. A number of landlords suggested that if THA offers security deposit funds they should stay with the unit as it transitions from one tenant to the next.

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# 4. HOUSEHOLDS ON THE WAITLIST

THA held one public hearing for households currently on THA's waitlists. THA sent e-mail invitations to 100 random waitlisted households and one household attended the hearing. The household member is disabled, currently homeless, and has been waiting for housing since 2013. The household is on the waitlist for THA's elderly/disabled properties but "would take the HOP voucher if given the opportunity."

# 4.1 Serve more households

The waitlisted household was supportive of THA serving 95% of its baseline even if it means waitlisted households will wait longer.

# 4.2 Keep the fixed subsidy

The household recommended that the fixed subsidy remain in place for work-able households only (elderly/disabled households would receive an income-based subsidy). They noted that elderly/disabled households have fixed incomes.

# 4.3 Shorten the five year time limit

The household recommended shortening the time limit to three years and offering an additional two years to households who have increased their earned income or those who are enrolled in a program or activity to increase their earned income. "If a household is still working at Wendy's after three years, another family should be given a chance." The household recommended that THA remove the hardship extension policy requiring a household member to complete their activity or program within one year in order to qualify for an extension. The household would like THA to keep the requirement that households must be enrolled 6 months prior to exit. "You can't just sign up for a program at the end of your time on the program and expect more time."

# 4.4 Expand the definition of disability

The household was very supportive of expanding the definition of disability to include those who are exempt from TANF work requirements.

# 4.5 Require supportive services

Similar to most program participants, the waitlisted household was very supportive of requiring supportive services for work-able households.

# 4.6 Transition HCV households to HOP

The household was supportive of transitioning work-able HCV households to HOP.

# 4.7 Start the time limit anew when a work-able adult joins an elderly/disabled household

The household recommended that the time limit should start anew when a work-able person joins an elderly/disabled household and that it should be removed if they exit.

# 4.8 Allow HOP participants to reapply after they exit the program

The household recommended that HOP participants be permitted to reapply for the program after they exit.

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# 4.9 Do spend resources helping households pay fees

The household was supportive of THA helping households prepare to be ready to rent. They remarked that they will need assistance with a security deposit and that it is hard for families to come up with that money.

# 4.10 THA should take action to improve relationships with landlords

The household recommended that THA provide damage guarantees to landlords because Section 8 and HOP have a bad reputation.



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# 5. THA STAFF

THA's Policy, Innovation & Evaluation team will host an all-staff meeting to discuss the possible program changes on February 21, 2018. PIE staff conferred with THA's Cabinet to seek their recommendations.

# 5.1 All Staff Meeting

# 5.2 THA's Sub-Cabinet favors the following options:

- Maintain the fixed subsidy but consider and study the impacts of transitioning elderly/disabled households to an income-based subsidy.
- Keep the fixed subsidy but offer generous extensions because most households will experience a shelter burden greater than 50% upon exit.
- Expand the definition of disability to include those exempt from TANF work requirements.
- Encourage, but do not mandate supportive services.
- Transition work-able HCV households to HOP after a long notice period. The time limits should begin after the notice period. One sub-cabinet member suggested staggering the transition based on when the household joined the HCV program. Another sub-cabinet member suggested transitioning households at review time to reduce administrative burden.
- Sub-cabinet recommended conducting a financial analysis to study the HOP transition and the fixed subsidy generally. THA should study the impacts of different subsidy amounts such as 50% for work-able households and an array of subsidy amounts for elderly/disabled households (including an income-based subsidy).
- Start the five year time limit anew when an elderly/disabled household adds a work-able household member. Sub-cabinet recommended monitoring this closely for abuse.
- Permit HOP households to reapply to the program after an exit.
- Sub-cabinet recommends that THA should provide some measure of good tenant or ready to rent training for households nearing the top of the waitlist. The subcabinet did not support financial assistance to pay application fees etc.
- Sub-cabinet recommended that THA wait for the decision on the State level about source of income discrimination prior to enacting any sort of damage mitigation fund. Sub-cabinet also noted that THA is in the process of hiring a Landlord Liaison to guide some of this work.

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• Sub-cabinet recommended revising the current hardship policy to change the stipulation that the program or activity (likely to increase income) must be completed in 1 year to completion within 3 years. This would align with an up to 3 year hardship extension. Sub-cabinet recommended shortening the amount of time a household must be enrolled in the program prior to exit to be eligible for an extension from 6 months to 3 months.



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# 6. BROADER COMMUNITY CONSULTATION

THA met with more than 50 community organizations, community partners and elected officials to seek advice and views. Tacoma community leaders and THA partners fully support THA's adoption of a 95% utilization rate as the best way forward to serve more households. These community members were willing to provide letters of support to help THA explain and defend its decision. The letters are attached.

Regarding possible changes to the HOP, community members were supportive of program policies that permit THA to serve more households. For this purpose, on the whole, they supported maintaining the time limits and the fixed subsidy. A number of community members were supportive of expanding the income-based subsidy to the elderly/disabled HOP households. They also expressed support for THA to transition the legacy HCV population to HOP. They advised that this transition must be well thought out and clearly communicated. There were differing views regarding mandating supportive services and revising the hardship policy. Most were predicated on questions about how those choices would impact THA's ability to serve more households.

Comments from the meetings are on the pages that follow.



Organization(s)	Questions / Comments	THA Response
Coalition for	Questions:	THA is always looking for funding and resources to fill
Homeless Youth	Is THA attempting to access other funding sources to fill gaps?  In the source of	gaps. We rely on foundations and philanthropic resources to support work that is not funded, or underfunded, by
	• Is THA considering redirecting our funds to help people purchase instead of rent?	HUD. There are very limited resources outside of HUD
	What types of services did people have access to?	funding that will fund housing assistance or case
	<ul> <li>What types of services and people have access to:</li> <li>What programs did you have in place to incentivize people to increase</li> </ul>	management. Typically foundation and philanthropic
	their earned income or disincentive people form staying on housing	resources are interested in specific projects or programs.
	subsidies?	This is especially true for any sustainable funding gaps.  They usually only want to fund a project or program just
		once.
		THA is not currently considering redirecting our funds to
		help people purchase instead of rent.
		HOP families have access to THA caseworkers who work
		to connect participating households with an array of
		services. Households may participate in an assessment to
		examine a family's economic stability in five areas including family stability, well-being, education and
		training, financial management, and employment and career
		management. This assessment leads to a connection with
		services provided by THA and/or its partners including:
		<ul> <li>Participation in the Family Self-Sufficiency Program</li> <li>Employment Supports through partnerships with</li> </ul>
		Goodwill, Workforce Central, The Center For Strong
		Families, Sound Outreach
		Employment supports include but are not limited to:
		financial literacy credit counseling
L	▼	<u>l</u>

Organization(s)	Questions / Comments	THA Response
Organization(s) City of Tacoma – Mayor Victoria Woodards  Tacoma Pierce County Affordable Housing Consortium	<ul> <li>Questions / Comments:         <ul> <li>THA should persist with both the time limit and the fixed subsidy</li> <li>THA should require HOP work-able families to engage with supportive services as a condition of receiving rental assistance.</li> <li>THA should expand the definition of elderly/disabled to include parents who cannot work for a good reason that may not include a diagnosis</li> <li>THA should permit generous extensions, especially the extra year if the household is not ready for the private rental market and the household commits to job training or education</li> </ul> </li> <li>Questions:         <ul> <li>Are other Housing Authorities not meeting their HUD imposed baseline?</li> <li>How close are HUD's Fair Market Rents (FMRs) to current rents?</li> <li>Why are households not engaging with supportive services?</li> <li>Has THA found evidence that mandating supportive services will improve client outcomes?</li> <li>Could THA explore incentivizing supportive services (for example increasing voucher HAP amounts for households who engage)?</li> </ul> </li> <li>Comments:         <ul> <li>Households should find time for supportive services. THA should not fear that they do not have time to engage. THA should not fear sanctioning households for noncompliance.</li> <li>Maybe THA could learn from Habitat's "sweat equity" requirements.</li> <li>THA should give young adults who turn 18 years old (in elderly/disabled households) time before they are considered work-able.</li> <li>Perhaps THA should consider cutting back from other places for example the investment in Rapid Rehousing (RRH).</li> </ul> </li> <li>Group Consensus:         <ul> <li>Group consensus (minus 1 person, see above comment regarding cutting RRH): Support adopting a lower utilization rate as the best way forward.</li></ul></li></ul>	<ul> <li>THA is currently conferring with other Housing Authorities to learn more, other HA's facing similar rental markets may have more favorable MTW contracts. Vancouver HA received approval from HUD to adopt a 90% utilization rate and the Housing Authority of the County of San Mateo has completed two corrective action plans for not meeting their baseline.</li> <li>Tacoma's FMRs are in line with THA's market analysis. They are regularly reviewed.</li> <li>THA cannot say for certain why households do not engage with services, but the vast majority of workable HOP families are working and have children.</li> <li>THA has not found evidence that mandating supportive services increases self-sufficiency outcomes. Other Housing Authorities have experimented with mandates, but the results have been mixed.</li> <li>THA's Family Self Sufficiency Program rewards households for each milestone they achieve with a financial incentive that is place in an escrow account for the household.</li> </ul>
	Group consensus (minus 1 person, see above comment regarding cutting)	for the household.
	<ul> <li>Group consensus: Expand the definition of disabled.</li> <li>Group consensus: Expand HOP to HCV participants. All elderly/disabled households (including HOP) should have an income based subsidy.</li> </ul>	
	Group consensus: The transition of HCV to HOP must be phased in very carefully.	

Organization(s)	Questions / Comments	THA Response
Greater Tacoma Community Foundation (GTCF) and others	GTCF convened 40 community leaders including - Metro Parks, Pierce County Council, Pierce County Executive, Goodwill, Sequoia and Forest Foundations, Metropolitan Development Council, United Way, Habitat for Humanity, Asia Pacific Cultural Center, Bamford Foundation, Health Department, Korean Women's Association, Hope Sparks, Forterra, Gordon Thomas Honeywell, Sound Outreach, University of Washington, Amara, Mayor of Tacoma, City of Tacoma, YWCA, Shared Housing Services, Reach Tacoma, Safe Street Campaign, Oasis Youth Center, Pierce County Human Services, Degrees of Change, Pierce County ACH  Questions:  • Have you conferred with other Housing Authorities facing similar utilization issues?  • Is there a waiver THA can receive from HUD to be under 100% utilization  • What are the penalties for not meeting 100% utilization?  Comments  • THA needs the support of this group if HUD seeks to punish them  • There are big costing to shifting people around from one program to another, the larger issue is a lack of affordable housing  The GTCF audience was as a whole supportive of THA adopting a utilization rate of 95%. Although some had mixed views on the time limit and fixed subsidy, most were supportive if it means THA can serve more households.	<ul> <li>THA is currently conferring with other Housing Authorities to learn more, other HA's facing similar rental markets may have more favorable MTW contracts. Vancouver HA received approval from HUD to adopt a 90% utilization rate and the Housing Authority of the County of San Mateo has completed two corrective action plans for not meeting their baseline.</li> <li>THA is exploring the options taken by Vancouver HA.</li> <li>THA is uncertain what the penalties are for falling below 100% utilization.</li> </ul>
City of Tacoma Councilmember Chris Beale	Councilmember Beale expressed support for the 5 year time limit and the fixed subsidy. He also favored expanding HOP to the rest of the voucher program to allow THA to serve more people.	
City of Tacoma Councilmember Catherine Ushka	Councilmember Ushka readily understood the problem THA faces with overwhelming need in the rising rental market, yet with flat funding. She was prepared to be supportive of THA's choices. She liked that we were consulting widely.	

PUBLIC CONSULTATION: THA's Utilization Rate & Changes to the HOP February 21, 2018 P a g e  $\mid$  **19** 

Organization(s)	Questions / Comments	THA Response
Sound Outreach	Jeff Klein, the Executive Director of Sound Outreach, supports the following options:	
	THA should serve 95% of its baseline. Jeff does not recommend any of the other options especially removing funding from the Education Project.	
	Stick with the fixed subsidy for work-able households and do more to provide a strong nudge for supportive services. Jeff does not support mandated services. He would like us to consider requiring or softly requiring the Bridge assessment if we believe it is a useful tool (perhaps test this with a pilot group). Those shown to be better prepared to receive the services offered by the Center For Strong Families should be immediately referred. Jeff thinks the co-locating of services offered through the CSF may help improve engagement with supportive services. THA must consider when to target households for engagement with services.	
	Jeff supports THA expanding HOP to the legacy HCV population (carefully)	
	Jeff favors an income-based subsidy for all elderly/disabled households (he may get back to us with more comments on this)	
Northwest Justice Project	<ul> <li>Jeff is prepared with a letter of support.</li> <li>95% Utilization rate - NJP supports this as the best option for THA to face Tacoma's rising rents without cutting folks off the program in the future. NJP does not think we should further reduce the value of our vouchers, nor do they think we should cut from other areas including supportive services. They also do not think we should redirect assistance to higher income households.</li> <li>Fixed Subsidy - NJP supports keeping the fixed subsidy for workable households. They support an income-based subsidy for elderly/disabled households who cannot increase their earned income.</li> </ul>	

Organization(s)	Questions / Comments	THA Response
	• Regarding a household's ability to reapply. NJP thought it may support a rule preventing a household from receiving assistance through the next upcoming waitlist opening. This would give at least 2-3 years if the household was lucky enough to win the lottery again. NJP does not like the idea of a lifetime ban.	
Comprehensive Life Resources – Homeless Outreach Team Member	(Via e-mail)  "Although you made the point that THA does not plan to implement the second option [favoring higher income households] you laid out in the document, I believe this to be the best option at the present time. I am humbled that THA's mission statement is to serve the neediest individuals, but I think pursuing this mission is an ideal that cannot be obtained at this time. I know it is difficult to make a decision that seems so against THA's mission statement, but allow me to offer my perspective—a perspective which you may not have considered.  "When I am working with homeless individuals one-on-one, I have noticed a troubling situation continuously occurring. People who are on the verge of homelessness, or have less need than other individuals, are not getting their needs met because they are not the 'target population'. I can refer them to resources which may help, but these resources are generally, like THA, focused on the neediest individuals. As such, there is an overwhelming amount of neglect for the at-risk population, who eventually become the most at risk population. Typically, months go by and they will seek out our services again, now being in a dire situation like many of the homeless individuals we serve. I think it is worth considering that all of the neediest individuals once started from a place of less need.  Why I am ultimately encouraging you to proceed with the second option, is for the prevention of homeless situations worsening. It is far easier to help these individuals when they are still in a stable environment, or at least have some sort of stability (whether it be work, home, etc.)—not to mention they have yet to be betrayed by the system. In my opinion, you would still be keeping in accordance with your mission statement, but are taking more of a preventive role, which I believe in time, will show a greater efficacy in combatting Tacoma's homeless situation.  Touching upon the other handout we received, I think the burden of rent should fall on both THA and the individual r	1. I readily see and appreciate the benefit you describe in redirecting dollars to the higher income families in need as a way to prevent their descent into crisis, and thereby saving money in the long term by the lesser cost of prevention. I believe you are right to note that the risk of homelessness can extend pretty far upward in the income ranges. However, we do not know of a way to determine which of such families would become homeless without assistance and which would not. That is hard to determine even with the lower income families. It would be harder still with the higher income families. One way we try to make our dollars relevant to such families at risk might be through the money we give to the county's Rapid Rehousing Program, and its diversion efforts. The main way we do this, however, is through our mainline programs of hard units and vouchers which serves families well before they become homeless and keeps them stable.  2. I very much like your ethic that families need to share the burden of their own assistance. I think the fixed subsidy we implemented for the HOP program does that. It has the benefit you describe. It also, by costing us less, allows us to serve 20% more households. The 5 year time limit serves a similar purpose. It gives people a reason to strive. It also allows us to serve more people by giving them a turn.

PUBLIC CONSULTATION: THA's Utilization Rate & Changes to the HOP February 21, 2018

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Organization(s)	Questions / Comments	THA Response
	clarify, I am not advocating a 50/50 split, but rather, that the person being	
	given assistance should work towards self-sufficiency and empower	
	themselves. I believe they should be expected to pay what they can—what is	
	deemed 'reasonable' by whatever standards that are created—so they have a	
	sense of ownership of their life and well-being.	
	I have recently become certified as a peer counselor, and our goal is to	
	empower the people we serve to reach their full potential. A great way we	
	achieve this is by having our clients identify attributes about themselves, and	
	how those attributes can positively or negatively impact their environment and	
	life. "The burden of life" if you will, is placed upon the client. A mantra	
	which helps me remember this philosophy is: "I will do nothing for you, but I	
	will help you with everything". I think if THA adopts that mantra, it would be	
	beneficial to your organization, as well as your clients.	
	I hope this information is useful to you. If you have any questions, need to	
	clarify anything I spoke of, or want to talk to me, please use my contact	
	information below, and I will be more than happy to do what I can to help	
	THA create a better community. Additionally, thank you for being open to my	
	feedback, it means a lot to me that I work in a field where my opinion is both valued and seen as necessary. Whether or not my perspective can be utilized, I	
	am appreciative you sought my opinion.	
	am appreciative you sought my opinion.	

PUBLIC CONSULTATION: THA's Utilization Rate & Changes to the HOP February 21, 2018 P a g e  $\mid$  23

Organization(s)	Questions / Comments	THA Response
United Way of	THA consulted with Corey Mosesly. He is the Manager of Family Stability	
Pierce County	Initiatives for United Way of Pierce County. He has led THA through the	
	planning for the Center for Strong Families that THA will host. Corey has	
	studied and thought extensively about what it takes to help poor families prosper. He is very familiar with THA and its work. Over a 2-1/2 hour	
	discussion about that work, covering many topics, Corey offered the following	
	views in response to my questions:	
	the material to my questions.	
	THA should target a utilization rate of 95%. He did not favor any of the	
	alternatives: reducing the value of the vouchers further, redirecting them to	
	higher income families or redirecting spending from other services and	
	capacities.	
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	He did not see THA being able to sustain even 95% in Tacoma's rental market unless we retained the fixed subsidy and extended it to the Section 8 legal	
	population. He likes that a fixed subsidy removes the disincentive to work.	
	population. The likes that a liked subsidy removes the dishlectaive to work.	
	He favored the 5 year time limit. He likes that a time limit gives families	
	another reason to increase their earned income. He also favors it because it	
	gives other people a turn at the assistance.	
	He favored conditioning assistance on a family's engagement with the Centers	
	for Strong Families. He thinks this would require careful training of staff to make that engagement a positive experience for the families. He thinks that is	
	possible. Corey also thinks it is possible to arrangement this such that THA	
	need only consult the Centers for a defensible yes or no answer on whether a	
	family is fulfilling such a requirement.	
	Corey recounted how when he was in graduate school at Evergreen several	
	years ago he did a research paper that had him survey HOP families. He will	
	send me a copy. He remembered that the respondents to the survey favored	
	the 5 year time limit.	

PUBLIC CONSULTATION: THA's Utilization Rate & Changes to the HOP February 21, 2018
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Organization(s)	Questions / Comments	THA Response
The REACH	Nick Bayard, Director of the REACH Center provided these comments via	
Center	email following the GTCF convening.	
	Hi Michael and Jeff,	
	I wanted to boil down the essence of what I was trying to say yesterday morning. The most important influence on client behavior in our program has been the way we communicate about timelines. Communicating that we could	
	provide two years of rental subsidy led to many client failures because it did	
	not incentivize a rapid course of action toward employment and education. The end of two years would sneak up on people. When we started	
	setting a three-month timeline for a review and mobilizing around job	
	placement goals aimed at supporting successful graduation after three months, it sparked greater action on finding gainful full-time employment. We could	
	still extent program time, but overall this changed the behavior dynamics in our program.	
	Given that experience, and in a world of options ranging from bad to worse, it	
	seems to me that more households served with shorter timelines and clear communication about timelines would be a smart choice. If there are ways to	
	emphasize very short-term emergency assistance (3-6 months) for folks who	
	are work-ready, I can see those being effective, too.	
Tacoma News	Matt Driscoll from the TNT interviewed THA's Executive Director and staff.	
Tribune (TNT)	TNT published an article detailing the challenges THA faces. "This is not	
	sustainable. With skyrocketing rents, Tacoma Housing Authority is forced to adjust"	
	http://www.thenewstribune.com/news/local/news-columns-blogs/matt-	
	driscoll/article199406144.html	
City of Tacoma –	THA presented to the Mayor and City Council on 2/20/2018. The Mayor	
City Council	offered a letter of support.	

PUBLIC CONSULTATION: THA's Utilization Rate & Changes to the HOP February 21, 2018
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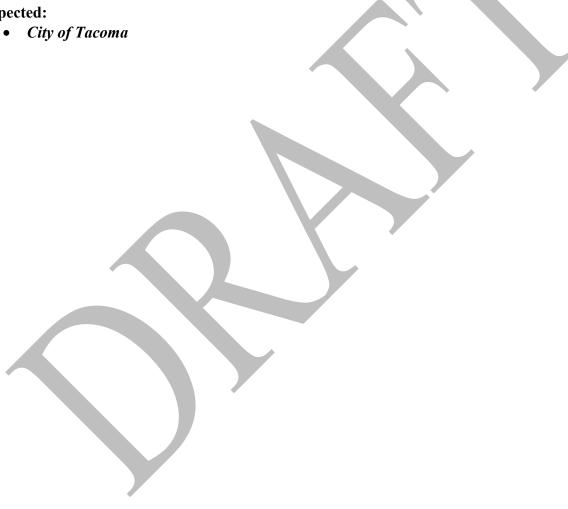
Organization(s)	Questions / Comments	THA Response
Tacoma's	THA consulted with the staff of all its Congressional delegation. We	
Congressional	explained the choices we faced including the difficulty in meeting HUD's	
Delegation Offices:	baseline number of families served when rent costs are rising and THA's	
Senator Patty	funding remains flat. We outlined the choices pertaining to the fixed subsidy	
Murray	and the 5 year time limit.	
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Senator Maria	All the offices expressed confidence in THA and support. They invited THA	, ,
Cantwell	to let them know if we needed assistance in explaining these choices to HUD.	
Congressman		
Derek Kilmer		
Detek Killier		
Congressman		
Denny Heck		
Congressman		
Adam Smith:		
Offices of		
HUD Staff	THA's executive director consulted informally with HUD senior staff about	
	the challenge of meeting HUD's baseline with Tacoma's rising rental market	
	and with flat funding. He expressed his concern that failing to hit that baseline	
	would get THA into difficulty with HUD. HUD staff was reassuring. They	
	advised THA to mainly to work with HUD staff and to show our thought process and analysis.	
HUD – Regional	THA's executive and deputy executive director fully briefed the HUD	
Director Jeff	Regional Director about the hard choices facing THA concerning the	
McMorris	utilization rate and changes to the rental assistance programs.	
Hilltop Business	THA presented to 16 people on 2/1/2018.	
Association		
Tacoma Pierce	THA presented to the group on 11/25/2017.	
County Black		
Collective		
Human Services	TBD – Consultation to be scheduled.	
Coalition		

# LETTERS OF SUPPORT

THA received letters of support following the public consultation process. The letters are included on the following pages.

- Tacoma Pierce County Affordable Housing Consortium
- Shared Housing Services
- Greater Tacoma Community Foundation
- Sound Outreach

## **Expected:**





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OCT 3 0 2017

Tacoma Housing Authority 902 South L. Street Tacoma, WA 98405 www.tacomahousing.org

# City of Tacoma

Mayor Marilyn Strickland

October 23, 2017

Mr. Michael Mirra, Executive Director Tacoma Housing Authority 902 South L Street Tacoma, WA 98405

Dear Mr. Mirra,

I am pleased to extend this letter of support for the New Directions Crisis Residential Center planned for the Salishan neighborhood. The center will serve one of the most vulnerable populations in Tacoma, youth aged 12 to 17 years old, who are experiencing crisis or conflicts in their home environment or have no place to stay. Family crisis is one of the top contributing factors to homelessness in Pierce County, and six percent of our homeless population is unaccompanied youth and young adults. The time is now to expand youth crisis services in our community so we can help those young people most at risk.

The planned New Directions Crisis Residential Center will be a modern, 12-bed facility operating 24 hours a day, seven days a week to provide shelter, meals, case management, counseling, education assistance, transportation, service referrals and other activities for up to 15 days. Staff will work with the youth toward family reconciliation or transfer to safe, stable housing. This facility provides an innovative service model that will be a tremendous benefit to our community.

I am proud of the outstanding work of the Tacoma Housing Authority throughout the city, but especially for the Salishan neighborhood. This housing development on the east side of Tacoma is a shining example of top quality housing that has attracted families with a wide range of incomes. This partnership between THA, the City of Tacoma and Pierce County, with support from Housing and Urban Development for the new crisis center will add a valuable service in the Salishan community that will complement the existing programs.

I look forward to further collaboration with THA and to the opening of the New Directions Crisis Residential Center.

Sincerely

Marilyn Strickland

Mayor, City of Tacoma

# The Bamford Foundation

February 21, 2018

Attn: Michael Mirra, Executive Director Tacoma Housing Authority 902 South L Street Tacoma, WA 98405

Dear Michael,

Thank you for sharing with community members the situation that Tacoma Housing Authority is facing that requires you to make a difficult decision regarding the inequity between the value of rental housing vouchers and the rising number of people needing rental assistance. A number of systemic issues are contributing to an environment that negatively impacts a great number of people living in our city, and we appreciate THA reaching out to the larger community to seek input on a decision that THA is taking very seriously.

On behalf of the Bamford Foundation, a family foundation who lends support to local organizations — including Tacoma Housing Authority education programs - and initiatives who use the power of education to help individuals and families transform their lives and contribute to the quality of life in Tacoma, I am writing to offer our support to Tacoma Housing Authority in making the decision they feel best serves the needs of our community, knowing that they are truly dedicated to supporting individuals, families and communities impacted by poverty in our city. The proposed option to pursue a 95% utilization rate in order to maintain a balanced budget for the organization is reasonable and is based on thoughtful planning.

It is our hope that despite the very challenging conditions of our current housing and rental market, that Tacoma Housing Authority and all of its community partners can continue to build support for sustainable and effective change and access to high quality housing, education and living wage employment for people and families in our community.

Thank you,

Holly Bamford Hunt Bamford Foundation

The purpose of the Bamford Foundation is to improve the quality of life of individuals and to strengthen their communities, primarily in Tacoma, Washington and the South Puget Sound area of the Pacific Northwest.

P.O. Box 2274, Tacoma WA 98401-2274 253-620-4743 info@bamfordfoundation.org

subsidy because it provides an incentive to a family to increase its earned income. It does this by removing the disincentive built into the income based subsidy of the regular Section 8 program.

At the same time, we ask THA to carefully consider keeping elderly and disabled persons on the income based subsidy or at least a fixed subsidy level that recognizes that they will not be able to increase their earned income.

3. We support THA enforcing its current 5-year time limit for work-able households. This time limit gives those households another incentive to increase their earned income. It also gives other households a turn at receiving the assistance. For the same reason, we support transitioning the work-able households on the legacy Section 8 program to the 5-year time limit. Sound Outreach is ready to assist with employment coaching and Financial Counseling to help as many of these clients to be able to succeed beyond the life-span of their vouchers.

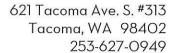
It is clear THA enjoys widespread community support. It has a track record of innovative approaches to disrupting poverty and must maintain funding for these approaches. It is lean and effective in its use of limited resources and there is pretty clearly nowhere else to cut. We have confidence in its expertise and values, and desire that THA always serve the client demographic that aligns with your mission.

These are difficult choices facing the THA Board. Please let your Commissioners know that THA has a strong partner in Sound Outreach, and that we are committed to seeing your clients grow their financial assets to move from stability to prosperity.

Sincerely,

Jeff Klein, Executive Director

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January 30, 2018

mmirra@tacomahousing.org

Michael Mirra Executive Director Tacoma Housing Authority 902 South L Street Tacoma, WA 98405

RE: THA's Budget and Policy Choices

Dear Michael:

Thank you for your presentation on January 25<sup>th</sup> to the Board of the Tacoma-Pierce County Affordable Housing Consortium. We understand the difficult choices that THA faces in trying to manage Tacoma's increasing rental market with flat funding. We also understand that the situation and the available choices challenge THA to find a reasonable balance among competing interests and values.

I write to express the Board's preference and support for some of the choices you explained. In stating our preferences, we also wish to express our confidence in THA and its Board of Commissioners. We are confident that you know this community well. We appreciate your focus on the needs of not only the people you serve but the needs of the much greater number you are not able to serve. Consortium members see those people every day in our own work. We are also confident in the competence and efficiency of your administration. But most importantly, we are confident in THA's commitment to its social justice mission.

With that confidence, we favor the following approaches for THA:

- We favor THA's adoption of a 95% utilization rate. We do not support trying to serve more families by further lowering the value of your rental subsidy, redirecting your assistance to higher income families, or redirecting dollars from your other valuable programs. We also have confidence that THA is prudent and efficient in its administration.
- We support THA continuing with its fixed subsidy of its Housing Opportunity
  Program but only for work-able households. We favor the fixed subsidy because, while it offers a
  somewhat lower subsidy, doing this allows THA to serve more families. We think of this as
  spreading the limited dollars more widely while still providing a valuable rental assistance. We also
  like how a fixed subsidy removes the disincentive to work. We do favor switching elderly and
  disabled households back to the income based rent because those households cannot work.

- We support THA's continuing with its 5 year time limits for work-able households. We recognize that most households may not be ready to return to the unsubsidized rental market. But a 5-year time limit serves the two purposes THA sought to serve when it instituted them: The 5-year limit gives these families an incentive to increase their earned income. The main value, however, that we see in a 5-year time limit is that it gives other families a turn to receive your assistance. That is only fair.
- We ask THA to examine how it can provide more effective supportive services to these families to help them increase their earned income. You may wish to require them to engage in such services.
- We also favor THA shifting the households on the old Section 8 Voucher program to your HOP program. The main value for doing this is that it will increase the number of families THA can serve.

We understand that these choices are difficult. We very much appreciate that you would share the burden of the choice with us by asking for our advice. If you need further help explaining your choices to HUD or to others, please call on us.

Respectfully,

TACOMA PIERCE COUNTY AFFORDABLE HOUSING CONSORTIUM

LUA PRITCHARD

**Board Chair** 



Connecting people and fostering independence through innovative and affordable housing, because everyone needs a place to call home.

February 12, 2018

Michael Mirra, Executive Director Tacoma Housing Authority 902 South 'L' Street Tacoma, WA 98405

Dear Michael:

Thank you, to you and your team, for the detailed presentation at the Tacoma/Pierce County Affordable Housing Consortium's Board meeting on January 25<sup>th</sup>, 2018. The materials you provided were comprehensive, inclusive and presented in a manner that allowed us to fully comprehend what the Tacoma Housing Authority has been accomplishing, the current environment of the rental and housing market, and the challenges facing your organization. The Tacoma Housing Authority staff members who worked on gathering the extensive data and statistics for this packet should be commended for their hard work and attention to detail.

Michael, thank you for patiently taking us through the data and the scenarios facing the Tacoma Housing Authority and for providing clarification for any questions that were asked. As a small nonprofit serving low-income clients experiencing homelessness in Tacoma and Greater Pierce County, all of us at Shared Housing Services recognizes an increasing inequity between median household income and current rental prices. Adding in historically low inventories of available rental units only compounds the situation of the shrinking availability of affordable housing in our area.

This letter is to show support for the Tacoma Housing Authority's proposal to adopt a 95% utilization rate as a plan towards attaining a balanced budget. We feel the other avenues discussed at the meeting such as redirecting dollars from other programs and resources is unwise and unsustainable and will only weaken the Tacoma Housing Authority's ability to serve community members needing affordable housing in the future. We also support continuing the current 5-year time limit for workable households as well as for transitioning workable households currently receiving Section 8 vouchers to the Housing Opportunity Program's fixed-subsidy with a 5-year time limit.

Please let your Board of Commissioners know our deep level of appreciation for the commitment, innovation, and inclusiveness of community partners by the Tacoma Housing Authority in this process as well as in the organization's service to low-income households in our community.

Sincerely,

Mark Merrill
Executive Director

Michael Mirra Executive Director Tacoma Housing Authority 902 South L Street Tacoma, WA 98405

# GREATER TACOMA COMMUNITY FOUNDATION

#### Dear Michael:

Thank you for providing a comprehensive and fact-filled overview of Tacoma Housing Authority's upcoming decision regarding the inequity between the value of rental vouchers and the rising numbers of people needing housing assistance. We appreciate your commitment to including community voice and input.

Greater Tacoma Community Foundation supports THA in making the decision that best serves our community. We understand the challenges facing THA are complex. Your proposal to pursue a 95% utilization rate for the purposes of devising a balanced budget is reasonable and thoughtful.

Sincerely,

Kathi Littmann
President & CEO
Greater Tacoma Community Foundation



Michael Mirra Executive Director Tacoma Housing Authority 902 South L Street Tacoma, WA 98405

#### Dear Michael:

Your February 14 presentation at the Greater Tacoma Community Foundation struck feels all too familiar. Rising rents and stagnant wages is the key challenge for our team at Sound Outreach, but framed in terms of flat funding from HUD for THA clients puts it into perspective in terms of scale, and how it affects our low income neighbors.

Sound Outreach provides high-quality financial counseling, employment coaching to high-wage employment pathways. We maintain a strong partnership with a CDFI credit union to connect our program participants to beneficial financial products that make it less expensive to be poor. We see our efforts to align well with housing support, and as such are proud to be strengthening our partnership with THA. We are working closely to help recipients of its rental assistance identify career pathways and find employment so that they are ready when their assistance ends after 5 years.

I really appreciate the effort THA is taking to consult widely in the community and to seek advice on the choices it faces. The scope of your consultation was evident in the meeting. Present were the Tacoma Mayor, the Pierce County Executive, a Pierce County Councilmember, senior directors and managers of the area's major service providers, philanthropic organizations, educational institutions, and other leading voices. We also appreciate the close study THA has made of the many factors in this complicated situation and your willingness to open up and share your approach and thinking. It was illuminating to sit with you and Aley personally to go through the challenges you are facing.

Of the choices that we understand THA faces we support the following:

- 1. THA should plan on serving 95% of its baseline number of households. We do not favor redirecting dollars from other vital purposes to try and increase this number. As we see it, any increase from such a redirection would only be temporary until the rising rental market overwhelmed it. Such a temporary increase is not worth weakening THA's other services or capacities. We think this 95% target is a reasonable acknowledgement of your basic problem: THA cannot serve the same number of families at increasing cost with flat funding.
- 2. We think the next question is how THA can maintain even the 95% utilization level. To allow for this THA should continue with its fixed subsidy for HOP participants and should transition the legacy Section 8 Voucher population to fixed subsidies. We support this for two mains reasons. First, the flat subsidy is a lower subsidy and will allow THA to serve more families. This seems a necessary step if THA is to have a plausible chance to maintain the 95% utilization level. Second, we favor the fixed

subsidy because it provides an incentive to a family to increase its earned income. It does this by removing the disincentive built into the income based subsidy of the regular Section 8 program.

At the same time, we ask THA to carefully consider keeping elderly and disabled persons on the income based subsidy or at least a fixed subsidy level that recognizes that they will not be able to increase their earned income.

3. We support THA enforcing its current 5-year time limit for work-able households. This time limit gives those households another incentive to increase their earned income. It also gives other households a turn at receiving the assistance. For the same reason, we support transitioning the work-able households on the legacy Section 8 program to the 5-year time limit. Sound Outreach is ready to assist with employment coaching and Financial Counseling to help as many of these clients to be able to succeed beyond the life-span of their vouchers.

It is clear THA enjoys widespread community support. It has a track record of innovative approaches to disrupting poverty and must maintain funding for these approaches. It is lean and effective in its use of limited resources and there is pretty clearly nowhere else to cut. We have confidence in its expertise and values, and desire that THA always serve the client demographic that aligns with your mission.

These are difficult choices facing the THA Board. Please let your Commissioners know that THA has a strong partner in Sound Outreach, and that we are committed to seeing your clients grow their financial assets to move from stability to prosperity.

Sincerely,

Jeff Klein, Executive Director

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FEB 2 6 2018

Tacoma Housing Authority 902 South L. Street Tacoma, WA 98405 www.tacomahousing.org

February 22, 2018

Michael Mirra Executive Director Tacoma Housing Authority 902 South L Street Tacoma, WA 98405

Dear Michael:

Thank you for providing such a thoughtful, clear, and comprehensive overview of Tacoma Housing Authority's upcoming decision regarding the inequity between the value of rental vouchers and the rising numbers of people needing housing assistance. I think the entire audience in attendance was sympathetic to the tough choices that lie before you and your agency. We, as a community, are firmly behind your thinking and possible strategies moving forward. I wanted to document my personal support for your work in our community and ensure you that UW Tacoma will also be pleased to continue to partner with you in this important effort. We appreciate your willingness to involve the community by gathering input for these important decision points approaching.

The proposal you outlined that would pursue a 95% utilization rate for the purposes of balancing the annual budget seemed both reasonable and thoughtful.

Sincerely,

Mark A. Pagano Chancellor

Mark A. Sagar



#### Office of the County Executive

930 Tacoma Avenue South, Room 737 Tacoma, Washington 98402-2100

(253) 798-7477 • FAX (253) 798-6628 www.piercecountywa.org

**BRUCE F. DAMMEIER** 

Executive (253) 798-7477 Bruce.Dammeier@co.pierce.wa.us

**CONNIE LADENBURG** 

County Council (253) 798-7590 Connie.Ladenburg@co.pierce.wa.us

February 26, 2018

Michael Mirra, Executive Director Tacoma Housing Authority 902 South L Street Tacoma, WA 98405

Dear Michael:

We appreciate the invitation to hear the presentation on the funding situation the Tacoma Housing Authority is facing. It was a comprehensive and fact-filled overview of Tacoma Housing Authority's upcoming decision regarding the inequity between the value of rental vouchers and the rising numbers of people needing housing assistance. We appreciate your commitment to including community voice and input.

As the presentation pointed out, the choices are difficult. THA can reduce the value of the rent subsidy further, they can redirect voucher to higher income households who cost less to serve, they can redirect money from other programs to pay for rental assistance (reduce development projects, supportive services, and education efforts), or they can maintain rental subsidy levels but serve fewer households. All of these will result in harm to those in need and undoubtedly will result in more families moving into homelessness.

This is a difficult decision for all involved. There is much need in our community and limited resources. We appreciate that THA is attempting to make a decision that best serves our community. We support the proposal to pursue a 95% utilization rate for the purposes of devising a balanced budget as reasonable and thoughtful.

Sincerely,

Bruce F. Dammeier, Pierce County Executive Connie Ladenburg, Council Member Chair of Select Committee on Human Services



1501 Pacific Avenue Suite 400 Tacoma, WA 98402

(253) 272-4263 www.uwpc.org Dial 2-1-1 for help

February 23, 2018
Michael Mirra
Executive Director
Tacoma Housing Authority
902 South L Street
Tacoma, WA 98405

#### Dear Michael:

Thank you for providing a comprehensive overview of the Tacoma Housing Authority's upcoming decision regarding inequity between the value of rental vouchers and the rising number of people that need housing assistance. It helped me and every one present to better understand the difficult choices that the Tacoma Housing Authority (THA) faces.

United Way of Pierce County's focus is on efforts to lift more families out of poverty and move to financial stability. We know that a home is the foundation of financial stability, but the cost of renting is a financial burden to so many households. Especially, ALICE households. ALICE stands for Asset Limited, Income Constrained, Employed. These families are getting up every day and working one or two jobs and still can't make ends meet. In Pierce County, 36% of the 302,000 households are ALICE.

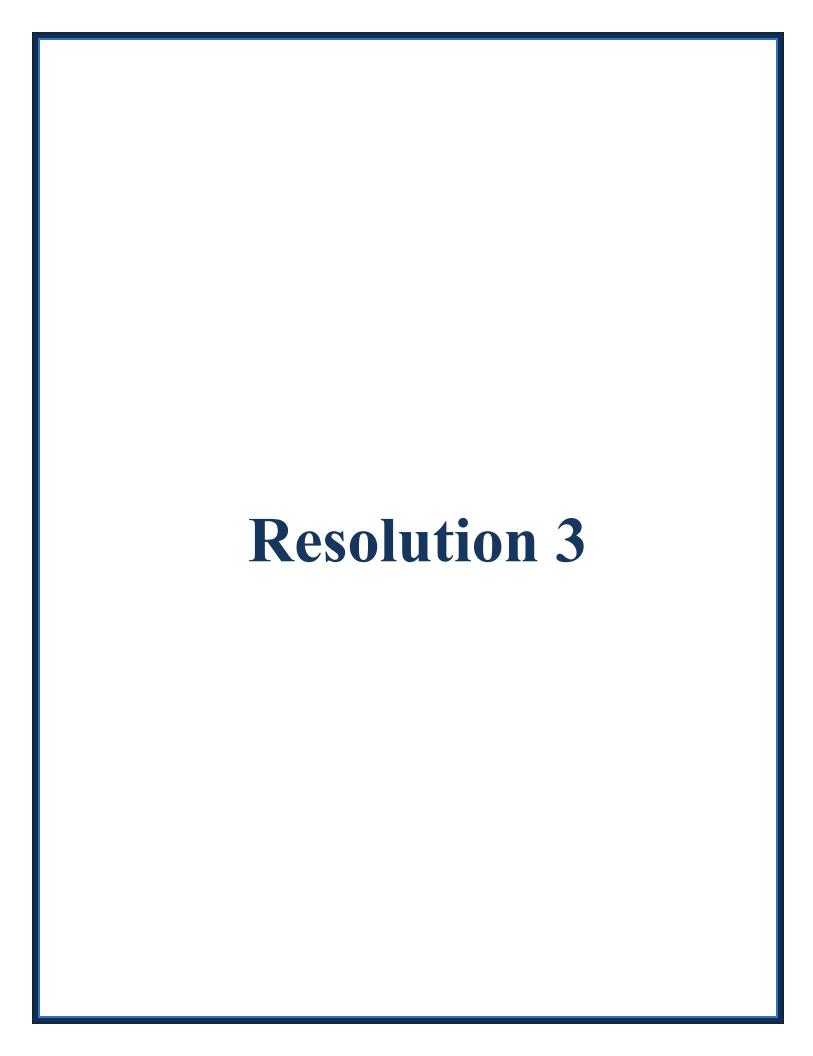
At THA, I know that you and your team are doing everything to provide families housing and other supportive services they need. I also know how tough it is to make decisions that, at the end of the day, may negatively impact some families in our community.

That said, United Way of Pierce County supports THA making the decision that best serves our community. We understand the challenges facing THA are complex and we support your proposal to pursue 95 percent utilization rate in order to balance your budget.

Sincerely,

Dona Ponepinto (

President and CEO



### **RESOLUTION 2018-02-28 (3)**

Date: February 28, 2018

**To:** THA Board of Commissioners

From: Michael Mirra

**Executive Director** 

**Re:** Brawner & Company, Financial Advisor Services

This Resolution would authorize the Tacoma Housing Authority's (THA) Executive Director to increase the contract with Brawner & Company for financial services from \$1,300,000.00 to \$1,826.500.00, an increase of \$526,500.00

#### Background

Tacoma Housing Authority (THA) contracted with Brawner & Company in 2014 (Resolution 2014-12-17(1)) for financial services on real estate development projects, the Rental Assistance Demonstration (RAD) conversion and for asset management services. THA increased the contract amount to \$1,000,000.00 by Resolution 2016-03-23(8), in 2016 for Bay Terrace Phase II and the RAD conversion of THA's Traditional Portfolio. THA again increased the contract amount to \$1,300,000.00 by Resolution 2016-08-24(3) for additional on-call financial services. This resolution would add an additional \$526,500.00 for the projects listed in the table below:

HOPE VI RAD Conversion	\$180,000
Arlington Youth Campus and KWA HUD 202 Project	\$200,000
1800 G Street	\$102,500
Alberta J. Canada	\$44,000
TOTAL	\$526,500

The HOPE VI RAD conversion consists of the Salishan and Hillside properties. The contract increase also includes a Concept and Strategy plan for the future resyndications of these properties. Per revised Housing and Urban Development (HUD) underwriting guidelines, it is now necessary to include a Resyndication plan for all Tax Credit properties converting over to RAD.

Additionally, the Arlington Youth Campus, 1800 G Street and Alberta J. Canada costs for this work will be reimbursed through development sources.

# Recommendation

Approve Resolution 2018-02-28 (3) authorizing THA's executive director to execute a contract increase in the amount of the Brawner & Company contract by an additional \$526,500.00

# RESOLUTION 2018-02-28 (3) (Brawner & Company, Financial Advisor Services)

A **RESOLUTION** of the Board of Commissioners of the Housing Authority of the City of Tacoma

WHEREAS, THA's contract with Brawner and Company for financial services for real estate development projects; and

WHEREAS, The contract has a limit of \$1,300,000.00; and

**WHEREAS,** THA is reaching this limit and will require more services from Brawner & Company for the HOPE VI RAD conversion project and other development projects; and

WHEREAS, THA staff anticipate that THA will need an additional \$526,500.00, for services from Brawner & Company through 2018; and

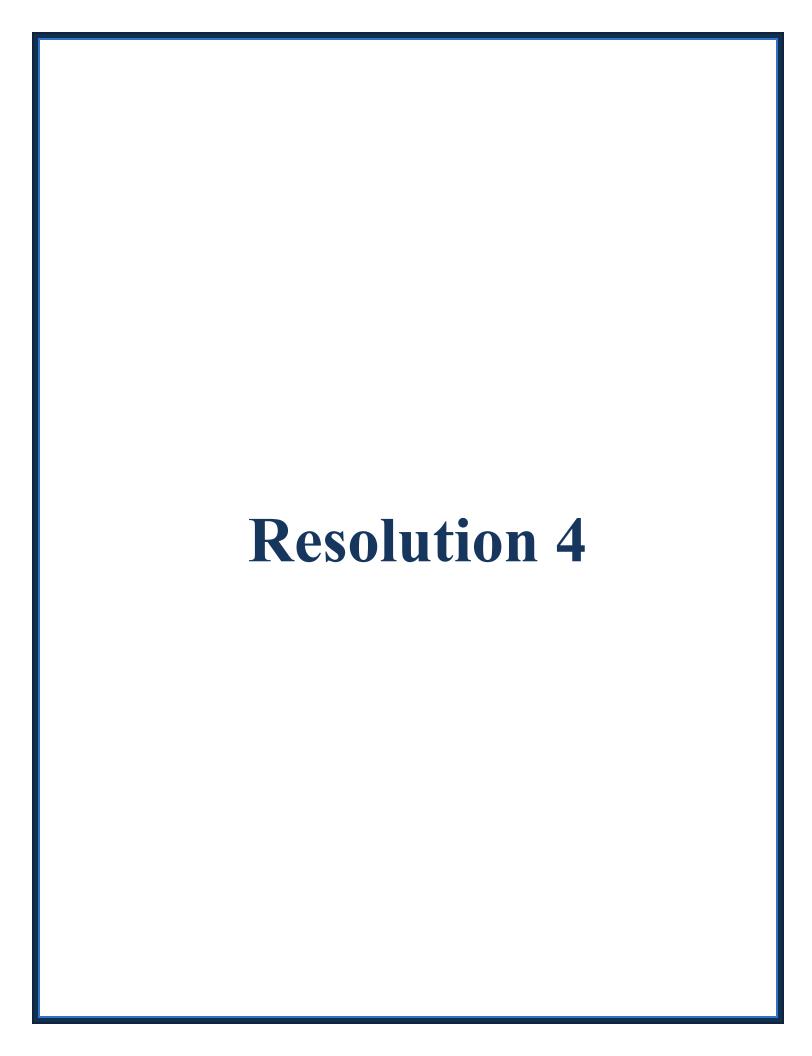
WHEREAS, Brawner & Company's performance under the contract has been satisfactory; and

WHEREAS, THA receives reimbursement for its predevelopment costs, such as the cost of services from Brawner & Company, when projects are completed; now, therefore, be it

Resolved by the Board of Commissioners of the Housing Authority of the City of Tacoma, Washington as follows:

THA's Executive Director is authorized to increase the amount of the contract with Brawner & Company an additional \$526,500.00.

Approved: February 28, 2018		
	Janis Flauding, Chair	



### **RESOLUTION 2018-02-28 (4)**

Date: February 15, 2018

**To:** THA Board of Commissioners

From: Michael Mirra

**Executive Director** 

**Re:** Amendment to Foster Peppers Legal Service Contract

This Resolution would authorize the Tacoma Housing Authority's (THA) Executive Director to increase the amount of the contract with Foster Pepper PLLC from \$316,350.00 to \$739,350.00.

#### Background

On March 14, 2017, THA entered into a contact for legal services with Foster Pepper PLLC. The contract stipulates that each engagement under the contract will require a Letter of Engagement (LOE) detailing the Scope of Work and associated fees for services. Section 2.1 of the Contract also indicates that the contract amount "shall not exceed \$150,000 unless approved by the Board of Commissioners.

Approval of Resolution 2017-10-25 increased the authorized contract amount not to exceed \$316,350.00 for various development projects.

The chart below reflects the amount for new LOE's and additional projected costs for Foster Pepper PLLC services associated with new acquisitions, existing projects and the HOPE VI RAD Conversion.

Description	Current
1800 Block Hillside Terrace	\$85,000
Arlington Drive development	\$85,000
Allenmore Brownstone purchase	\$30,000
Hilltop Lofts Redevelopment	\$40,000
Procurement Policy Revisions	\$18,000
HOPE VI RAD Conversion	\$75,000
Investor Exits from HOPE VI properties	\$90,000
Total	\$423,000

THA's Real Estate Development, Administrative and Executive Departments estimate that THA needs an additional \$423,000.00 for Foster Pepper's legal services during 2018. This increase will cover legal services as indicated in the Letter of Engagement spreadsheet.

## Recommendation

Increase the contract amount for the legal services offered by Foster Pepper for a total not-to-exceed contract amount of \$739,350.00 for Foster Pepper LLLP.

## RESOLUTION 2018-02-28 (4) (Amend Foster Pepper PLLC Legal Services Contract)

A RESOLUTION of the Board of Commissioners of the Housing Authority of the City of Tacoma

WHEREAS, On March 14, 2017, THA entered into a Contract for Legal Services with Foster Pepper PLLC. The contract stipulates that each engagement under the contract will require a Letter of Engagement (LOE) detailing the Scope of Work and associated fees for services. Section 2.1 of the Contract also indicates that the contract amount "shall not exceed \$150,000 unless approved by the Board of Commissioners"; and

WHEREAS, On October 25, 2017, a Resolution of the Board of Commissioners 2017-10-25 (1) was approved for an increase of \$168,500; and

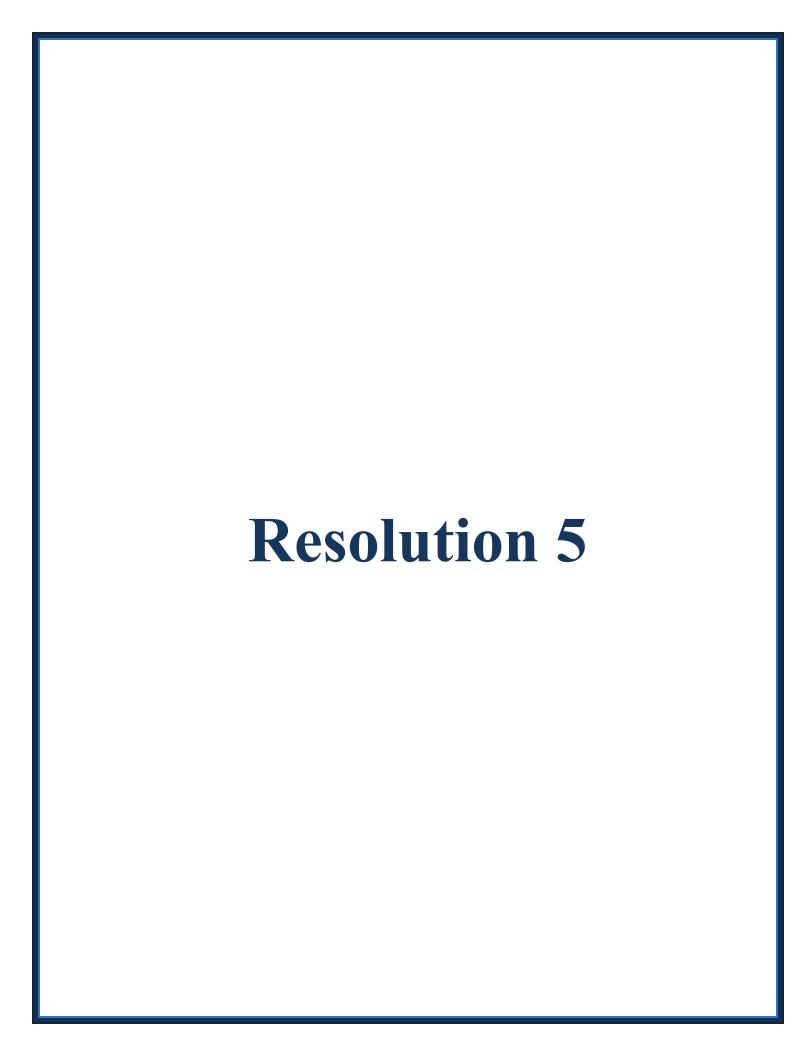
WHEREAS, With the approval of Resolution 2017-10-25 (1), the total Not To Exceed of the contract increased to \$316,350.00; and

WHEREAS, THA has estimated an additional \$423,000.00 will be needed for the Legal Services contract; now, therefore, be it

Resolved by the Board of Commissioners of the Housing Authority of the City of Tacoma, Washington as follows:

Authorize THA's Executive Director to increase the contract amount with Foster Pepper LLLP by \$423,000.00 for a total not-to-exceed of \$739,350.00

Approved: February 28, 2018.		
	Ianis Flauding Chair	



### **RESOLUTION 2018-02-28 (5)**

Date: February 28, 2018

**To:** THA Board of Commissioners

From: Michael Mirra

**Executive Director** 

**Re:** Approval of Executive Director as THA's Registered Agent for all THA Entities

This Resolution would authorize the Tacoma Housing Authority's Executive Director to be on State and County Records as the designated agent for THA and as the registered agent for all entities in which THA holds a managing or governing interest.

#### Background

On June 27, 2007, THA Board of Commissioners approved Resolution 2007-06-27(3) directing that THA's Executive Director serve as THA's designated agent pursuant to RCW 4.96.020(2) and that notice of this designation be recorded with the Pierce County Auditor as that statute directs.

The purpose of this resolution is to confirm that designation and further to direct that the Executive Director also serve as the registered agent for all entities in which THA holds a managing interest, consistent with RCW 23B.05.010 and RCW 23.95.415. This resolution will authorize THA to file any documents necessary to accomplish this.

#### Recommendation

Approve the resolution to confirm the Executive Director as the designated or registered agent for all entities in which THA holds a managing or governing interest.

# RESOLUTION 2018-02-28 (5) (Approval of Executive Director as THA's Registered Agent for all THA Entities)

A **RESOLUTION** of the Board of Commissioners of the Housing Authority of the City of Tacoma

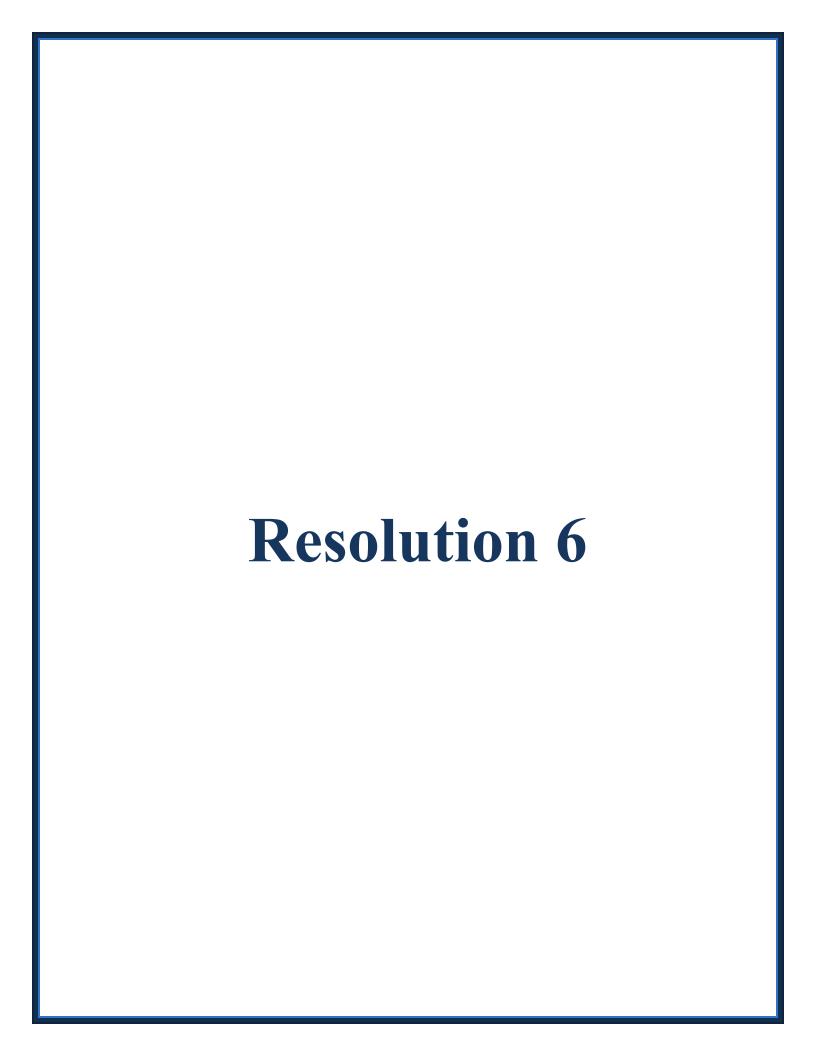
**WHEREAS,** On June 27, 2007, THA approved Resolution 2007-06-27(3) directing that THA's Executive Director serve as THA's designated agent pursuant to RCW 4.96.020(2); and

**WHEREAS**, THA's legal counsel recommends that THA's Executive Director also be listed on State and County Records as the registered agent for all entities in which THA holds a managing interest; now, therefore, be it

Resolved by the Board of Commissioners of the Housing Authority of the City of Tacoma, Washington as follows:

Authorize THA Staff to execute the steps necessary to specify THA Executive Director on State and County Records as the designated agent for THA and as the registered agent for all entities in which THA holds a managing interest.

Approved: February 28, 2018.		
	Janis Flauding, Chair	





# TACOMA HOUSING AUTHORITY

#### **RESOLUTION 2018-02-28 (6)**

Date: February 28, 2018

**To:** THA Board of Commissioners

From: Michael Mirra, Executive Director

**Re:** Legacy Families in the 2017-2018 Elementary School Housing Assistance Program

(ESHAP)

Tacoma Housing Authority (THA) and Tacoma Public Schools (TPS) are planning to redesign and expand the Elementary School Housing Assistance Program (ESHAP) to account for what we have learned in 5 years of experience and to adapt to Tacoma's new, much more expensive rental market. The program presently serves about 40 families who joined the program in 2016 and 2017. This resolution will direct how to serve these "legacy" families while THA and TPS are redesigning the program. This will provide those families with some important stability and clarity despite the uncertainty that comes from a redesign.

#### Background

The Tacoma Housing Authority (THA) in partnership with the Tacoma Public Schools (TPS), are currently redesigning the Elementary School Housing Authority Program (ESHAP). This program helps homeless families, or families facing imminent threat of homelessness within the Tacoma School District, receive rental assistance. Its redesign is the subject of another memo that staff will present to the board in the coming months in time for the redesigned program to begin in September 2018.

Throughout this redesign period, 38 households, with 57 elementary school-age children, are actively enrolled and receiving program services. They enrolled in ESHAP in 2016 and 2017. We refer to them as legacy families. THA and TPS staff recommend a legacy policy applicable only to these families that will limit the redesign from disrupting their progress and allow them to continue maintaining program assistance and services.

Staff intend the legacy policy to give these families some stability and clarity about the program despite the uncertainty that comes from redesign. The legacy policy will provide a clear service plan and rules for legal families along with procedural steps for program staff to administer during this redesign period. It will also specify the rental assistance the families will get and for how long, and the commitments the program will request from the families. The legacy policy also specifies procedures for ESHAP staff to follow when a household is out of program compliance.

#### **Proposed Legacy Changes**

THA and TPS proposes the following rules apply for ESHAP legacy families:

- 1. Continue to allow these families to attend the school of their choice. THA and TPS had waived the requirement that households must keep their child enrolled at McCarver at the start of the 2017-2018 school year. Households are now encouraged to attend their neighborhood schools or verify to THA that they have a reliable method of transportation if they choose to enroll elsewhere. Removing this restriction helped to resolve transportation challenges, tardiness and absenteeism, and support households wanting to invest more into their local neighborhood schools.
- 2. Program households must continue to engage in their child's education, at minimum by ensuring that their children are attending school on-time every day. The following steps will help set the program minimum requirements of the families:
  - 2.1.1. For households with children enrolled in TPS, the ESHAP Education Specialist will gather monthly attendance reports from each TPS school, including excused and unexcused absences, tardies, and early dismissals;
  - 2.1.2. For program families who enroll in non-TPS schools, the ESHAP caseworker will assist parents with setting up their parent portal accounts. This is a database school districts use to provide parents access to their child's academic reports. THA will require each household to log into their portal and submit a monthly attendance report to the THA caseworker. If the parent portal is not actively updated by the school, or if the household does not have device access to log into a portal, THA will require the household to request a monthly attendance report from their school administrator.
- 3. ESHAP staff will review each report and identify households with student absences and tardies. ESHAP staff will pursue the following actions if the student's attendance is not on track:
  - 2 absences or tardies will trigger THA to issue a "nudge letter" to the household, which is a gentle reminder to families about the importance of on-time school attendance;
  - 5 absences or tardies will trigger an in-person meeting with the ESHAP caseworker and/or a school administrator to address attendance concerns and resolve any barriers that might prevent the student from attending school on time;
  - 7 absences or tardies will trigger a conditional termination letter from THA that will notify the household that they are out of compliance, that THA will terminate them from the program, but will offer them a chance to confer about alternative consequences that THA, in its sole discretion, may consider. To explore

alternatives, the letter will explain, the family must contact ESHAP staff within 10 business days to confer. When determining the consequences, THA will consult with TPS and will consider case-by-case circumstances that may have caused the student's truancy, including tardies that have district-related causes, such as delayed school bus-transportation.

- 4. Households must engage with the THA caseworker by checking-in at least once every 30 days using the method of communication identified in each household's individualized training and services plan. Methods of communication may include phone call, in-person meetings, text-message, e-mail or letter.
  - If the household fails to check-in with the caseworker after 30 days, THA will issue a reminder letter to the home and the household will receive a phone call. The household will have 10 business days to respond;
  - If the household does not follow up, THA will issue a conditional termination letter that states that THA will terminate them from the program but will offer them a chance to confer about alternative consequences that THA in its sole discretion, may consider. To explore alternatives, the letter will explain, the family must contact ESHAP staff within 10 business days to confer.
- 5. THA will guarantee eligible program households an extension of the present Housing Choice Voucher (HCV) to July 1, 2019. Until then, they will retain a rental subsidy based upon family income. On July 1, 2019, all such households will transition to the Housing Opportunity Program (HOP). HOP rules and policies shall govern their rental subsidy. They will no longer participate in the ESHAP program.

To receive the HOP subsidy, households must demonstrate that they are engaged in a qualifying self-sufficiency activity. "Qualifying activities" is any activity in which will increase earned income for a sustained period. Examples of qualifying self-sufficiency activities include: degree, vocational certificate, homeownership programs or completion of Family Self-Sufficiency (FSS) program.

#### Data

The current legacy ESHAP cohort is made up of 38 households with 57 elementary school children; 8 of these households leased up in 2016, 27 households leased up in 2017, 3 households are currently shopping as of January 2018. The majority of these families are navigating the early stages of financial management and securing employment or educational opportunities as they transition from crisis to stability. 54% of these families who are currently leased-up would be shelter burdened by 50% or higher on a HOP voucher based on current gross income data<sup>1</sup>. Of the current 35 ESHAP families who are leased-up, 77% of households enrolled into the program and leased-up in 2017. This means that many are still transitioning out of homelessness and rely on the deep-subsidy offered through the HCV to effectively reach stabilization.

<sup>&</sup>lt;sup>1</sup> December 2017 ESHAP Household Income Data

As of January 2018, these legacy ESHAP students are located at these schools:

- 36 students attend McCarver Elementary
- 9 students attend other TPS schools including Manitou, Skyline, Whittier, Blix, Downing and Stafford Elementary
- 12 students attend schools in neighboring school districts including Clover Park, University Place and Franklin Pierce

## Consultation

THA consulted with TPS staff, program staff and program households to devise the legacy policy that this resolution proposes. Below are the comments and ideas that helped shape this memorandum.

Topic	Response
Extend rental assistance	ESHAP Households:
for 2017-2018 school year	During the September 2017 Family Night, households expressed
households beyond July 1,	the concern to THA staff of being ill-prepared for the private
2018.	market, particularly if THA were to end assistance on July 2018.
	In November 2017, THA solicited ESHAP household feedback
	through focus groups. Households gave recommendations that
	THA extend assistance after July 2018 and expressed willingness
	to pay more of their share of rent once households increased their
	income. In January 2018, THA surveyed ESHAP families, of the
	20 households that responded, 94% agreed that they'd be willing
	to absorb a greater percentage of their rent if THA extended the
	length of assistance.
	length of assistance.
	TPS Staff: Out of best interest for students on the program, district staff recommends that THA help keep families stabilized by extending rental assistance for program families.
Household readiness to	ESHAP Households:
transition to the HOP by	85% of households who answered the January survey indicated
July 2018.	that they are either not at all confident or somewhat confident of
	their abilities to pay 50% of their rent by July 2018. Only three (3)
While there is general	households rated themselves as very confident.
consensus that it's important for THA to	
extend the duration of	TPS Staff:
rental assistance, it's	District staff favors an option that would provide ESHAP families
important to acknowledge	adequate assistance that reflects the cohort's needs so that
	and quarte application that reflects the contoit is needed by that

Topic	Response
that majority of program	households will have a chance to stabilize. Otherwise, the program
households are still	will risk disrupting student progress in school, as well as increase
transitioning from crisis to	household's likelihood of returning to homelessness.
stability, and therefore may	nousehold s incomicod of retaining to nomerossicos.
not be ready to absorb a	
greater percentage of their	
rent that the HOP requires	
by July 2018.	
Minimum check-in once	ESHAP Staff:
every 30 days with THA	Given that participants are geographically spread throughout the
caseworker.	greater Tacoma region, THA can better monitor household
	progress by establishing a minimum check-in. This requirement
	holds households accountable for reporting their progress, and an
	opportunity to communicate any key issues, needs or
	accomplishments with THA in a timely manner.
	ESHAP Households:
	• 90% of families who answered the survey agreed that this
	requirement is appropriate, many stating that maintaining
	communication from the caseworker is helpful for their
	progress.
	The small percentage that disagreed stated that they
	currently have a separate communication plan with the
	caseworker.
School attendance	TPS & ESHAP Staff:
monitoring	Prioritizing the monitoring of on-time school attendance as the
	main indicator of the family and student's participation
	commitment will help set a program minimum definition of school
	engagement.
	On-time school attendance is a district initiative, therefore this
	decision aligns nicely with district goals.
	ESHAP Households:
	Majority of households agreed that this requirement is aligned with
	their assumptions about the program's expectation. Families also
	expressed their personal beliefs about the importance of on-time
	school attendance. Some families did request that THA take into
	consideration each household circumstance and that decisions that
	may impact household eligibility be taken on a case-by-case basis.
	THA agrees with this and
	THA agrees with this and

# Recommendation

Authorize THA's Executive Director to adopt these legacy policies and incorporate them and related documents into the ESHAP Program manual.



# TACOMA HOUSING AUTHORITY

# RESOLUTION 2018-02-28 (ESHAP Legacy Policy for Households Enrolled in the 2017-2018 School Year)

A RESOLUTION of the Board of Commissioners of the Housing Authority of the City of Tacoma

WHEREAS, Tacoma Housing Authority (THA) and the Tacoma Public School District (TPS) are redesigning the Elementary School Housing Assistance Program (ESHAP) for expansion in the fall of 2018; and

**WHEREAS**, during this redesign the 38 presently enrolled ESHAP families (legacy families) are experiencing considerable uncertainty about the rules governing their rental assistance and their obligations in the program;

WHEREAS, THA and TPS wish to provide these legacy families with more certainty and stability as they recover from their experience of homelessness;

WHEREAS, THA and TPS staff consulted with these families on how to do that, and developed recommendations and program changes the purpose to apply only to these families;

**WHEREAS**, Changes to the ESHAP must be approved by THA Board of Commissioners; now, therefore, be it

Resolved by the Board of Commissioners of the Housing Authority of the City Of Tacoma, Washington, that:

Authorize THA's Executive Director to adopt these policy documents and update the ESHAP Program Manual to read substantially as follows:

- 1. Continue to allow present ESHAP legacy families to attend the school of their choice. Encourage them to opt into their neighborhood school that is closest to their home or verify to THA that they have a reliable method of transportation if they opt to enroll elsewhere.
- 2. Legacy families must engage in their child's education, at minimum by ensuring that their children are attending school on-time every day. For households with children enrolled in TPS, the ESHAP Education Specialist will gather monthly attendance reports from each TPS school, including excused and unexcused absences, tardies, and early dismissals.

For program families who are enrolled in non-TPS schools, the ESHAP caseworker will assist parents with setting up their parent portal accounts. This is a database school districts use to provide parents access to their child's academic reports. THA will require each household to log into their portal and submit a monthly attendance report to the

THA caseworker.

If the parent portal is not actively updated by the school, or if the household does not have device access to log into a portal, THA will require the household to request a monthly attendance report from their school administrator.

- 3. ESHAP staff will review attendance reports on a monthly basis and identify households with student absences and tardies. ESHAP staff will pursue the following actions if the student is not attending school daily and on time:
  - 2 absences or tardies will trigger THA to issue a "nudge letter" to the household, which is a gentle reminder to families about the importance of on-time school attendance;
  - 5 absences or tardies will trigger an in-person meeting with the ESHAP caseworker and/or a school administrator to address attendance concerns and resolve any barriers that might prevent the student from attending school on time;
  - 7 absences or tardies will trigger a conditional termination letter from THA that will notify the household that they are out of compliance, that THA will terminate them from the program but will offer them a chance to confer about alternative consequences that THA in its sole discretion, may consider. To explore alternatives, the letter will explain, the family must contact ESHAP staff within 10 business days to confer. When determining the consequences, THA will consult with TPS and will consider case-by-case circumstances that may have caused the student's truancy, including tardies that have district-related causes, such as delayed school bus-transportation.
- 4. Legacy households must engage with the THA caseworker by checking-in at least once every 30 days using the method of communication identified in each household's individualized training and services plan. Methods of communication may include phone call, in-person meetings, text-message, e-mail or letter.
  - If the household fails to check-in with the caseworker after 30 days, THA will issue a reminder letter to the home and the household will receive a phone call. The household will have 10 business days to respond;
  - If the household does not follow up, THA will issue a conditional termination letter that states that THA will terminate them from the program but will offer them a chance to confer about alternative consequences that THA in its sole discretion, may consider. To explore alternatives, the letter will explain, the family must contact ESHAP staff within 10 business days to confer.

5. THA will guarantee eligible legacy program households an extension of the Housing Choice Voucher (HCV) to July 1, 2019. During this time, they will retain a rental subsidy based upon family income. On July 1, 2019, all such households will transition to the HOP. HOP rules and policies shall govern their rental subsidy. They will no longer participate in the ESHAP program.

Households must demonstrate that they are engaged in a qualifying self-sufficiency activity. "Qualifying activities" is any activity in which will increase earned income for a sustained period. Examples of qualifying self-sufficiency activities include: degree, vocational certificate, homeownership programs or completion of Family Self-Sufficiency (FSS) program.

Approved February 28, 2018	
	Janis Flauding, Chair